

**As Reported by the House Government Accountability and Oversight
Committee**

132nd General Assembly

**Regular Session
2017-2018**

Sub. H. B. No. 132

**Representatives Dever, McColley
Cosponsor: Representative Blessing**

A BILL

To amend section 3772.03 and to enact sections 1
3774.01, 3774.02, 3774.03, 3774.04, 3774.05, 2
3774.06, 3774.07, 3774.08, and 3774.09 of the 3
Revised Code to grant the Ohio Casino Control 4
Commission the authority to regulate fantasy 5
contests and to exempt fantasy contests from the 6
gambling laws. 7

BE IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF OHIO:

Section 1. That section 3772.03 be amended and sections 8
3774.01, 3774.02, 3774.03, 3774.04, 3774.05, 3774.06, 3774.07, 9
3774.08, and 3774.09 of the Revised Code be enacted to read as 10
follows: 11

Sec. 3772.03. (A) To ensure the integrity of casino 12
gaming, the commission shall have authority to complete the 13
functions of licensing, regulating, investigating, and 14
penalizing casino operators, management companies, holding 15
companies, key employees, casino gaming employees, and gaming- 16
related vendors. The commission also shall have jurisdiction 17
over all persons participating in casino gaming authorized by 18

Section 6(C) of Article XV, Ohio Constitution, and this chapter. 19

(B) All rules adopted by the commission under this chapter 20
shall be adopted under procedures established in Chapter 119. of 21
the Revised Code. The commission may contract for the services 22
of experts and consultants to assist the commission in carrying 23
out its duties under this section. 24

(C) The commission shall adopt rules as are necessary for 25
completing the functions stated in division (A) of this section 26
and for addressing the subjects enumerated in division (D) of 27
this section. 28

(D) The commission shall adopt, and as advisable and 29
necessary shall amend or repeal, rules that include all of the 30
following: 31

(1) The prevention of practices detrimental to the public 32
interest; 33

(2) Prescribing the method of applying, and the form of 34
application, that an applicant for a license under this chapter 35
must follow as otherwise described in this chapter; 36

(3) Prescribing the information to be furnished by an 37
applicant or licensee as described in section 3772.11 of the 38
Revised Code; 39

(4) Describing the certification standards and duties of 40
an independent testing laboratory certified under section 41
3772.31 of the Revised Code and the relationship between the 42
commission, the laboratory, the gaming-related vendor, and the 43
casino operator; 44

(5) The minimum amount of insurance that must be 45
maintained by a casino operator, management company, holding 46

company, or gaming-related vendor;	47
(6) The approval process for a significant change in ownership or transfer of control of a licensee as provided in section 3772.091 of the Revised Code;	48 49 50
(7) The design of gaming supplies, devices, and equipment to be distributed by gaming-related vendors;	51 52
(8) Identifying the casino gaming that is permitted, identifying the gaming supplies, devices, and equipment, that are permitted, defining the area in which the permitted casino gaming may be conducted, and specifying the method of operation according to which the permitted casino gaming is to be conducted as provided in section 3772.20 of the Revised Code, and requiring gaming devices and equipment to meet the standards of this state;	53 54 55 56 57 58 59 60
(9) Tournament play in any casino facility;	61
(10) Establishing and implementing a voluntary exclusion program that provides all of the following:	62 63
(a) Except as provided by commission rule, a person who participates in the program shall agree to refrain from entering a casino facility.	64 65 66
(b) The name of a person participating in the program shall be included on a list of persons excluded from all casino facilities.	67 68 69
(c) Except as provided by commission rule, no person who participates in the program shall petition the commission for admittance into a casino facility.	70 71 72
(d) The list of persons participating in the program and the personal information of those persons shall be confidential	73 74

and shall only be disseminated by the commission to a casino operator and the agents and employees of the casino operator for purposes of enforcement and to other entities, upon request of the participant and agreement by the commission.

(e) A casino operator shall make all reasonable attempts as determined by the commission to cease all direct marketing efforts to a person participating in the program.

(f) A casino operator shall not cash the check of a person participating in the program or extend credit to the person in any manner. However, the program shall not exclude a casino operator from seeking the payment of a debt accrued by a person before participating in the program.

(g) Any and all locations at which a person may register as a participant in the program shall be published.

(11) Requiring the commission to adopt standards regarding the marketing materials of a licensed casino operator, including allowing the commission to prohibit marketing materials that are contrary to the adopted standards;

(12) Requiring that the records, including financial statements, of any casino operator, management company, holding company, and gaming-related vendor be maintained in the manner prescribed by the commission and made available for inspection upon demand by the commission, but shall be subject to section 3772.16 of the Revised Code;

(13) Permitting a licensed casino operator, management company, key employee, or casino gaming employee to question a person suspected of violating this chapter;

(14) The chips, tokens, tickets, electronic cards, or similar objects that may be purchased by means of an agreement

under which credit is extended to a wagerer by a casino operator;	104 105
(15) Establishing standards for provisional key employee licenses for a person who is required to be licensed as a key employee and is in exigent circumstances and standards for provisional licenses for casino gaming employees who submit complete applications and are compliant under an instant background check. A provisional license shall be valid not longer than three months. A provisional license may be renewed one time, at the commission's discretion, for an additional three months. In establishing standards with regard to instant background checks the commission shall take notice of criminal records checks as they are conducted under section 311.41 of the Revised Code using electronic fingerprint reading devices.	106 107 108 109 110 111 112 113 114 115 116 117
(16) Establishing approval procedures for third-party engineering or accounting firms, as described in section 3772.09 of the Revised Code;	118 119 120
(17) Prescribing the manner in which winnings, compensation from casino gaming, and gross revenue must be computed and reported by a licensee as described in Chapter 5753. of the Revised Code;	121 122 123 124
(18) Prescribing conditions under which a licensee's license may be suspended or revoked as described in section 3772.04 of the Revised Code;	125 126 127
(19) Prescribing the manner and procedure of all hearings to be conducted by the commission or by any hearing examiner;	128 129
(20) Prescribing technical standards and requirements that are to be met by security and surveillance equipment that is used at and standards and requirements to be met by personnel	130 131 132

who are employed at casino facilities, and standards and 133
requirements for the provision of security at and surveillance 134
of casino facilities; 135

(21) Prescribing requirements for a casino operator to 136
provide unarmed security services at a casino facility by 137
licensed casino employees, and the training that shall be 138
completed by these employees; 139

(22) Prescribing standards according to which casino 140
operators shall keep accounts and standards according to which 141
casino accounts shall be audited, and establish means of 142
assisting the tax commissioner in levying and collecting the 143
gross casino revenue tax levied under section 5753.02 of the 144
Revised Code; 145

(23) Defining penalties for violation of commission rules 146
and a process for imposing such penalties subject to the review 147
of the joint committee on gaming and wagering; 148

(24) Establishing standards for decertifying contractors 149
that violate statutes or rules of this state or the federal 150
government; 151

(25) Establishing standards for the repair of casino 152
gaming equipment; 153

(26) Establishing procedures to ensure that casino 154
operators, management companies, and holding companies are 155
compliant with the compulsive and problem gambling plan 156
submitted under section 3772.18 of the Revised Code; 157

(27) Prescribing, for institutional investors in or 158
holding companies of a casino operator, management company, 159
holding company, or gaming-related vendor that fall below the 160
threshold needed to be considered an institutional investor or a 161

holding company, standards regarding what any employees, 162
members, or owners of those investors or holding companies may 163
do and shall not do in relation to casino facilities and casino 164
gaming in this state, which standards shall rationally relate to 165
the need to proscribe conduct that is inconsistent with passive 166
institutional investment status; 167

(28) Providing for any other thing necessary and proper 168
for successful and efficient regulation of casino gaming under 169
this chapter. 170

(E) The commission shall employ and assign gaming agents 171
as necessary to assist the commission in carrying out the duties 172
of this chapter and Chapter 2915. of the Revised Code. In order 173
to maintain employment as a gaming agent, the gaming agent shall 174
successfully complete all continuing training programs required 175
by the commission and shall not have been convicted of or 176
pleaded guilty or no contest to a disqualifying offense as 177
defined in section 3772.07 of the Revised Code. 178

(F) The commission, as a law enforcement agency, and its 179
gaming agents, as law enforcement officers as defined in section 180
2901.01 of the Revised Code, shall have authority with regard to 181
the detection and investigation of, the seizure of evidence 182
allegedly relating to, and the apprehension and arrest of 183
persons allegedly committing violations of this chapter or 184
gambling offenses as defined in section 2915.01 of the Revised 185
Code or violations of any other law of this state that may 186
affect the integrity of casino gaming or the operation of skill- 187
based amusement machines, and shall have access to casino 188
facilities and skill-based amusement machine facilities to carry 189
out the requirements of this chapter. 190

(G) The commission may eject or exclude or authorize the 191

ejection or exclusion of and a gaming agent may eject a person	192
from a casino facility for any of the following reasons:	193
(1) The person's name is on the list of persons	194
voluntarily excluding themselves from all casinos in a program	195
established according to rules adopted by the commission;	196
(2) The person violates or conspires to violate this	197
chapter or a rule adopted thereunder; or	198
(3) The commission determines that the person's conduct or	199
reputation is such that the person's presence within a casino	200
facility may call into question the honesty and integrity of the	201
casino gaming operations or interfere with the orderly conduct	202
of the casino gaming operations.	203
(H) A person, other than a person participating in a	204
voluntary exclusion program, may petition the commission for a	205
public hearing on the person's ejection or exclusion under this	206
chapter.	207
(I) A casino operator or management company shall have the	208
same authority to eject or exclude a person from the management	209
company's casino facilities as authorized in division (G) of	210
this section. The licensee shall immediately notify the	211
commission of an ejection or exclusion.	212
(J) The commission shall submit a written annual report	213
with the governor, president and minority leader of the senate,	214
speaker and minority leader of the house of representatives, and	215
joint committee on gaming and wagering before the first day of	216
September each year. The annual report shall cover the previous	217
fiscal year and shall include all of the following:	218
(1) A statement describing the receipts and disbursements	219
of the commission;	220

(2) Relevant financial data regarding casino gaming,	221
including gross revenues and disbursements made under this	222
chapter;	223
(3) Actions taken by the commission;	224
(4) An update on casino operators', management companies',	225
and holding companies' compulsive and problem gambling plans and	226
the voluntary exclusion program and list;	227
(5) Information regarding prosecutions for conduct	228
described in division (H) of section 3772.99 of the Revised	229
Code, including, but not limited to, the total number of	230
prosecutions commenced and the name of each person prosecuted;	231
(6) Any additional information that the commission	232
considers useful or that the governor, president or minority	233
leader of the senate, speaker or minority leader of the house of	234
representatives, or joint committee on gaming and wagering	235
requests.	236
(K) To ensure the integrity of skill-based amusement	237
machine operations, the commission shall have jurisdiction over	238
all persons conducting or participating in the conduct of skill-	239
based amusement machine operations authorized by this chapter	240
and Chapter 2915. of the Revised Code, including the authority	241
to complete the functions of licensing, regulating,	242
investigating, and penalizing those persons in a manner that is	243
consistent with the commission's authority to do the same with	244
respect to casino gaming. To carry out this division, the	245
commission may adopt rules under Chapter 119. of the Revised	246
Code, including rules establishing fees and penalties related to	247
the operation of skill-based amusement machines.	248
<u>(L) To ensure the integrity of fantasy contests, the</u>	249

commission shall have jurisdiction over all persons conducting 250
or participating in the conduct of a fantasy contest authorized 251
by Chapter 3774. of the Revised Code, including the authority to 252
license, regulate, investigate, and penalize those persons in a 253
manner that is consistent with the commission's authority to do 254
the same with respect to skill-based amusement machines. To 255
carry out this division, the commission may adopt rules under 256
Chapter 119. of the Revised Code, including rules establishing 257
fees and penalties related to the operation of fantasy contests. 258

Sec. 3774.01. As used in this chapter: 259

(A) "Commission" means the Ohio casino control commission. 260

(B) "Entry fee" means cash or cash equivalent that a 261
fantasy contest operator requires to be paid by a fantasy 262
contest player to participate in a fantasy contest. 263

(C) "Fantasy contest" means a simulated game or contest 264
with an entry fee that satisfies all of the following 265
conditions: 266

(1) The value of all prizes and awards offered to winning 267
fantasy contest players is established and made known to the 268
players in advance of the contest. 269

(2) All winning outcomes reflect the relative knowledge 270
and skill of the fantasy contest players and are determined 271
predominantly by accumulated statistical results of the 272
performance of managing rosters of athletes whose performance 273
directly corresponds with the actual performance of athletes in 274
professional sports competitions. 275

(3) Winning outcomes are not based on randomized or 276
historical events, or on the score, point spread, or any 277
performance of any single actual team or combination of teams or 278

solely on any single performance of an individual athlete or 279
player in any single actual event. 280

(D) "Fantasy contest operator" means a person that offers 281
fantasy contests with an entry fee for a prize or award to the 282
general public. Fantasy contest operator does not include a 283
person that offers a pool not conducted for profit as defined 284
under division (XX) of section 2915.01 of the Revised Code. 285

(E) "Fantasy contest platform" means any digital or online 286
method through which a fantasy contest operator provides access 287
to a fantasy contest. 288

(F) "Fantasy contest player" means a person who 289
participates in a fantasy contest offered by a fantasy contest 290
operator. 291

(G) "Holding company" means any corporation, firm, 292
partnership, limited partnership, limited liability company, 293
trust, or other form of business organization not a natural 294
person that directly or indirectly does any of the following: 295

(1) Has the power or right to control a fantasy contest 296
operator; 297

(2) Holds an ownership interest of ten per cent or more, 298
as determined by the commission, in a fantasy contest operator; 299

(3) Holds voting rights with the power to vote ten per 300
cent or more of the outstanding voting rights of a fantasy 301
contest operator. 302

(H) "Key employee" means a person, employed by a fantasy 303
contest operator, who is responsible for ensuring, and has the 304
authority necessary to ensure, that all requirements under this 305
chapter and the rules adopted under this chapter and division 306

(L) of section 3772.03 of the Revised Code are met. 307

(I) "Management company" means an organization retained by 308
a fantasy contest operator to manage a fantasy contest platform 309
and provide services such as accounting, general administration, 310
maintenance, recruitment, and other operational services. 311

(J) "Material nonpublic information" means information 312
related to the play of a fantasy contest by a fantasy contest 313
player that is not readily available to the general public and 314
is obtained as a result of a person's employment. 315

(K) "Script" means a list of commands that a fantasy- 316
contest-related computer program can execute and that is created 317
by a fantasy contest player, or by a third party for a fantasy 318
contest player, to automate processes on a fantasy contest 319
platform. 320

Sec. 3774.02. (A) A fantasy contest operator may not offer 321
a fantasy contest in this state without first obtaining a 322
license from the commission. 323

(B) (1) In order to obtain or renew a license to operate 324
fantasy contests in this state, a fantasy contest operator shall 325
pay to the commission a nonrefundable license fee. 326

(2) Unless a license issued under this chapter is 327
suspended, expires, or is revoked, a license may be renewed. 328
After a determination by the commission that the licensee is in 329
compliance with this chapter and rules adopted by the commission 330
under this chapter or division (L) of section 3772.03 of the 331
Revised Code, the license shall be renewed for not more than 332
three years, as determined by commission rule adopted under this 333
chapter or division (L) of section 3772.03 of the Revised Code. 334

(C) Notwithstanding division (B) of this section, the 335

commission may investigate a licensee at any time the commission 336
determines it is necessary to ensure that the licensee remains 337
in compliance with this chapter and the rules adopted under this 338
chapter or division (L) of section 3772.03 of the Revised Code. 339
Any fantasy contest operator that applies for or holds a license 340
under this chapter shall establish the operator's suitability 341
for a license by clear and convincing evidence. 342

Sec. 3774.03. The commission shall adopt rules under 343
Chapter 119. of the Revised Code as are necessary to complete 344
the functions and address the subjects enumerated in division 345
(A) of this section. 346

(A) The commission may adopt, and as advisable and 347
necessary may amend or repeal, rules that include all of the 348
following: 349

(1) Prohibiting fantasy contest operator's employees, 350
relatives living in the same household as those employees, and 351
athletes and referees in the underlying professional sports 352
competitions from competing in any public fantasy contest 353
offered by the fantasy contest operator or from sharing any 354
material nonpublic information with third parties; 355

(2) Ensuring fantasy contest operators prohibit access to 356
both of the following: 357

(a) Individuals under eighteen years of age; 358

(b) Individuals who, upon request, seek to restrict 359
themselves from entering fantasy contests. 360

(3) Ensuring fantasy contest operators segregate fantasy 361
contest player funds from operational funds or maintain a 362
reserve that exceeds the amount of player funds on deposit, 363
which reserve may not be used for operational activities. These 364

reserve funds may take the form of cash, cash equivalents, 365
payment processor reserves, payment processor receivables, an 366
irrevocable letter of credit, a bond, any other method approved 367
by the commission, or a combination thereof, in an amount that 368
must exceed the total balances of the fantasy contest player's 369
accounts. All reserve funds, except payment processor reserves, 370
shall be maintained by or otherwise under the control of a 371
licensed fantasy contest operator, unless otherwise authorized 372
by the commission. 373

(4) Prescribing requirements related to beginning players 374
and highly experienced players; 375

(5) Prescribing requirements for internal procedures, 376
including at a minimum, procedures for all of the following: 377

(a) Complying with all applicable state and federal 378
requirements to protect the privacy and online security of 379
fantasy contest players and their accounts; 380

(b) Suspending the accounts of players who violate this 381
chapter and the rules adopted by the commission under this 382
chapter or division (L) of section 3772.03 of the Revised Code; 383

(c) Providing fantasy contest players with access to 384
information on playing responsibly and seeking assistance for 385
compulsive behavior; 386

(d) Establishing the maximum number of entries that a 387
fantasy contest player may submit to each fantasy contest; 388

(e) Any other procedure that the commission determines 389
necessary in the rules adopted under this chapter or division 390
(L) of section 3772.03 of the Revised Code. 391

(6) Requiring a license application to require an 392

applicant for a fantasy contest operator license to designate at 393
least one key employee as a condition to obtain a license; 394

(7) Establishing the length of time, which shall be not 395
more than three years, that a fantasy contest operator license 396
and renewal license shall be valid; 397

(8) Establishing the fee for obtaining or renewing a 398
license, which shall not exceed ten thousand dollars for each 399
year of a license and a total of thirty thousand dollars for a 400
three-year license, and which may be paid in equal installments 401
on an annual basis over the term of the license; and 402

(9) Any other procedure or thing that the commission 403
determines necessary to ensure the integrity of fantasy sports 404
contests. 405

(B) The commission may not adopt rules to do either of the 406
following: 407

(1) Limit or regulate the statistical makeup of a game or 408
contest, or the digital platform of a fantasy contest operator; 409
or 410

(2) Require licensure of any persons other than fantasy 411
contest operators, holding companies, or management companies. 412

(C) Nothing in this section prohibits the commission from 413
adopting rules establishing consumer protections. 414

Sec. 3774.04. (A) Each fantasy contest operator shall 415
retain and maintain in a place secure from theft, loss, or 416
destruction all of the records required to be maintained by this 417
chapter for at least five years from the date of the record's 418
creation. 419

(B) Each fantasy contest operator shall retain and 420

maintain accurate, complete, legible, and permanent records, 421
whether in electronic or other format, of any books, records, or 422
documents relating to the fantasy contest operator's business 423
and accounting operations, which includes all of the following: 424

(1) The fantasy contest operator's business and 425
organizational structure; 426

(2) Correspondence with or by, or reports to or from, the 427
commission, or any local, state, or federal governmental agency, 428
foreign or domestic; 429

(3) The fantasy contest operator's financial statements, 430
accounting records, ledgers, and internal and external audit 431
records; 432

(4) All records related to the conduct of fantasy contests 433
by the fantasy contest operator in this state; 434

(5) Any materials used to advertise, publicize, or 435
otherwise promote the fantasy contest operator's fantasy 436
contests in this state; 437

(6) Any other books, records, or documents the commission 438
requires the fantasy contest operator to retain and maintain, in 439
rules adopted by the commission under this chapter or division 440
(L) of section 3772.03 of the Revised Code. 441

(C) Each fantasy contest operator shall organize all 442
required records in a manner that enables the commission to 443
locate, inspect, review, and analyze the records with reasonable 444
ease and efficiency and, upon request, provide the commission or 445
its executive director, or duly authorized designee thereof, 446
with the records required to be retained and maintained by this 447
section. 448

Sec. 3774.05. (A) A fantasy contest operator offering a 449
fantasy contest in this state shall contract with a third party 450
to perform an independent audit, consistent with the standards 451
established by the American institute of certified public 452
accountants, to ensure compliance with this chapter and any 453
rules adopted under this chapter or division (L) of section 454
3772.03 of the Revised Code. The audit shall be performed at 455
least once every three years unless otherwise ordered by the 456
commission. 457

(B) A fantasy contest operator offering a fantasy contest 458
in this state shall contract with a third party to perform an 459
annual independent financial audit, consistent with the 460
standards established by the American institute of certified 461
public accountants. 462

(C) Any third party contracted to perform an audit under 463
this section shall be approved by the commission before the 464
audit engagement. The fantasy contest operator shall submit the 465
audit results to the commission. 466

Sec. 3774.06. (A) A fantasy contest may not be offered on 467
any kiosk or machine physically located in a retail business 468
location. 469

(B) A fantasy contest operator operating in this state 470
shall not do any of the following: 471

(1) Operate or offer a fantasy contest based upon any 472
university, college, high school, or youth sporting event; 473

(2) Allow the use of scripts unless the scripts are made 474
readily available to all fantasy contest players; 475

(3) Employ false, deceptive, or misleading advertising, or 476
advertising that is not based upon fact; or 477

(4) Target players that have restricted themselves from 478
entering fantasy contests under the procedures for doing so as 479
required by the commission, or persons under eighteen years of 480
age, in the fantasy contest operator's advertising. 481

Sec. 3774.07. The commission, in an adjudication conducted 482
under Chapter 119. of the Revised Code, may penalize, limit, 483
condition, restrict, suspend, revoke, deny, or refuse to renew 484
the license of any licensee or applicant. The commission may 485
take into account any relevant aggravating or mitigating factors 486
without in any manner limiting the authority of the commission 487
to impose the level and type of discipline the commission 488
considers appropriate. 489

Sec. 3774.08. (A) Any information concerning the fantasy 490
contest operator's internal procedures, personal information, 491
financial information, trade secret information, and information 492
protected by the attorney-client privilege submitted, collected, 493
or gathered in relation to an application or license under this 494
chapter is confidential and not subject to disclosure by any 495
state agency or political subdivision as a record under section 496
149.43 of the Revised Code. 497

(B) The commission may share the information referenced in 498
this section with, or disclose the information to, any 499
appropriate governmental or licensing agency if the agency that 500
receives the information complies with the same requirements 501
regarding confidentiality as those with which the commission 502
must comply. 503

Sec. 3774.09. Fantasy contests offered in accordance with 504
this chapter and the rules adopted by the commission under this 505
chapter or division (L) of section 3772.03 of the Revised Code 506
are exempt from Chapter 2915. of the Revised Code. 507

Section 2. That existing section 3772.03 of the Revised Code is hereby repealed. 508
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Section 3. Notwithstanding sections 3774.02, 3774.03, and 510
3774.05 of the Revised Code as enacted by this act, fantasy 511
contest operators offering fantasy contests in this state on the 512
effective date of this act may continue to offer fantasy 513
contests without interruption, provided that the operator files 514
an application for licensure with the Ohio Casino Control 515
Commission within thirty days of the application's availability, 516
until the application for licensure has been approved or denied. 517