## As Reported by the House Government Accountability and Oversight Committee

### **132nd General Assembly**

# Regular Session 2017-2018

Am. H. B. No. 8

#### Representatives Hambley, Rezabek

## Cosponsors: Representatives Brenner, Thompson, Koehler, Riedel, Dean, Blessing, Goodman

### A BILL

То	amend section 149.43 and to enact section	1
	149.436 of the Revised Code to exempt from the	2
	Public Records Law certain information	3
	concerning a minor that is included in a record	4
	related to a traffic accident involving a school	5
	vehicle in which the minor was an occupant at	6
	the time of the accident and to allow the parent	7
	or guardian of the minor to request a record of	8
	the accident containing the exempted	9
	information.	10

#### BE IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF OHIO:

Section 1. That section 149.43 be amended and section	11
149.436 of the Revised Code be enacted to read as follows:	12
Sec. 149.43. (A) As used in this section:	13
(1) "Public record" means records kept by any public	14
office, including, but not limited to, state, county, city,	15
village, township, and school district units, and records	16

(s) In the case of a child fatality review board acting 72 under sections 307.621 to 307.629 of the Revised Code or a 73 review conducted pursuant to quidelines established by the 74 director of health under section 3701.70 of the Revised Code, 75 records provided to the board or director, statements made by 76 board members during meetings of the board or by persons 77 participating in the director's review, and all work products of 78 the board or director, and in the case of a child fatality 79 review board, child fatality review data submitted by the board 80 to the department of health or a national child death review 81 database, other than the report prepared pursuant to division 82 (A) of section 307.626 of the Revised Code; 83 (t) Records provided to and statements made by the 84 executive director of a public children services agency or a 8.5 prosecuting attorney acting pursuant to section 5153.171 of the 86 Revised Code other than the information released under that 87 section: 88 (u) Test materials, examinations, or evaluation tools used 89 in an examination for licensure as a nursing home administrator 90 that the board of executives of long-term services and supports 91 administers under section 4751.04 of the Revised Code or 92 contracts under that section with a private or government entity 93 to administer; 94 (v) Records the release of which is prohibited by state or 95 federal law; 96 (w) Proprietary information of or relating to any person 97 that is submitted to or compiled by the Ohio venture capital 98 authority created under section 150.01 of the Revised Code; 99

(x) Financial statements and data any person submits for

documents, except births, deaths, and the fact of admission to						
or discharge from a hospital, that pertains to the medical						
history, diagnosis, prognosis, or medical condition of a patient						
and that is generated and maintained in the process of medical						
treatment.						

- (4) "Trial preparation record" means any record that contains information that is specifically compiled in reasonable anticipation of, or in defense of, a civil or criminal action or proceeding, including the independent thought processes and personal trial preparation of an attorney.
- (5) "Intellectual property record" means a record, other than a financial or administrative record, that is produced or collected by or for faculty or staff of a state institution of higher learning in the conduct of or as a result of study or research on an educational, commercial, scientific, artistic, technical, or scholarly issue, regardless of whether the study or research was sponsored by the institution alone or in conjunction with a governmental body or private concern, and that has not been publicly released, published, or patented.
- (6) "Donor profile record" means all records about donors or potential donors to a public institution of higher education except the names and reported addresses of the actual donors and the date, amount, and conditions of the actual donation.
- (7) "Peace officer, parole officer, probation officer,
  bailiff, prosecuting attorney, assistant prosecuting attorney,
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  correctional employee, community-based correctional facility
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  employee, youth services employee, firefighter, EMT,
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  investigator of the bureau of criminal identification and
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  investigation, or federal law enforcement officer residential
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  and familial information" means any information that discloses

community-based correctional facility employee, youth services

employee, firefighter, EMT, investigator of the bureau of

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criminal identification and investigation, or federal law 219 enforcement officer; 220

- (d) The name of any beneficiary of employment benefits, 221 including, but not limited to, life insurance benefits, provided 222 to a peace officer, parole officer, probation officer, bailiff, 223 prosecuting attorney, assistant prosecuting attorney, 224 correctional employee, community-based correctional facility 225 employee, youth services employee, firefighter, EMT, 226 227 investigator of the bureau of criminal identification and investigation, or federal law enforcement officer by the peace 228 officer's, parole officer's, probation officer's, bailiff's, 229 prosecuting attorney's, assistant prosecuting attorney's, 230 correctional employee's, community-based correctional facility 231 employee's, youth services employee's, firefighter's, EMT's, 232 investigator of the bureau of criminal identification and 233 investigation's, or federal law enforcement officer's employer; 234
- (e) The identity and amount of any charitable or 235 employment benefit deduction made by the peace officer's, parole 236 officer's, probation officer's, bailiff's, prosecuting 237 238 attorney's, assistant prosecuting attorney's, correctional employee's, community-based correctional facility employee's, 239 youth services employee's, firefighter's, EMT's, investigator of 240 the bureau of criminal identification and investigation's, or 241 federal law enforcement officer's employer from the peace 242 officer's, parole officer's, probation officer's, bailiff's, 243 prosecuting attorney's, assistant prosecuting attorney's, 244 correctional employee's, community-based correctional facility 245 employee's, youth services employee's, firefighter's, EMT's, 246 investigator of the bureau of criminal identification and 247 investigation's, or federal law enforcement officer's 248 compensation unless the amount of the deduction is required by 249

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within a reasonable period of time. If a public record contains 336 information that is exempt from the duty to permit public 337 inspection or to copy the public record, the public office or 338 the person responsible for the public record shall make 339 available all of the information within the public record that 340 is not exempt. When making that public record available for 341 public inspection or copying that public record, the public 342 office or the person responsible for the public record shall 343 notify the requester of any redaction or make the redaction 344 plainly visible. A redaction shall be deemed a denial of a 345 request to inspect or copy the redacted information, except if 346 federal or state law authorizes or requires a public office to 347 make the redaction. 348

(2) To facilitate broader access to public records, a 349 public office or the person responsible for public records shall 350 organize and maintain public records in a manner that they can 3.51 be made available for inspection or copying in accordance with 352 division (B) of this section. A public office also shall have 353 available a copy of its current records retention schedule at a 354 location readily available to the public. If a requester makes 355 an ambiguous or overly broad request or has difficulty in making 356 a request for copies or inspection of public records under this 357 section such that the public office or the person responsible 358 for the requested public record cannot reasonably identify what 359 public records are being requested, the public office or the 360 person responsible for the requested public record may deny the 361 request but shall provide the requester with an opportunity to 362 revise the request by informing the requester of the manner in 363 which records are maintained by the public office and accessed 364 in the ordinary course of the public office's or person's 365 duties. 366

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- (3) If a request is ultimately denied, in part or in 367 whole, the public office or the person responsible for the 368 requested public record shall provide the requester with an 369 explanation, including legal authority, setting forth why the 370 request was denied. If the initial request was provided in 371 writing, the explanation also shall be provided to the requester 372 in writing. The explanation shall not preclude the public office 373 or the person responsible for the requested public record from 374 relying upon additional reasons or legal authority in defending 375 an action commenced under division (C) of this section. 376
- (4) Unless specifically required or authorized by state or federal law or in accordance with division (B) of this section, no public office or person responsible for public records may limit or condition the availability of public records by requiring disclosure of the requester's identity or the intended use of the requested public record. Any requirement that the requester disclose the requester's identity or the intended use of the requested public record constitutes a denial of the request.
- (5) A public office or person responsible for public 386 records may ask a requester to make the request in writing, may 387 ask for the requester's identity, and may inquire about the 388 intended use of the information requested, but may do so only 389 after disclosing to the requester that a written request is not 390 mandatory and that the requester may decline to reveal the 391 requester's identity or the intended use and when a written 392 request or disclosure of the identity or intended use would 393 benefit the requester by enhancing the ability of the public 394 office or person responsible for public records to identify, 395 locate, or deliver the public records sought by the requester. 396

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- (6) If any person chooses to obtain a copy of a public 397 record in accordance with division (B) of this section, the 398 public office or person responsible for the public record may 399 require that person to pay in advance the cost involved in 400 providing the copy of the public record in accordance with the 401 choice made by the person seeking the copy under this division. 402 The public office or the person responsible for the public 403 record shall permit that person to choose to have the public 404 record duplicated upon paper, upon the same medium upon which 405 the public office or person responsible for the public record 406 keeps it, or upon any other medium upon which the public office 407 or person responsible for the public record determines that it 408 reasonably can be duplicated as an integral part of the normal 409 operations of the public office or person responsible for the 410 public record. When the person seeking the copy makes a choice 411 under this division, the public office or person responsible for 412 the public record shall provide a copy of it in accordance with 413 the choice made by the person seeking the copy. Nothing in this 414 section requires a public office or person responsible for the 415 public record to allow the person seeking a copy of the public 416 record to make the copies of the public record. 417
- (7) (a) Upon a request made in accordance with division (B) of this section and subject to division (B) (6) of this section, a public office or person responsible for public records shall transmit a copy of a public record to any person by United States mail or by any other means of delivery or transmission within a reasonable period of time after receiving the request for the copy. The public office or person responsible for the public record may require the person making the request to pay in advance the cost of postage if the copy is transmitted by United States mail or the cost of delivery if the copy is

person does not intend to use or forward the requested records, or the information contained in them, for commercial purposes.

activities of government, or nonprofit educational research.

- (iii) For purposes of division (B)(7) of this section, 460
  "commercial" shall be narrowly construed and does not include 461
  reporting or gathering news, reporting or gathering information 462
  to assist citizen oversight or understanding of the operation or 463
- (8) A public office or person responsible for public records is not required to permit a person who is incarcerated pursuant to a criminal conviction or a juvenile adjudication to inspect or to obtain a copy of any public record concerning a criminal investigation or prosecution or concerning what would be a criminal investigation or prosecution if the subject of the investigation or prosecution were an adult, unless the request to inspect or to obtain a copy of the record is for the purpose of acquiring information that is subject to release as a public record under this section and the judge who imposed the sentence or made the adjudication with respect to the person, or the judge's successor in office, finds that the information sought in the public record is necessary to support what appears to be a justiciable claim of the person.
- (9) (a) Upon written request made and signed by a journalist on or after December 16, 1999, a public office, or person responsible for public records, having custody of the records of the agency employing a specified peace officer, parole officer, probation officer, bailiff, prosecuting attorney, assistant prosecuting attorney, correctional employee, community-based correctional facility employee, youth services employee, firefighter, EMT, investigator of the bureau of criminal identification and investigation, or federal law

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enforcement officer shall disclose to the journalist the address 488 of the actual personal residence of the peace officer, parole 489 officer, probation officer, bailiff, prosecuting attorney, 490 assistant prosecuting attorney, correctional employee, 491 community-based correctional facility employee, youth services 492 employee, firefighter, EMT, investigator of the bureau of 493 criminal identification and investigation, or federal law 494 enforcement officer and, if the peace officer's, parole 495 officer's, probation officer's, bailiff's, prosecuting 496 attorney's, assistant prosecuting attorney's, correctional 497 employee's, community-based correctional facility employee's, 498 youth services employee's, firefighter's, EMT's, investigator of 499 the bureau of criminal identification and investigation's, or 500 federal law enforcement officer's spouse, former spouse, or 501 child is employed by a public office, the name and address of 502 the employer of the peace officer's, parole officer's, probation 503 officer's, bailiff's, prosecuting attorney's, assistant 504 prosecuting attorney's, correctional employee's, community-based 505 correctional facility employee's, youth services employee's, 506 firefighter's, EMT's, investigator of the bureau of criminal 507 identification and investigation's, or federal law enforcement 508 officer's spouse, former spouse, or child. The request shall 509 include the journalist's name and title and the name and address 510 of the journalist's employer and shall state that disclosure of 511 the information sought would be in the public interest. 512

(b) Division (B)(9)(a) of this section also applies to journalist requests for customer information maintained by a municipally owned or operated public utility, other than social security numbers and any private financial information such as credit reports, payment methods, credit card numbers, and bank account information.

- (c) As used in division (B)(9) of this section,

  "journalist" means a person engaged in, connected with, or

  employed by any news medium, including a newspaper, magazine,

  press association, news agency, or wire service, a radio or

  television station, or a similar medium, for the purpose of

  gathering, processing, transmitting, compiling, editing, or

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  disseminating information for the general public.

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- (C) (1) If a person allegedly is aggrieved by the failure of a public office or the person responsible for public records to promptly prepare a public record and to make it available to the person for inspection in accordance with division (B) of this section or by any other failure of a public office or the person responsible for public records to comply with an obligation in accordance with division (B) of this section, the person allegedly aggrieved may do only one of the following, and not both:
- (a) File a complaint with the clerk of the court of claims 535 or the clerk of the court of common pleas under section 2743.75 536 of the Revised Code; 537
- (b) Commence a mandamus action to obtain a judgment that orders the public office or the person responsible for the public record to comply with division (B) of this section, that awards court costs and reasonable attorney's fees to the person that instituted the mandamus action, and, if applicable, that includes an order fixing statutory damages under division (C) (2) of this section. The mandamus action may be commenced in the court of common pleas of the county in which division (B) of this section allegedly was not complied with, in the supreme court pursuant to its original jurisdiction under Section 2 of Article IV, Ohio Constitution, or in the court of appeals for

law and case law as it existed at the time of the conduct or

office or the person responsible for the public record to comply

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(i) That, based on the ordinary application of statutory	638	
law and case law as it existed at the time of the conduct or	639	
threatened conduct of the public office or person responsible	640	
for the requested public records that allegedly constitutes a	641	
failure to comply with an obligation in accordance with division	642	
(B) of this section and that was the basis of the mandamus	643	
action, a well-informed public office or person responsible for	644	
the requested public records reasonably would believe that the	645	
conduct or threatened conduct of the public office or person	646	
responsible for the requested public records did not constitute	647	
a failure to comply with an obligation in accordance with	648	
division (B) of this section;	649	
(ii) That a well-informed public office or person	650	
responsible for the requested public records reasonably would	651	
believe that the conduct or threatened conduct of the public	652	
office or person responsible for the requested public records	653	
would serve the public policy that underlies the authority that	654	
is asserted as permitting that conduct or threatened conduct.	655	
(4) All of the following apply to any award of reasonable	656	
attorney's fees awarded under division (C)(3)(b) of this	657	
section:	658	
(a) The fees shall be construed as remedial and not	659	
punitive.	660	
(b) The fees awarded shall not exceed the total of the	661	
reasonable attorney's fees incurred before the public record was		
made available to the relator and the fees described in division	663	
(C)(4)(c) of this section.	664	
(c) Reasonable attorney's fees shall include reasonable	665	

fees incurred to produce proof of the reasonableness and amount

of the fees and to otherwise litigate entitlement to the fees.

- (d) The court may reduce the amount of fees awarded if the court determines that, given the factual circumstances involved 669 with the specific public records request, an alternative means 670 should have been pursued to more effectively and efficiently 671 resolve the dispute that was subject to the mandamus action 672 filed under division (C)(1) of this section.
- (5) If the court does not issue a writ of mandamus under division (C) of this section and the court determines at that time that the bringing of the mandamus action was frivolous conduct as defined in division (A) of section 2323.51 of the Revised Code, the court may award to the public office all court costs, expenses, and reasonable attorney's fees, as determined by the court.
- (D) Chapter 1347. of the Revised Code does not limit the provisions of this section. 682
- (E) (1) To ensure that all employees of public offices are appropriately educated about a public office's obligations under division (B) of this section, all elected officials or their appropriate designees shall attend training approved by the attorney general as provided in section 109.43 of the Revised Code. In addition, all public offices shall adopt a public records policy in compliance with this section for responding to public records requests. In adopting a public records policy under this division, a public office may obtain guidance from the model public records policy developed and provided to the public office by the attorney general under section 109.43 of the Revised Code. Except as otherwise provided in this section, the policy may not limit the number of public records that the public office will make available to a single person, may not

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limit the number of public records that it will make available during a fixed period of time, and may not establish a fixed period of time before it will respond to a request for inspection or copying of public records, unless that period is less than eight hours.

- (2) The public office shall distribute the public records 702 policy adopted by the public office under division (E)(1) of 703 this section to the employee of the public office who is the 704 records custodian or records manager or otherwise has custody of 705 the records of that office. The public office shall require that 706 employee to acknowledge receipt of the copy of the public 707 records policy. The public office shall create a poster that 708 describes its public records policy and shall post the poster in 709 a conspicuous place in the public office and in all locations 710 where the public office has branch offices. The public office 711 may post its public records policy on the internet web site of 712 the public office if the public office maintains an internet web 713 site. A public office that has established a manual or handbook 714 of its general policies and procedures for all employees of the 715 public office shall include the public records policy of the 716 public office in the manual or handbook. 717
- (F)(1) The bureau of motor vehicles may adopt rules 718 pursuant to Chapter 119. of the Revised Code to reasonably limit 719 720 the number of bulk commercial special extraction requests made by a person for the same records or for updated records during a 721 calendar year. The rules may include provisions for charges to 722 be made for bulk commercial special extraction requests for the 723 actual cost of the bureau, plus special extraction costs, plus 724 ten per cent. The bureau may charge for expenses for redacting 725 information, the release of which is prohibited by law. 726

- (2) As used in division (F)(1) of this section:
- (a) "Actual cost" means the cost of depleted supplies, records storage media costs, actual mailing and alternative delivery costs, or other transmitting costs, and any direct equipment operating and maintenance costs, including actual costs paid to private contractors for copying services.
- (b) "Bulk commercial special extraction request" means a request for copies of a record for information in a format other than the format already available, or information that cannot be extracted without examination of all items in a records series, class of records, or database by a person who intends to use or forward the copies for surveys, marketing, solicitation, or resale for commercial purposes. "Bulk commercial special extraction request" does not include a request by a person who gives assurance to the bureau that the person making the request does not intend to use or forward the requested copies for surveys, marketing, solicitation, or resale for commercial purposes.
- (c) "Commercial" means profit-seeking production, buying, or selling of any good, service, or other product.
- (d) "Special extraction costs" means the cost of the time spent by the lowest paid employee competent to perform the task, the actual amount paid to outside private contractors employed by the bureau, or the actual cost incurred to create computer programs to make the special extraction. "Special extraction costs" include any charges paid to a public agency for computer or records services.
- (3) For purposes of divisions (F)(1) and (2) of this

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  section, "surveys, marketing, solicitation, or resale for 755

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responding to a request under this section shall redact any	786	
personal information contained in the record of any individual	787	
less than eighteen years of age who is not the subject of the	788	
request, before providing the record to the recipient.	789	
Section 2. That existing section 149.43 of the Revised	790	
Code is hereby repealed.	791	
Section 3. Section 149.43 of the Revised Code is presented	792	
in this act as a composite of the section as amended by Sub.	793	
H.B. 317, Sub. H.B. 359, and Sub. S.B. 321, all of the 131st	794	
General Assembly. The General Assembly, applying the principle		
stated in division (B) of section 1.52 of the Revised Code that	796	
amendments are to be harmonized if reasonably capable of		
simultaneous operation, finds that the composite is the		
resulting version of the section in effect prior to the		
effective date of the section as presented in this act.		