As Adopted By The Senate

132nd General Assembly Regular Session 2017-2018

S. C. R. No. 1

Senators Oelslager, Huffman
Cosponsors: Senators Coley, Obhof

A CONCURRENT RESOLUTION

То	adopt the Legislative Code of Ethics for the members	1
	and employees of both chambers of the 132nd General	2
	Assembly, employees of any legislative agency, and	3
	candidates for the 133rd General Assembly.	4

BE IT RESOLVED BY THE SENATE OF THE STATE OF OHIO (THE HOUSE OF REPRESENTATIVES CONCURRING):

WHEREAS, The Joint Legislative Ethics Committee, appointed	5
by the Speaker of the House of Representatives and the President	6
of the Senate pursuant to section 101.34 of the Revised Code, is	7
required to recommend a Code of Ethics that is consistent with	8
the law to govern all members and employees of each chamber of	9
the General Assembly and all candidates for the office of member	10
of each chamber; and	11
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WHEREAS, The Joint Legislative Ethics Committee is the	12
appropriate ethics committee for matters relating to members and	13
employees of the General Assembly, employees of any legislative	14
agency, including the Capitol Square Review and Advisory Board,	15
Correctional Institution Inspection Committee, Joint Committee	16
on Agency Rule Review, Joint Medicaid Oversight Committee, <u>Joint</u>	17
Education Oversight Committee, Legislative Information Systems,	18
Legislative Inspector General, Legislative Service Commission,	19

34 35 36 37 38 39 upon the employee's respective chamber of the General Assembly 40 or institution of employment, shall obey all rules of the 41 employee's respective chamber of the General Assembly or 42 institution of employment, and shall conform the employee's 43 conduct to this Code of Ethics. 44 SECTION 2. DISCLOSURE STATEMENT

(A) The Office of the Legislative Inspector General shall

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accept disclosure statements filed by members and employees of	47
the General Assembly and employees of any legislative agency	48
pursuant to section 102.02 of the Revised Code and shall	49
maintain a file of all disclosure statements that are filed	50
pursuant to that section. Every member of the General Assembly	51
and every employee of the General Assembly and any legislative	52
agency who is required to file a financial disclosure statement,	53
within the period prescribed by law, shall file with the Office	54
of the Legislative Inspector General, a disclosure statement as	55
provided for by section 102.02 of the Revised Code. Each member	56
and each employee of the General Assembly and employee of any	57
legislative agency required to file a financial disclosure	58
statement, within the period and in the manner prescribed by	59
section 102.02 of the Revised Code, shall receive from the	60
Office of the Legislative Inspector General the form on which	61
the statement shall be prepared.	62

- (B) Division (A)(2)(c) of section 102.02 of the Revised 63 Code applies to members of the General Assembly who are 64 attorneys or physicians or who otherwise engage in the practice 65 of a profession and to the clients, patients, and other 66 recipients of professional services of members of the General 67 Assembly who are attorneys or physicians or who otherwise engage 68 in the practice of a profession, even if those clients, 69 70 patients, and other recipients of professional services are legislative agents. 71
- (C) Division (A) (8) of section 102.02 of the Revised Code requires a member of the General Assembly and an employee of the General Assembly or any legislative agency required to file a disclosure statement under section 102.02 of the Revised Code to identify on a disclosure statement the source and amount of any payment of expenses incurred for travel to destinations inside

or outside this state that the member or employee receives in 78 the member's or employee's own name or that another person 79 receives for the member's or employee's use or benefit in 80 connection with the member's or employee's official duties, 81 except for expenses for travel to meetings or conventions of a 82 national or state organization to which any state agency, 8.3 including, but not limited to, any legislative agency or state 84 institution of higher education as defined in section 3345.011 85 of the Revised Code, pays membership dues, or any political 86 subdivision or any office or agency of a political subdivision 87 pays membership dues. 88

- (D) Division (A)(9) of section 102.02 of the Revised Code 89 requires a member of the General Assembly and an employee of the 90 General Assembly or any legislative agency required to file a 91 disclosure statement under section 102.02 of the Revised Code to 92 identify on a disclosure statement the source of payment of 93 expenses for meals and other food and beverages that are 94 incurred in connection with the person's official duties and 95 that exceed one hundred dollars aggregated per calendar year, 96 except for expenses for meals and other food and beverages 97 provided at a meeting at which the member or employee 98 participated in a panel, seminar, or speaking engagement or at a 99 meeting or convention of a national or state organization to 100 which a state agency, including, but not limited to, any 101 legislative agency or state institution of higher education as 102 defined in section 3345.011 of the Revised Code, pays membership 103 dues, or any political subdivision or any office or agency of a 104 political subdivision pays membership dues. 105
- (E) (1) Except as otherwise provided in division (E) (2) of 106 this section, in accordance with section 102.02 of the Revised 107 Code, every member of the General Assembly and every employee of 108

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the General Assembly or any legislative agency required to file 109 an annual statement under section 102.02 of the Revised Code 110 shall disclose the source of a gift or gifts, where the value of 111 the gift or gifts aggregated per calendar year exceeds seventy-112 five dollars, except gifts received by will or by virtue of 113 section 2105.06 of the Revised Code, or received from spouses, 114 parents, grandparents, children, grandchildren, siblings, 115 nephews, nieces, uncles, aunts, cousins, brothers-in-law, 116 sisters-in-law, sons-in-law, daughters-in-law, fathers-in-law, 117 mothers-in-law, step-relations, or any person to whom the member 118 or employee of the General Assembly or employee of any 119 legislative agency stands in loco parentis, or received by way 120 of distribution from any inter vivos or testamentary trust 121 established by a spouse or by an ancestor. 122

(2) In accordance with section 102.02 of the Revised Code, every member of the General Assembly and every employee of the General Assembly or any legislative agency required to file an annual statement under section 102.02 of the Revised Code shall disclose the source of a gift or gifts from a legislative agent, where the value of the gift or gifts aggregated per calendar year exceeds twenty-five dollars.

SECTION 3. LICENSE DISCLOSURE

Any member of the General Assembly who engages in the 131 conduct or practice of a particular business, profession, trade, 132 or occupation that is subject to licensing or regulation by any 133 branch, department, division, institution, instrumentality, 134 board, commission, or bureau of the state shall file a notice 135 that the member is the holder of a particular license, or is 136 engaged in such activity, as part of the financial disclosure 137 statement required by section 102.02 of the Revised Code. 138

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SECTION 4. VOTING ABSTENTION 139 (A) A member who has reason to believe that the member has 140 a substantial personal interest in legislation may request 141 permission of the chair to abstain from voting on the 142 legislation and may state the member's reason for the request. 143 The request shall be granted by the chair or the member's 144 respective chamber of the General Assembly pursuant to the rules 145 of that chamber. The request and permission to abstain shall be 146 entered in the House or Senate Journal, as is appropriate. 147 (B) No member of the General Assembly shall vote on any 148 legislation that the member knows is then being actively 149 advocated if the member is one of the following with respect to 150 a legislative agent or employer that is then actively advocating 151 on that legislation: 152 (1) An employee, as defined in section 102.031 of the 153 Revised Code; 154 (2) A business associate, as defined in section 102.031 of 155 the Revised Code; 156 (3) A person, other than an employee, who is hired under 157 contract to perform certain services, and such position involves 158 a substantial and material exercise of administrative discretion 159 in the formulation of public policy. 160 (C) The Joint Legislative Ethics Committee may impose a 161 fine of not more than one thousand dollars upon a member of the 162 General Assembly who violates division (B) of this section. 163 SECTION 5. COMPENSATION 164

(A) Except as provided in division (D) of section 102.04

of the Revised Code, no person elected to or employed by the

of the Revised Code;

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General Assembly or employed by any legislative agency shall	167
receive or agree to receive, directly or indirectly,	168
compensation other than from the house with which the person	169
serves or from any legislative agency, if the person is a	170
legislative agency employee, for any service rendered or to be	171
rendered by the person personally in any case, proceeding,	172
application, or other matter that is before the General Assembly	173
or any department, division, institution, instrumentality,	174
board, commission, or bureau of the state, excluding the courts.	175
Division (A) of this section shall not be construed to	176
prohibit the performance of ministerial functions, including,	177
but not limited to, the filing or amendment of tax returns,	178
applications for permits and licenses, incorporation papers,	179
security registrations, and other documents.	180
Except as provided in division (D) of section 102.04 of	181
the Revised Code, no person elected to or employed by the	182
General Assembly or employed by any legislative agency shall	183
sell or agree to sell, except through competitive bidding, any	184
goods or services to the General Assembly or any department,	185
division, institution, instrumentality, board, commission, or	186
bureau of the state, excluding the courts.	187
(B) No member or employee of the General Assembly or	188
employee of any legislative agency shall knowingly accept any of	189
the following from a legislative agent:	190
(1) The payment of any expenses for travel or lodging	191
except as otherwise authorized by division (H) of section 102.03	192

(2) More than seventy-five dollars aggregated per calendar

year as payment for meals and other food and beverages, other

than for those meals and other food and beverages provided to	196
the member or employee at a meeting at which the member or	197
employee participates in a panel, seminar, or speaking	198
engagement, at a meeting or convention of a national	199
organization to which either house of the General Assembly or	200
any state agency, including, but not limited to, any legislative	201
agency or state institution of higher education as defined in	202
section 3345.011 of the Revised Code, pays membership dues, or	203
at a dinner, party, or function to which all members of the	204
General Assembly or all members of either house of the General	205
Assembly are invited.	206

- (C) No member or employee of the General Assembly or 207 employee of any legislative agency shall knowingly accept from a 208 legislative agent a gift of any amount in the form of cash or 209 the equivalent of cash, or a gift or gifts of any other thing of 210 value where the value of the gift or gifts aggregated per 211 calendar year exceeds seventy-five dollars. As used in this 212 division, "gift" does not include any contribution as defined in 213 section 3517.01 of the Revised Code or any gifts of meals and 214 other food and beverages or the payment of expenses incurred for 215 travel to destinations either inside or outside this state that 216 is received by a member of the General Assembly and that is 217 incurred in connection with the member's official duties. 218
- (D) It is not a violation of division (B)(2) of this 219 section if, within sixty days after receiving notice pursuant to 220 division (F)(2) of section 101.73 of the Revised Code from a 221 legislative agent that the legislative agent has provided a 222 member of the General Assembly or an employee of the General 223 Assembly or any legislative agency with more than seventy-five 224 dollars aggregated in a calendar year as payment for meals and 225 other food and beverages that were purchased for consumption on 226

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the premises in which the food and beverages were sold, the	227
member or employee of the General Assembly or employee of any	228
legislative agency returns to that legislative agent the amount	229
received that exceeds seventy-five dollars.	230

SECTION 6. CONFIDENTIAL INFORMATION

No present or former member or employee of the General 232 Assembly or present or former employee of any legislative agency 233 shall disclose or use for the member's or employee's personal 234 profit, without appropriate authorization, any information 235 acquired by the member or employee in the course of the member's 236 or employee's official duties that has been clearly designated 237 to the member or employee as confidential when such confidential 238 designation is warranted because of the status of the 239 proceedings or the circumstances under which the information was 240 received and preserving its confidentiality is necessary to the 241 proper conduct of government business. No present or former 242 member or employee of the General Assembly or present or former 243 employee of any legislative agency shall disclose or use, 244 without appropriate authorization, any information acquired by 245 the member or employee in the course of the member's or 246 employee's official duties that is confidential because of 247 statutory provisions, except as provided in section 101.30 of 248 the Revised Code or Section 12 or 13 of Article II, Ohio 249 Constitution. 250

SECTION 7. IMPROPER INFLUENCE

(A) No member or employee of the General Assembly or 252 employee of any legislative agency shall use or attempt to use 253 or authorize the use of the authority or influence of the 254 member's or employee's office or employment to secure anything 255 of value or the promise or offer of anything of value that is of 256

such a character as to manifest a substantial and improper	257
influence upon the member or employee with respect to the	258
member's or employee's duties.	259

- (B) No member or employee of the General Assembly or 260 employee of any legislative agency shall solicit or accept 261 anything of value that is of such a character as to manifest a 262 substantial and improper influence upon the member or employee 263 with respect to the member's or employee's duties. 264
- (C) No member of the General Assembly shall solicit or 265 266 receive funds from any legislative agent who is registered pursuant to section 101.72 of the Revised Code, for use other 267 than by a political party, campaign committee, legislative 268 campaign fund, political action committee, or political 269 contributing entity, as defined in section 3517.01 of the 270 Revised Code, except that a member may solicit or receive funds 271 from any legislative agent on behalf of religious and benevolent 272 organizations regulated by Chapter 1716. of the Revised Code or 273 charitable organizations that have registered with the Attorney 274 General pursuant to section 109.26 or 1716.02 of the Revised 275 Code. 276
- (D) In the absence of bribery or another offense under the 277 Revised Code or a purpose to defraud, the receipt of 278 contributions, as defined in section 3517.01 of the Revised 279 Code, made to a campaign committee, political party, legislative 280 campaign fund, political action committee, or political 281 282 contributing entity on behalf of a member of or candidate for the General Assembly does not violate divisions (A) and (B) of 283 this section. 284
- (E) A member or employee of the General Assembly and an 285 employee of any legislative agency may accept travel, meals, and 286

the General Assembly;

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lodging or expenses or reimbursement of expenses for travel,	287
meals, and lodging in connection with conferences, seminars, and	288
similar events related to the member's or employee's official	289
duties if the travel, meals, lodging, expenses, or reimbursement	290
is not of such a character as to manifest a substantial and	291
improper influence upon the member or employee with respect to	292
those duties and if, in relation to expenses or reimbursement	293
for travel or lodging provided to a member by a legislative	294
agent, the expenses or reimbursement are not made in violation	295
of division (C)(1) of section 102.031 of the Revised Code. A	296
member or employee who acts in compliance with this division	297
does not violate division (A), (B), or (C) of this section.	298
SECTION 8. STAFF USE	299
SECTION C. SIMI OSE	233
(A) A member of the General Assembly shall utilize General	300
Assembly employees only for the official purposes for which they	301
are employed.	302
(B)(1) In accordance with section 3517.092 of the Revised	303
Code, no member of or candidate for the General Assembly, no	304
campaign committee of a member of or candidate for the General	305
Assembly, no legislative caucus campaign committee, and no other	306
person or entity shall knowingly solicit or accept a	307
contribution on behalf of that member or candidate, that	308
member's or candidate's campaign committee, or a legislative	309
caucus campaign committee from any of the following:	310
(a) A state employee whose appointing authority is the	311
member of the General Assembly;	312
(b) A state employee whose appointing authority is	313
authorized or required by law to be appointed by the member of	314

(c) A state employee who functions in or is employed by	316
the Ohio Senate, the Ohio House of Representatives, or any	317
legislative agency;	318
(d) A state employee at the time of the solicitation,	319
whose appointing authority will be the candidate for the General	320
Assembly, if elected;	321
(e) A state employee at the time of the solicitation,	322
whose appointing authority will be appointed by the candidate	323
for the General Assembly, if elected, as authorized or required	324
by law;	325
(f) A state employee at the time of the solicitation, who	326
will function in or be employed in or by the same public agency,	327
department, division, or office as the candidate for the General	328
Assembly, if elected.	329
(2) As used in this section, "contribution" does not	330
include services provided by individuals volunteering a portion	331
of their time on behalf of a campaign.	332
(C) In addition to any complaint brought or penalty that	333
may be imposed under sections 3517.152 to 3517.157 of the	334
Revised Code, the Joint Legislative Ethics Committee may receive	335
and initiate complaints against members and employees of, and	336
candidates for, the General Assembly and employees of any	337
legislative agency concerning conduct alleged to be in violation	338
of this section. Upon a finding of a violation of this section,	339
the Joint Legislative Ethics Committee may recommend whatever	340
sanction is appropriate with respect to a particular member,	341
employee, or candidate as will best maintain in the minds of the	342
public a good opinion of the conduct and character of members	343
and employees of the General Assembly.	344

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SECTION 9. SEPARATION OF FUNDS	345
(A) No member of or candidate for the General Assembly	346
shall convert, receive, or accept for personal or business use	347
anything of value from the member's or candidate's campaign	348
fund, as defined in section 3517.01 of the Revised Code,	349
including, without limitation, payments to the member or	350
candidate for services personally performed by the member or	351
candidate, except as reimbursement for any of the following:	352
(1) Legitimate and verifiable prior campaign expenses	353
incurred by the member or candidate;	354
(2) Legitimate and verifiable, ordinary, and necessary	355
prior expenses incurred by the member or candidate in connection	356
with duties as the holder of a public office, including, without	357
limitation, expenses incurred through participation in	358
nonpartisan or bipartisan events where the participation of the	359
holder of a public office would normally be expected;	360
(3) Legitimate and verifiable, ordinary, and necessary	361
prior expenses incurred by a member or candidate while doing any	362
of the following:	363
(a) Engaging in activities in support of or opposition to	364
another candidate, political party, or ballot issue;	365
(b) Raising funds for a political party, political action	366
committee, campaign committee, legislative campaign fund,	367
political contributing entity, or other candidate;	368
(c) Participating in the activities of a political party,	369
political action committee, legislative campaign fund, political	370
contributing entity, or campaign committee;	371
(d) Attending a political party convention or other	372

political meeting.

- (B) For purposes of division (A) of this section, an 374 expense is incurred whenever a member or candidate has either 375 made payment or is obligated to make payment, as by the use of a 376 credit card or other credit procedure, or by the use of goods or 377 services received on account. 378
- (C) No member of or candidate for the General Assembly 379 shall knowingly receive or accept reimbursement for an expense 380 under division (A) of this section to the extent that the 381 382 expense previously was reimbursed or paid from another source of funds. If an expense is reimbursed under division (A) of this 383 section and is later paid or reimbursed, wholly or in part, from 384 another source of funds, a member or candidate shall immediately 385 repay the reimbursement received under division (A) of this 386 section to the extent of the payment made or reimbursement 387 received from the other source. 388
- (D) A member of the General Assembly may be reimbursed 389 under division (A)(1) or (3) of this section for expenses 390 incurred for the member's meals and lodging in Franklin County 391 if the expenses otherwise meet the requirements for 392 reimbursement under division (A)(1) or (3) of this section and 393 were not incurred while the member was in Franklin County to 394 attend floor sessions of the General Assembly or meetings of its 395 committees, except that a member may be reimbursed under 396 division (A)(1), (2), or (3) of this section for expenses 397 incurred for the member's meals in Franklin County at any time 398 if the expenses otherwise meet the requirements for 399 reimbursement under division (A)(1), (2), or (3) of this section 400 and were incurred for meals at which the member hosted other 401 402 persons.

(E) No member of or candidate for the General Assembly	403
shall accept for personal or business use anything of value from	404
a political party, political action committee, legislative	405
campaign fund, political contributing entity, or campaign	406
committee other than the member's or candidate's own campaign	407
committee, except for the following:	408
(1) Reimbursement for legitimate and verifiable, ordinary,	409
and necessary prior expenses not otherwise prohibited by law	410
incurred by the member or candidate while engaged in any	411
legitimate activity of the political party, political action	412
committee, legislative campaign fund, political contributing	413
entity, or such campaign committee. Without limitation,	414
reimbursable expenses under this division include those incurred	415
while doing any of the following:	416
(a) Engaging in activities in support of or opposition to	417
another candidate, political party, or ballot issue;	418
(b) Raising funds for a political party, campaign	419
committee, legislative campaign fund, or another candidate;	420
(c) Attending a political party convention or other	421
political meeting.	422
(2) Compensation not otherwise prohibited by law for	423
actual and valuable personal services rendered under a written	424
contract to the political party, political action committee,	425
legislative campaign fund, political contributing entity, or the	426
member's or candidate's own campaign committee for any	427
legitimate activity of the political party, political action	428
committee, legislative campaign fund, political contributing	429
entity, or such campaign committee.	430
Reimbursable expenses under this division do not include,	431

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and it is a violation of this division for a member or candidate	432
to accept from a political party, political action committee,	433
legislative campaign fund, political contributing entity, or	434
campaign committee other than the member's or candidate's own	435
campaign committee, anything of value for activities primarily	436
related to the member's or candidate's own campaign for	437
election, except for contributions to the member's or	438
candidate's campaign committee.	439

For purposes of this division, an expense is incurred

whenever a member or candidate has either made payment or is

obligated to make payment, as by the use of a credit card or

other credit procedure, or by the use of goods or services

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received on account.

- (F) (1) Divisions (A) and (C) of this section do not prohibit a member's or candidate's campaign committee from making a direct advance or post payment from the member's or candidate's campaign fund to vendors for goods and services for which reimbursement is permitted under division (A) of this section, except that no campaign committee shall pay a member or candidate for services personally performed by the member or the candidate.
- (2) When any expense that may be reimbursed under division 453
 (A), (C), or (E) of this section is part of other expenses that 454
 may not be paid or reimbursed, the separation of the two types 455
 of expenses for the purpose of allocating for payment or 456
 reimbursement those expenses that may be paid or reimbursed may 457
 be by any reasonable accounting method, considering all of the 458
 surrounding circumstances. 459
- (3) For purposes of divisions (A), (C), and (E) of this
 section, mileage allowance at a rate not greater than that
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allowed by the Internal Revenue Service at the time the travel	462
occurs may be paid instead of reimbursement for actual travel	463
expenses allowable.	464
(G) The Joint Legislative Ethics Committee shall report	465
violations of this section to the Elections Commission pursuant	466
to division (E)(1) of Section 13 of this Code of Ethics.	467
SECTION 10. HONORARIA AND TESTIMONIALS	468

(A) No member of the General Assembly, employee of the 469 General Assembly who is required to file a financial disclosure 470 statement under section 102.02 of the Revised Code, or employee 471 of any legislative agency who is required to file a financial 472 disclosure statement under section 102.02 of the Revised Code 473 shall solicit or accept an honorarium. This division and 474 divisions (A), (B), and (C) of Section 7 of this Code of Ethics 475 do not prohibit a member or employee who is required to file a 476 financial disclosure statement under section 102.02 of the 477 Revised Code from accepting the payment of actual travel 478 expenses, including any expenses incurred in connection with the 479 travel for lodging, and meals, food, and beverages provided to 480 the member or employee at a meeting at which the member or 481 employee participates in a panel, seminar, or speaking 482 engagement or provided to the member or employee at a meeting or 483 convention of a national organization to which either house of 484 the General Assembly, or any state agency, including, but not 485 limited to, any legislative agency or state institution of 486 higher education as defined in section 3345.011 of the Revised 487 Code, pays membership dues. This division and divisions (A), 488 (B), and (C) of Section 7 of this Code of Ethics do not prohibit 489 an employee of the General Assembly or employee of any 490 legislative agency who is not required to file a financial 491

disclosure statement under section 102.02 of the Revised Code	492
from accepting an honorarium or the payment of travel, meal, and	493
lodging expenses if the honorarium, expenses, or both were paid	494
in recognition of demonstrable business, professional, or	495
esthetic interests of the employee that exist apart from the	496
employee's public employment, including, but not limited to,	497
such a demonstrable interest in public speaking and were not	498
paid by any person or other entity, or by any representative or	499
association of such person or entities, that is regulated by,	500
doing business with, or seeking to do business with the General	501
Assembly or any legislative agency.	502

- (B) No member of the General Assembly shall conduct a 503 public or private fund raising event that seeks to provide money 504 for the member's personal use. 505
- (C) As used in this section, "honorarium" means any 506 payment made in consideration for any speech given, article 507 published, or attendance at any public or private conference, 508 convention, meeting, social event, meal, or similar gathering. 509 "Honorarium" does not include ceremonial gifts or awards that 510 have insignificant monetary value; unsolicited gifts of nominal 511 value or trivial items of informational value; or earned income 512 from any person, other than a legislative agent, for personal 513 services that are customarily provided in connection with the 514 practice of a bona fide business, if that business initially 515 began before the member or employee conducting that business was 516 elected or appointed to the member's or employee's office or 517 position of employment. 518

SECTION 11. IMPROPER INDUCEMENT

If any person attempts to induce a member or employee of 520 or candidate for the General Assembly or employee of any 521

legislative agency to violate any provision of this Code of	522
Ethics, the member, employee, or candidate shall report the	523
matter to the Joint Legislative Ethics Committee.	524

SECTION 12. ADVISORY BODY

- (A) The Joint Legislative Ethics Committee may recommend

 legislation relating to ethics, conflicts of interest, and

 financial disclosure and, upon a vote of a majority of its

 members, may render advisory opinions with regard to questions

 concerning these matters for members and employees of and

 candidates for the General Assembly and for employees of any

 legislative agency.

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- (B) When the Joint Legislative Ethics Committee renders an 533 advisory opinion that has been publicly sought and that relates 534 to a special set of circumstances involving ethics, conflicts of 535 interest, or financial disclosure under Chapter 102. or section 536 2921.42 or 2921.43 of the Revised Code, the person to whom the 537 opinion was directed or who was similarly situated may 538 reasonably rely upon such opinion and shall be immune from 539 criminal prosecutions, civil suits, or actions for removal from 540 the person's office or position of employment for a violation of 541 Chapter 102. or section 2921.42 or 2921.43 of the Revised Code 542 based on facts and circumstances covered by the opinion, if the 543 opinion states that there is no violation of Chapter 102. or 544 section 2921.42 or 2921.43 of the Revised Code. The committee 545 shall include in every advisory opinion it renders a statement 546 as to whether the set of circumstances described in the advisory 547 opinion constitutes a violation of section 2921.42 or 2921.43 of 548 the Revised Code. When the Joint Legislative Ethics Committee 549 renders an opinion that has been publicly sought, the advisory 550 opinion is a public record available under section 149.43 of the 551

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(C) When the Joint Legislative Ethics Committee renders a 553 written opinion that has been privately sought and that relates 554 to a special set of circumstances involving ethics, conflicts of 555 interest, or financial disclosure under Chapter 102. or section 556 2921.42 or 2921.43 of the Revised Code, the written opinion does 557 not have the legal effect of an advisory opinion issued under 558 division (B) of this section. When the Joint Legislative Ethics 559 Committee renders a written opinion that has been privately 560 sought, the written opinion is not a public record available 561 under section 149.43 of the Revised Code. 562

The person to whom a written opinion is issued under this 563 division may request the committee to issue the written opinion 564 as an advisory opinion. The person may make the request at any 565 time within thirty days after the written opinion is issued and 566 prior to committing any proposed action discussed in the written 567 opinion. Upon receiving a timely request and with the approval 568 of a majority of the members of the committee, the committee may 569 issue the written opinion as an advisory opinion. If the 570 committee issues the written opinion as an advisory opinion, the 571 advisory opinion has the same legal effect as an advisory 572 opinion issued under division (B) of this section and is a 573 public record available under section 149.43 of the Revised 574 Code. If the person commits any proposed action discussed in the 575 written opinion before the committee issues the written opinion 576 as an advisory opinion, the advisory opinion grants no immunity 577 to the person regarding any action that is discussed in the 578 written opinion and that the person commits before the committee 579 issues the written opinion as an advisory opinion. 580

(D) The Joint Legislative Ethics Committee shall issue an

advisory opinion under division (B) of this section or a written	582
opinion under division (C) of this section, whether it is	583
publicly or privately sought, only at a meeting of the committee	584
and only with the approval of a majority of the members of the	585
committee.	586

(E) All requests for an opinion shall be submitted in writing by the member or employee of or candidate for the General Assembly or employee of any legislative agency who desires the opinion and shall state in the request whether the opinion is being publicly or privately sought. If the request fails to state whether the opinion is being publicly or privately sought, the committee shall consider the opinion to be privately sought. The committee shall issue in writing all advisory opinions that have been publicly sought, appropriately number them, and make them available for public inspection. The Joint Legislative Ethics Committee shall conduct all of its proceedings surrounding the rendering of an opinion so as to protect the confidentiality of those named in the request for the opinion.

SECTION 13. CONSIDERATION AND HEARING OF COMPLAINTS

(A) (1) The Joint Legislative Ethics Committee shall receive, and may initiate, complaints concerning breach of privilege and complaints against members and employees of and candidates for the General Assembly and employees of any legislative agency concerning conduct alleged to be misconduct, a violation of Chapter 102. or section 2921.42 or 2921.43 of the Revised Code, or this Code of Ethics. All complaints except those by the committee shall be by affidavit made on personal knowledge, subject to the penalties of perjury. A complaint by the committee shall be by affidavit, based upon facts that

constitute reasonable cause to believe that a breach of	612
privilege, misconduct, or a violation of this Code of Ethics or	613
Chapter 102. or section 2921.42 or 2921.43 of the Revised Code	614
has occurred. The complaint shall not contain innuendo,	615
speculative assertions, or conclusory statements.	616

At the first meeting of the committee in each calendar 617 year, the chairperson of the committee for that year shall 618 appoint an investigation subcommittee. The subcommittee shall 619 consist of the chairperson of the committee for that year and a 620 member of the committee who is a member of the chamber and 621 622 political party of which the chairperson is not a member. This subcommittee shall have the authority to issue subpoenas 623 regarding complaints referred to it and approve depositions by 624 the Office of the Legislative Inspector General. 625

(2) A complaint other than a complaint by the committee 626 shall be filed with the executive director of the Office of the 627 Legislative Inspector General of the Joint Legislative Ethics 628 Committee. Upon receiving the complaint, the executive director 629 or the executive director's designee shall gather, if necessary, 630 preliminary facts surrounding the complaint for presentation to 631 the chairperson or committee. Thereafter, the executive director 632 shall seal the complaint and deliver it to the chairperson of 633 the Joint Legislative Ethics Committee. A complaint by the 634 committee shall be drafted by the legal counsel of the Office of 635 the Legislative Inspector General, and, if at least eight 636 members of the committee approve the draft complaint, the draft 637 complaint shall be a complaint by the committee and shall be 638 filed with the Office of the Legislative Inspector General and 639 delivered to the chairperson of the committee. 640

Within fourteen days after the filing of a complaint by a

complainant, the chairperson shall notify the complainant that	642
the complaint has been filed with the committee, that all	643
further proceedings of the committee are confidential, that the	644
committee is required to dismiss the complaint if it is not	645
disposed of within six months after the complaint is filed, and	646
that, if a report dealing with the complaint has not been	647
published in the House or Senate Journal, as appropriate, within	648
that time, the complaint has been dismissed because no violation	649
was found to have been committed by the accused person. Within	650
fourteen days after the filing of any complaint, the chairperson	651
shall deliver a copy of the complaint to the accused person and	652
shall notify the accused person that the accused person may	653
file, within twenty days after receiving the copy, a written	654
response to the complaint with the executive director of the	655
Office of the Legislative Inspector General and, if desired, may	656
file in addition to the written response a request to appear	657
personally before the committee to answer to the complaint. The	658
executive director immediately shall seal the written response	659
to the complaint, the request, or both and deliver the written	660
response, the request, or both to the chairperson.	661

Within forty-five days after the filing of any complaint 662 and at least twenty days after the chairperson has delivered a 663 copy of the complaint to the accused person, the chairperson 664 shall convene a meeting of the committee regarding the 665 complaint. If at least eight members of the committee find that 666 the complaint before the committee is not frivolous and that the 667 facts alleged constitute on their face a breach of privilege, 668 misconduct, a violation of this Code of Ethics, or a violation 669 of Chapter 102. or section 2921.42 or 2921.43 of the Revised 670 Code, the committee shall refer the complaint to the Office of 671 the Legislative Inspector General for further investigation and 672

may delegate to the investigation subcommittee appointed	673
pursuant to division (A)(1) of this section the authority to	674
issue subpoenas regarding a given complaint or other matter. The	675
chairperson of the committee shall notify the accused of the	676
referral. Unless eight members of the committee find that the	677
complaint before the committee alleges facts that, on their	678
face, constitute a breach of privilege, misconduct, a violation	679
of this Code of Ethics, or a violation of Chapter 102. or	680
sections 2921.42 or 2921.43 of the Revised Code, the committee	681
shall dismiss the complaint.	682

(B) The Office of the Legislative Inspector General shall 683 investigate each complaint referred to it by the committee and 684 shall investigate any other matters as directed by the 685 committee. The Office of the Legislative Inspector General may 686 request further information from the complainant, any person 687 presenting charges to the committee, the accused person if the 688 information sought is directly relevant to a complaint or 689 charges received by the committee pursuant to this section, and 690 any other person it believes may have information pertaining to 691 the complaint or other matter referred for investigation to the 692 Office of the Legislative Inspector General. It may request the 693 committee to issue a subpoena to obtain any necessary 694 information. Upon the approval of the investigation subcommittee 695 appointed pursuant to division (A)(1) of this section, the 696 Office of the Legislative Inspector General may depose any 697 person. Any person interviewed or deposed by the Office of the 698 Legislative Inspector General may be represented by an attorney. 699 The substance of any request for further information and the 700 information provided pursuant to any request are confidential. 701 Except as otherwise provided in this section, the person from 702 whom information is requested shall not divulge the substance of 703

the committee's request to any person other than the person's	704
attorney and shall not divulge the information provided in	705
response to the request to any person other than the person's	706
attorney and any person necessary to prepare the information for	707
delivery to the committee. Except as otherwise provided in this	708
section, no attorney or person who prepares information for	709
delivery to the committee shall divulge the substance of the	710
committee's request or the information provided in response to	711
the request.	712

Upon the completion of an investigation based on a 713 complaint referred to the Office of the Legislative Inspector 714 General, the executive director, or the executive director's 715 designee, shall present to the committee the executive 716 director's or designee's preliminary findings with respect to 717 the facts and evidence gathered regarding the complaint. Upon 718 receiving the preliminary findings, the committee, upon a vote 719 of at least eight members of the committee, may refer the 720 complaint back to the Office of the Legislative Inspector 721 General for further investigation, hold a hearing pursuant to 722 divisions (D) and (G) of this section, order remedial action 723 pursuant to division (D) of this section, or dismiss the 724 complaint. 725

726 Upon the completion of an investigation of any other matter referred to the Office of the Legislative Inspector 727 General, the executive director or the executive director's 728 designee shall present to the committee the executive director's 729 or designee's preliminary findings with respect to the facts and 730 evidence gathered regarding the matter referred. Upon receiving 731 the preliminary findings, the committee, upon a vote of at least 732 eight members of the committee, may refer the matter back to the 733 Office of the Legislative Inspector General for further 734

7.5.1

investigation, request that a complaint be drafted by the legal	735
counsel of the Office of the Legislative Inspector General,	736
terminate the investigation, or hold a hearing pursuant to	737
division (E) of this section.	738

Before the fifth day of each month, the executive director of the Office of the Legislative Inspector General shall make a report, in writing, to the committee regarding the status of any ongoing investigation that the committee referred to the Office of the Legislative Inspector General.

- (C) Before the committee takes any formal action against a person who is the subject of an investigation based upon a complaint filed with the committee, the committee shall consider the complaint.
- (D) The committee may defer action on a complaint against members and employees of and candidates for the General Assembly and employees of any legislative agency when the complaint alleges conduct that at least eight members of the committee find reason to believe is being reviewed by appropriate law enforcement or regulatory authorities, or when at least eight members of the committee determine that it is appropriate for the conduct alleged in the complaint to be reviewed initially by law enforcement or regulatory authorities.
- (E) (1) If, in any case in which a complaint is filed with the committee, at least eight members of the committee find that the complaint is not frivolous and there is reasonable cause to believe that the facts alleged in the complaint constitute a breach of privilege, misconduct, or a violation of Chapter 102. or section 2921.42 or 2921.43 of the Revised Code, or this Code of Ethics, the committee shall hold a hearing. At the hearing, the legal counsel of the Office of the Legislative Inspector

General shall present to the committee the case against the 765 accused person, introduce evidence, call witnesses, and cross-766 examine witnesses. The chairperson of the committee shall make 767 all rulings regarding procedure and the admissibility of 768 evidence. The hearing and all related proceedings of the 769 committee are absolutely confidential as provided under this 770 Code of Ethics and section 102.06 of the Revised Code. No member 771 or employee of the committee, person who staffs or otherwise 772 serves the committee, witness, or other person shall divulge any 773 information about the hearing or related proceedings, except 774 that a witness and the complainant may consult with an attorney 775 before and after the hearing and any related proceeding, any 776 witness may be represented by an attorney while the witness is 777 being examined or cross-examined, the accused person may be 778 represented by an attorney at all stages of the proceedings, and 779 the attorney of the accused person may attend all hearings and 780 related proceedings of the committee. 781

- (2) If, in any case in which a complaint is filed with the 782 committee, at least eight members of the committee find that the 783 complaint is frivolous or that there is no reasonable cause to 784 believe that the charge or complaint constitutes a breach of 785 privilege, misconduct, or a violation of Chapter 102. or section 786 2921.42 or 2921.43 of the Revised Code, or this Code of Ethics, 787 the committee shall dismiss the complaint and notify the accused 788 person in writing of the dismissal of the complaint. If the 789 committee so dismisses the complaint, the committee shall not 790 issue a report of its findings unless the accused person 791 requests a report. If the accused person requests a report, the 792 committee shall issue a report in accordance with division (F) 793 (2) of this section. 794
 - (3) If, in any case in which a complaint is filed with the

committee, the committee finds by unanimous concurrence of its	796
membership that there is reasonable cause to believe that the	797
charges presented constitute a breach of privilege, misconduct,	798
or a violation of this Code of Ethics but do not constitute a	799
violation of Chapter 102. or section 2921.42 or 2921.43 of the	800
Revised Code and also finds by unanimous concurrence of its	801
membership that the breach of privilege, misconduct, or	802
violation was in good faith and without wrongful intent and the	803
person has taken or will take suitable remedial action, it may	804
order the person to take any further remedial action it	805
considers necessary and, upon satisfaction that any order it	806
makes is complied with, terminate the investigation, with the	807
concurrence of the accused person. If an investigation is so	808
terminated, the committee shall not issue a report of its	809
findings unless the accused person requests a report. If the	810
accused person requests a report, the committee shall issue a	811
report in accordance with division (F)(2) of this section. If	812
the accused person fails to comply with an order of the	813
committee, the committee, upon concurrence of at least eight of	814
its members, shall proceed with the original complaint filed	815
against the person.	816

(F)(1) If, upon the basis of the hearing, at least eight 817 members of the committee find, based upon a preponderance of the 818 evidence, that the facts alleged in the complaint are true and 819 constitute a violation of Chapter 102. or section 2921.42 or 820 2921.43 of the Revised Code, the committee, upon concurrence of 821 at least eight of its members, shall order the Office of the 822 Legislative Inspector General to prepare a report of the 823 committee's findings to the appropriate prosecuting authority or 824 other appropriate body for proceedings in prosecution of the 825 violations and, in accordance with division (F)(1) of this 826

section, issue a report to the General Assembly recommending	827
reprimand, censure, expulsion, or other sanction the committee	828
considers appropriate. Upon acceptance by at least eight members	829
of the committee of the report to the appropriate prosecuting	830
authority or other appropriate body, the committee shall report	831
its findings to the appropriate prosecuting authority, the	832
Elections Commission, or other appropriate body. This report is	833
the investigative report described in division (E) of section	834
101.34 of the Revised Code and shall contain any findings of	835
fact and conclusions of law made by the committee. This report	836
shall not contain any papers, records, affidavits, or documents	837
upon any complaint, inquiry, or investigation relating to the	838
proceedings of the committee. If at least eight members of the	839
committee find, based upon a preponderance of the evidence, that	840
the facts alleged in the complaint are true and constitute a	841
violation of division (B) of section 102.031 of the Revised	842
Code, the committee may impose a fine of not more than one	843
thousand dollars upon the member.	844

(2) If, upon the basis of the hearing, at least eight 845 members of the committee find, based upon a preponderance of the 846 evidence, that a breach of privilege has been committed or that 847 a member or employee of or candidate for the General Assembly or 848 employee of any legislative agency has violated a provision of 849 this Code of Ethics that is not a violation of Chapter 102. or 850 section 2921.42 or 2921.43 of the Revised Code, or has committed 851 misconduct, the committee, upon concurrence of at least eight of 852 its members and in accordance with division (F)(1) of this 853 section, may issue a report recommending reprimand, censure, 854 expulsion, or other sanction the committee considers appropriate 855 or, upon a finding by unanimous concurrence of its membership 856 that the breach of privilege, misconduct, or violation was in 857

good faith and without wrongful intent and the person has taken 858 or will take suitable remedial action, may order the person to 859 take any further remedial action it considers necessary and, 860 upon satisfaction that any order it makes is complied with, 861 dismiss the complaint without issuing a report of its findings, 862 unless the accused person requests a report. If the accused 863 person requests a report, the committee shall issue a report in 864 accordance with division (F)(2) of this section. If the person 865 fails to comply with an order of the committee, the committee, 866 upon concurrence of eight of its members, shall recommend some 867 sanction. 868

(3) If, upon the basis of the hearing, at least eight 869 members of the committee do not find, based upon a preponderance 870 of the evidence, that the facts alleged in a complaint 871 constitute a breach of privilege, misconduct, or a violation of 872 Chapter 102. or section 2921.42 or 2921.43 of the Revised Code 873 or this Code of Ethics, the committee shall dismiss the 874 complaint. The complaint shall also be dismissed if the 875 committee has not conducted a hearing within ninety days after 876 the complaint is filed with the committee, or if the committee 877 has not finally disposed of the complaint within six months 878 after the complaint is filed with the committee. The committee 879 shall notify the accused person in writing of the dismissal of 880 the complaint. The committee shall not issue a report of its 881 findings unless the accused person requests a report. If the 882 accused person requests a report, the committee shall issue a 883 report in accordance with division (F)(2) of this section. If 884 the committee issues the report, all evidence and the record of 885 the hearing shall remain confidential unless the accused person 886 also requests that the evidence and record be made public. Upon 887 request by the accused person, the committee shall make the 888

evidence and the record available for public inspection.

(G)(1) Any report of the committee that is issued pursuant 890 to division (E)(1) of this section and contains a finding that 891 the facts in the complaint are true and constitute a violation 892 of Chapter 102. or section 2921.42 or 2921.43 of the Revised 893 Code, or that is issued pursuant to division (E)(2) of this 894 section and contains a finding that a breach of privilege, 895 misconduct, or violation of this Code of Ethics has occurred and 896 recommends reprimand, censure, expulsion, or another appropriate 897 sanction, shall be entered in the House Journal and the Senate 898 Journal. The House of Representatives and the Senate shall vote 899 on approval of any report entered in the House or Senate Journal 900 in accordance with this division. Concurrence of two-thirds of 901 the members of both the House and the Senate shall be necessary 902 for approval of the report, and, upon approval, any recommended 903 sanction shall be imposed immediately. 904

(2) If the investigation of the committee results in a 905 finding that a complaint that is filed is frivolous or that no 906 misconduct, breach of privilege, or violation of Chapter 102. or 907 section 2921.42 or 2921.43 of the Revised Code or this Code of 908 Ethics has been committed or if the committee terminates an 909 investigation or dismisses a complaint pursuant to division (E) 910 (2) or (3) of this section, the committee shall not issue a 911 report of its findings unless the accused person requests a 912 report. If the accused person requests a report, the committee 913 shall issue a report and publish it in the House Journal, if the 914 accused person is a member or employee of, or candidate for, the 915 House of Representatives, or the Senate Journal, if the accused 916 person is a member or employee of, or candidate for, the Senate 917 or an employee of any legislative agency. A report published in 918 the House or Senate Journal under division (F)(2) of this 919

section does not require a vote by the House or Senate.

(H) A person against whom a complaint is filed shall be 921 given by certified mail, return receipt requested, or by 922 personal service reasonable notice of the date, time, and place 923 of the hearing and a statement of the charges and the law or 924 provision directly involved, and shall be granted the following 925 rights: to be represented by counsel, to have counsel appointed 926 for the person if the person is unable to afford counsel without 927 undue hardship, to examine the evidence against the person, to 928 have access to all information relative to the complaint that is 929 in the possession or knowledge of the committee or the Office of 930 the Legislative Inspector General, to produce evidence and to 931 call and subpoena witnesses in the person's defense, to confront 932 the person's accusers, to cross-examine witnesses, to have a 933 stenographic record made of the hearing, to have the hearing 934 follow the rules of evidence applicable to the courts of this 935 state, and to have the hearing closed to the public. A person, 936 with the approval of the committee, may waive any or all of such 937 rights by executing a written waiver and filing it with the 938 committee. 939

(I) The chairperson of the committee and the executive 940 director and chief legal counsel of the Office of the 941 Legislative Inspector General may administer oaths, and the 942 committee or the investigation subcommittee appointed pursuant 943 to division (A)(1) of this section may issue subpoenas to any 944 person in the state compelling the attendance of witnesses and 945 the production of relevant papers, books, accounts, and records. 946 The committee or the investigation subcommittee shall issue 947 subpoenas to compel the attendance of witnesses and the 948 production of documents upon the request of an accused person. 949 Section 101.42 of the Revised Code shall govern the issuance of 950

such subpoenas insofar as applicable. Upon the refusal of any	951
person to obey a subpoena, be sworn, or answer as a witness, the	952
committee or the investigation subcommittee may apply to the	953
Court of Common Pleas of Franklin County under section 2705.03	954
of the Revised Code. The court shall hold proceedings in	955
accordance with Chapter 2705. of the Revised Code. The	956
committee, the Office of the Legislative Inspector General, or	957
the accused person may take the depositions of witnesses	958
residing within or without the state in the same manner as	959
prescribed by law for the taking of depositions in civil actions	960
in the court of common pleas.	961

- (J) (1) All complaints, papers, records, affidavits, and 962 documents upon any complaint, inquiry, or investigation relating 963 to the proceedings of the committee shall be sealed and are 964 private and confidential, except as otherwise provided in this 965 section. The substance of any charges received by the committee 966 and of any request made by the committee for further 967 information, any information received by the committee, all 968 testimony and other evidence presented during a hearing, and all 969 committee discussions are private and confidential, except as 970 otherwise provided in this section. No person serving on or 971 employed in the service of the committee, or employee of the 972 Office of the Legislative Inspector General who staffs or 973 otherwise assists the committee or the Office of the Legislative 974 Inspector General employee who staffs the committee shall 975 divulge any of the following: 976
- (a) Any matter concerning a complaint after it is filed 977 with the executive director of the Office of the Legislative 978 Inspector General; 979
 - (b) In the case of complaints initiated by the committee,

any matter concerning a complaint after the matter is under	981
investigation by the committee, whether before or after a	982
complaint is filed;	983
(c) Any other information that is made private and	984
confidential by this section.	985
(2) The requirement of confidentiality set forth in	986
division (I)(1) of this section includes without limitation	987
divulging any matter to members or employees of the House or	988
Senate or employees of any legislative agency who are not	989
members of or assigned to the committee or to any employees of	990
the Office of the Legislative Inspector General who are not	991
assigned to staff the committee or do not assist any Office of	992
the Legislative Inspector General employee assigned to staff the	993
committee, but does not prevent any of the following:	994
(a) The issuance of a final report by the committee or any	995
commentary upon the contents of the final report;	996
(b) Discussion of any complaint, request for an advisory	997
opinion, charges presented to the committee, information related	998
to a complaint, to an advisory opinion request, or to charges	999
presented to the committee, proceedings of the committee, or	1000
other papers, records, affidavits, documents, or proceedings	1001
that are made private and confidential by this section between	1002
the members of the committee and any of the following:	1003
(i) Any employees or staff of the committee;	1004
(ii) Any employees of the General Assembly assigned to	1005
serve the committee, and any employee who serves as legal	1006
counsel for a caucus of the General Assembly;	1007
(iii) Any employees of the Office of the Legislative	1008
Inspector General assigned to staff the committee;	1009

(iv) Any other persons employed by or assigned to serve	1010
the committee.	1011
(c) The preparation of any documents necessary for the	1012
operation of the committee by employees of the General Assembly	1013
assigned to the committee chairperson, employees of the General	1014
Assembly assigned to staff the committee, or employees of the	1015
Office of the Legislative Inspector General who assist the	1016
Office of the Legislative Inspector General employee assigned to	1017
staff the committee, except that any confidentiality	1018
requirements of this section applicable to the members of the	1019
committee shall apply to the employees of the General Assembly,	1020
committee, or Office of the Legislative Inspector General who	1021
prepare those documents.	1022
(K) If a complaint filed with the committee alleges a	1023
violation by a member of the committee, the member against whom	1024
the allegation is made shall not vote on the matter. The	1025
committee shall conduct no business concerning complaints unless	1026
a majority of its members are present.	1027
(L) The committee shall deliver all notices and other	1028
documents by certified mail, return receipt requested, or by	1029
personal service.	1030
(M) Within fourteen days after the final disposition of a	1031
complaint, either by dismissal or by referral to the appropriate	1032
prosecuting authority, the committee shall notify the	1033
complainant of the dismissal or referral by certified mail,	1034
return receipt requested, or by personal service.	1035
SECTION 14. AMENDMENTS TO THE ETHICS CODE	1036
The Joint Legislative Ethics Committee may recommend	1037
amendments to this Code of Ethics at any time by proposing to	1038

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the General Assembly a concurrent resolution containing the desired amendments.	1039 1040
SECTION 15. DISTRIBUTION OF ETHICS CODE	1041
Each member and employee of the General Assembly and each employee of any legislative agency shall be given a copy of this	1042 1043
Code of Ethics within ten days after its adoption.	1044
SECTION 16. APPLICATION TO 132nd GENERAL ASSEMBLY The Code of Ethics for the 131st 132nd General Assembly	1045
shall be effective until the 132nd General Assembly adopts	1047

the Code of Ethics for the 132nd General Assembly.