As Reported by the Senate Insurance and Financial Institutions Committee

133rd General Assembly

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S. B. No. 284

2019-2020

Senators Hottinger, Peterson

Cosponsors: Senators Hackett, Brenner, Blessing, Huffman, S.

A BILL

Т	o amend sections 3901.02 and 3901.04 of the	
	Revised Code to amend the law related to	2
	insurers receiving credit for reinsurance.	3

BE IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF OHIO:

Section 1. That sections 3901.62 and 3901.64 of the	4
Revised Code be amended to read as follows:	5
Sec. 3901.62. (A) Except as provided in sections 3901.63	6
and 3901.64 of the Revised Code, a domestic ceding insurer that	7
is authorized to do any insurance business in this state may	8
take credit for any reinsurance ceded as either an asset or a	9
reduction of liability only if one of the following applies:	10
(1) The reinsurance is ceded to an assuming insurer that	11
is authorized to do any insurance or reinsurance business in	12
this state.	13
(2) The reinsurance is ceded to an assuming insurer that	14
is accredited by the superintendent of insurance as a reinsurer	15
in this state in accordance with division (B) of this section.	16

(3) The reinsurance is ceded to an assuming insurer that 17 is not authorized to do any insurance or reinsurance business in 18 this state, provided the reinsurance is ceded to a reinsurance 19 pool or other risk-sharing entity in which participation is 20 required by law, rule, or regulation of the jurisdiction in 21 which the pool or entity is located. 22 (4) The reinsurance is ceded to an assuming insurer that 23 maintains a trust fund in a qualified United States financial 24 institution, as defined in section 3901.63 of the Revised Code, 25 26 for the payment of the valid claims of its United States 27 policyholders and ceding insurers, and their assigns and successors in interest in accordance with division (C) of this 28 section. 29 (5) The reinsurance is ceded to an assuming insurer that 30 has been certified by the superintendent as a reinsurer in this 31 state and that secures its obligations in accordance with 32 division (D) of this section. 33 (6) The reinsurance is ceded to an assuming insurer that 34 meets all of the conditions set forth in division (E) of this 35 section. 36 (B) (1) In order to be eligible for accreditation under 37 division (A)(2) of this section, the assuming insurer shall do 38 all of the following: 39 (a) File with the superintendent evidence of its 40 submission to this state's jurisdiction; 41 (b) Submit to this state's authority to examine its books 42 and records; 43 (c) Maintain a license to transact insurance or 44

reinsurance in at least one state or, in the case of a United

principal regulatory oversight of the trust may authorize a reduction in the required trusteed surplus, but only after a finding, based on an assessment of the risk, that the new required surplus level is adequate for the protection of ceding insurers within the United States, policyholders, and claimants in light of reasonably foreseeable adverse loss development.

The risk assessment may involve an actuarial review, including an independent analysis of reserves and cash flows, and shall consider all material risk factors, including when applicable the lines of business involved, the stability of the incurred loss estimates, and the effect of the surplus requirements on the assuming insurer's liquidity or solvency.

The minimum required trusteed surplus shall not be reduced to an amount less than thirty per cent of the assuming insurer's liabilities attributable to reinsurance ceded by ceding insurers within the United States covered by the trust.

- (b) In the case of a group of assuming insurers, including incorporated and individual unincorporated underwriters, the trust shall consist of a trusteed account representing the group's liabilities attributable to business written in the United States. A trusteed surplus shall be maintained by the group, of which surplus one hundred million dollars shall be held jointly for the benefit of the United States ceding insurers of any member of the group. The following requirements apply to the group of assuming insurers:
- (i) The incorporated members of the group shall not engage in any business other than underwriting as a member of the group, and shall be subject to the same level of solvency regulation and control by the group's domiciliary regulator as are the unincorporated members.

- (ii) The group shall make available to the superintendent of insurance an annual certification of the solvency of each underwriter in the group. The certification shall be provided by the group's domiciliary regulator and its independent public accountants.
- (c) In the case of a group of incorporated insurers under common administration with aggregate policyholders' surplus of ten billion dollars that has continuously transacted an insurance business outside the United States for at least three years immediately prior to assuming reinsurance, the trust shall be in an amount equal to the group's several liabilities attributable to business ceded by United States ceding insurers to any member of the group pursuant to reinsurance contracts issued in the name of the group. A joint trusteed surplus shall be maintained by the group, of which surplus one hundred million dollars shall be held jointly for the benefit of United States ceding insurers of any member of the group as additional security for any such liabilities. The following requirements apply to the group of incorporated insurers:
- (i) The group shall comply with all filing requirements 124 contained in this section.
- (ii) The books and records of the group shall be subject to examination by the superintendent in the same manner as the books and records of insurers are subject to examination by the superintendent in accordance with section 3901.07 of the Revised Code. The group shall bear the expenses of these examinations in the manner provided by that section.
- (iii) Each member of the group shall make available to thesuperintendent an annual certification of the member's solvencyby the member's domiciliary regulator and an independent public134

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reinsurer.

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- (a) The superintendent shall consider the list of 223 qualified jurisdictions published through the national 224 association of insurance commissioner's committee process in 225 determining qualified jurisdictions. If the superintendent 226 approves a jurisdiction as qualified that does not appear on the 227 list, the superintendent shall provide justification in 228 accordance with criteria to be developed by the superintendent 229 under rule or regulation. 230
- (b) Jurisdictions within the United States that meet the requirement for accreditation under the national association of insurance commissioner's financial standards and accreditation program shall be recognized as qualified.
- (c) To determine if a domiciliary jurisdiction not located within the United States is eligible to be recognized as a qualified jurisdiction, the superintendent shall evaluate the appropriateness and effectiveness of the reinsurance supervisory system of the jurisdiction, both initially and on an ongoing basis, and consider the rights, benefits, and the extent of reciprocal recognition afforded by the jurisdiction to reinsurers licensed and domiciled in the United States.
- (d) A qualified jurisdiction shall agree to share information and cooperate with the superintendent with respect to all certified reinsurers domiciled within that jurisdiction.
- (e) A jurisdiction shall not be recognized as a qualified 246 jurisdiction if the superintendent has determined that the 247 jurisdiction does not adequately and promptly enforce final 248 judgments and arbitration awards from the United States. 249
- (f) If a certified reinsurer's domiciliary jurisdiction 250 ceases to be a qualified jurisdiction, the superintendent may 251

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revoke the reinsurer's certification or suspend the reinsurer's	252
certification indefinitely.	253
(g) The superintendent may consider additional factors as	254
the superintendent considers appropriate.	255
(4) The superintendent shall assign a rating to each	256
certified reinsurer giving due consideration to the financial	257
strength ratings assigned by rating agencies pursuant to	258
division (D)(1)(c) of this section. The superintendent shall	259
publish a list of all certified reinsurers and their ratings.	260
(5) A certified reinsurer shall secure obligations assumed	261
from a ceding insurer within the United States at a level	262
consistent with its rating as specified by the superintendent in	263
rule or regulation.	264
(a) Except as otherwise provided in division (D)(5) of	265
this section, a certified reinsurer shall maintain security in a	266
form acceptable to the superintendent and consistent with	267
section 3901.63 of the Revised Code, or in a multibeneficiary	268
trust on behalf of the ceding insurer in accordance with	269
division (A)(4) of this section, in order for a domestic ceding	270
insurer to qualify for full financial statement credit for	271
reinsurance ceded to a certified reinsurer.	272
(b) If a certified reinsurer chooses to secure its	273
obligations incurred as a certified reinsurer in the form of a	274
multibeneficiary trust for the benefit of the ceding insurer,	275
the certified reinsurer shall maintain separate trust accounts	276
for its obligations incurred under reinsurance agreements issued	277
or renewed as a certified reinsurer with reduced security as	278
permitted by this division or comparable laws of other	279
jurisdictions within the United States, and for its obligations	280

subject to division (A)(4) of this section.

- (c) Upon termination of any such trust account described in division (A)(4) of this section, a certified reinsurer shall be bound by the language of the trust and agreement with the superintendent that has principal regulatory oversight of each trust account to fund any deficiency of any other trust account out of the remaining surplus of such trust as a condition to certification under division (D)(1) of this section.
- (d) The minimum trusteed surplus requirements provided in division (C) of this section are not applicable with respect to a multibeneficiary trust maintained by a certified reinsurer for the purpose of securing obligations incurred under division (A) (5) of this section, except that such trust shall maintain a minimum trusteed surplus of ten million dollars.
- (e) With respect to obligations incurred by a certified reinsurer under division (A)(5) of this section, if the security is insufficient, the superintendent shall reduce the allowable credit by an amount proportionate to the deficiency, and the superintendent may impose further reductions in allowable credit upon finding that there is a material risk that the certified reinsurer's obligations will not be paid in full when due.
- (f) Except as otherwise provided in division (D)(5) of this section, a reinsurer whose certification has been terminated for any reason shall be treated under this section as a certified reinsurer required to secure one hundred per cent of its obligations. The superintendent may continue to assign a higher rating to the reinsurer if the reinsurer is in inactive status or the reinsurer's certification has been suspended. As used in division (D)(5)(f) of this section, "terminated" means revocation, suspension, voluntary surrender, or inactive status.

(6) If an applicant for certification has been certified	311
as a reinsurer in a national association of insurance	312
commissioners accredited jurisdiction, the superintendent may	313
defer to that jurisdiction's certification and rating	314
assignment, and the assuming insurer shall be considered to be a	315
certified reinsurer in this state.	316
(7) A certified reinsurer that ceases to assume new	317
business in this state may request to maintain its certification	318
in inactive status in order to continue to qualify for a	319
reduction in security for its in-force business. An inactive	320
certified reinsurer shall continue to comply with all applicable	321
requirements of division (A)(5) of this section, and the	322
superintendent shall assign a rating that takes into account, if	323
relevant, the reasons why the reinsurer is not assuming new	324
business.	325
(E) (1) (a) The assuming insurer shall have its head office,	326
or be domiciled in, as applicable, and be licensed in a	327
reciprocal jurisdiction.	328
(b)(i) The assuming insurer shall have and maintain, on an	329
ongoing basis, minimum capital and surplus, or its equivalent,	330
calculated according to the methodology of its domiciliary	331
jurisdiction, in an amount to be set forth in rule adopted by	332
the superintendent.	333
(ii) If the assuming insurer is an association, including	334
incorporated and individual unincorporated underwriters, it	335
shall have and maintain, on an ongoing basis, minimum capital	336
and surplus equivalents, net of liabilities, calculated	337
according to the methodology applicable in its domiciliary	338
jurisdiction, and a central fund containing a balance in amounts	339

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(c)(i) The assuming insurer shall have and maintain, on an	341
ongoing basis, a minimum solvency or capital ratio, as	342
applicable, that will be set forth in rule adopted by the	343
superintendent.	344
(ii) If the assuming insurer is an association, including	345
incorporated and individual unincorporated underwriters, it	346
shall have and maintain, on an ongoing basis, a minimum solvency	347
or capital ratio in the reciprocal jurisdiction where the	348
assuming insurer has its head office or is domiciled, as	349
applicable, and is also licensed.	350
(d) The assuming insurer shall agree and provide adequate	351
assurance to the superintendent, in a form specified in rule	352
adopted by the superintendent, as follows:	353
(i) The assuming insurer shall provide prompt written	354
notice and explanation to the superintendent if it falls below	355
the minimum requirements set forth in division (E)(1)(b) or (c)	356
of this section, or if any regulatory action is taken against it	357
for serious noncompliance with applicable law.	358
(ii) The assuming insurer shall consent in writing to the	359
jurisdiction of the courts of this state and to the appointment	360
of the superintendent as agent for service of process. The	361
superintendent may require that consent for service of process	362
be provided to the superintendent and included in each	363
reinsurance agreement. Nothing in this provision shall be	364
construed as limiting, or in any way altering, the capacity of	365
parties to a reinsurance agreement to agree to alternative	366
dispute resolution mechanisms, except to the extent such	367
agreements are unenforceable under applicable insolvency or	368
delinquency laws.	369

(iii) The assuming insurer shall consent in writing to pay	370
all final judgments, wherever enforcement is sought, obtained by	371
a ceding insurer or its legal successor, that have been declared	372
enforceable in the jurisdiction where the judgment was obtained.	373
(iv) Each reinsurance agreement shall include a provision	374
requiring the assuming insurer to provide security in an amount	375
equal to one hundred per cent of the assuming insurer's	376
liabilities attributable to reinsurance ceded pursuant to that	377
agreement if the assuming insurer resists enforcement of a final	378
judgment that is enforceable under the law of the jurisdiction	379
in which it was obtained or a properly enforceable arbitration	380
award, whether obtained by the ceding insurer or by its legal	381
successor on behalf of its resolution estate.	382
(v) The assuming insurer shall confirm that it is not	383
presently participating in any solvent scheme of arrangement	384
that involves this state's ceding insurers, and agree to notify	385
the ceding insurer and the superintendent and to provide	386
security in an amount equal to one hundred per cent of the	387
assuming insurer's liabilities to the ceding insurer, should the	388
assuming insurer enter into such a solvent scheme of	389
arrangement. Such security shall be in a form consistent with	390
the provisions of division (A)(5) of this section and section	391
3901.63 of the Revised Code and as specified by the	392
superintendent in rule or regulation.	393
(e) The assuming insurer or its legal successor shall	394
provide, if requested by the superintendent, on behalf of itself	395
and any legal predecessors, certain documentation to the	396
superintendent, as specified in rule adopted by the	397
superintendent.	398
(f) The assuming insurer shall maintain a practice of	399

prompt payment of claims under reinsurance agreements, pursuant	400
to criteria set forth in rule adopted by the superintendent.	401
(g) The assuming insurer's supervisory authority shall	402
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confirm to the superintendent on an annual basis, as of the	
preceding thirty-first day of December, or on the annual date	404
that the assuming insurer is statutorily required to report to	405
the reciprocal jurisdiction, that the assuming insurer complies	406
with the requirements set forth in divisions (E)(1)(b) and (c)	407
of this section.	408
(h) Nothing in division (E) of this section precludes an	409
assuming insurer from providing the superintendent with	410
information on a voluntary basis.	411
(2) The superintendent shall timely create and publish a	412
list of reciprocal jurisdictions.	413
(a) The superintendent's list shall include any reciprocal	414
jurisdiction as defined under divisions (E)(8)(b)(i) and (ii) of	415
this section, and shall consider any other reciprocal	416
jurisdiction included on the list compiled by the national	417
association of insurance commissioners. The superintendent may	418
approve a jurisdiction that does not appear on the national	419
association of insurance commissioners' list of reciprocal	420
jurisdictions in accordance with criteria established rules or	421
regulations issued by the superintendent.	422
(b) (i) The superintendent may remove a jurisdiction from	423
the list of reciprocal jurisdictions upon a determination that	424
the jurisdiction no longer meets the requirements of a	425
reciprocal jurisdiction, in accordance with a process set forth	426
in rules or regulations issued by the superintendent, except	427
that the superintendent shall not remove from the list a	428

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effective date of the suspension qualifies for credit except to	458
the extent that the assuming insurer's obligations under the	459
contract are secured in accordance with section 3901.63 of the	460
Revised Code.	461
(c) If an assuming insurer's eligibility is revoked, no	462
credit for reinsurance may be granted after the effective date	463
of the revocation with respect to any reinsurance agreements	464
entered into by the assuming insurer, including reinsurance	465
agreements entered into prior to the date of revocation, except	466
to the extent that the assuming insurer's obligations under the	467
contract are secured in a form acceptable to the superintendent	468
and consistent with the provisions of section 3901.63 of the	469
Revised Code.	470
(5) If subject to a legal process of rehabilitation,	471
liquidation, or conservation, as applicable, the ceding insurer,	472
or its representative, may seek and, if determined appropriate	473
by the court in which the proceedings are pending, may obtain an	474
order requiring that the assuming insurer post security for all	475
outstanding ceded liabilities.	476
(6) Nothing in division (E) of this section shall limit,	477
or in any way alter, the capacity of parties to a reinsurance	478
agreement to agree on requirements for security or other terms	479
in that reinsurance agreement, except as expressly prohibited by	480
sections 3901.61 to 3901.65 of the Revised Code or other	481
applicable law, rule, or regulation.	482
(7)(a) Credit may be taken under division (E) of this	483
section only for reinsurance agreements entered into, amended,	484
or renewed on or after the effective date of this amendment, and	485
only with respect to losses incurred and reserves reported on or	486
after the later of the following:	487

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(i) A non-United States jurisdiciction that is subject to	517
an in-force covered agreement with the United States, each	518
within its legal authority, or, in the case of a covered	519
agreement between the United States and the European Union, is a	520
member state of the European Union;	521
(ii) A United States jurisdiction that meets the	522
requirements for accreditation under the national association of	523
insurance commissioners' financial standards and accreditation	524
program;	525
(iii) A qualified jurisdiction, as determined by the	526
superintendent pursuant to division (D)(3) of this section, that	527
is not otherwise described in division (E)(8)(b)(i) or (ii) of	528
this section, and that meets certain additional requirements,	529
consistent with the terms and conditions of in-force covered	530
agreements, as specified in rule adopted by the superintendent.	531
(F) An assuming insurer shall file a written instrument	532
appointing an attorney as its agent in this state upon whom all	533
service of process may be served. Service of process upon this	534
agent shall bring the assuming insurer within the jurisdiction	535
of the courts of this state as if served upon an agent pursuant	536
to section 3927.03 of the Revised Code.	537
$\frac{(F)-(G)}{(G)}$ Nothing in this section shall prohibit the parties	538
to a reinsurance agreement from agreeing to provisions in the	539
agreement establishing security requirements that exceed the	540
minimum security requirements established for certified	541
reinsurers under this section.	542
$\frac{(G)(1)-(H)(1)}{(H)(1)}$ In order to facilitate the prompt payment of	543
claims, the superintendent may permit a certified reinsurer to	544
defer the posting of security for catastrophe recoverables for a	545

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credit for any reinsurance ceded as provided in sections 3901.61 to 3901.63 of the Revised Code only if the reinsurance agreement contained in the reinsurance contract, and any agreement that provides security for the payment of the obligations under the reinsurance agreement, including any trust agreement, provide, in substance, for the following:

- (1) In the event of the insolvency of the ceding insurer, 579 the reinsurance, whether paid directly or from trust assets 580 securing the reinsurance agreement, shall be payable by the 581 assuming insurer on the basis of the liability of the ceding 582 insurer under the policy or contract reinsured, without any 583 diminution because the ceding insurer is insolvent or because 584 the liquidator or statutory receiver has failed to pay all or 585 any portion of any claims; 586
- (2) The reinsurance payments, whether paid directly or 587 from trust assets securing the reinsurance agreement, shall be 588 made by the assuming insurer directly to the ceding insurer, or 589 in the event of its insolvency or liquidation, to its liquidator 590 or statutory receiver except where the reinsurance contract or 591 other written agreement specifically provides for direct payment 592 of the reinsurance to the insured or beneficiary of the 593 insurance policy in the event of the insolvency of the ceding 594 insurer. 595
- (B) (1) The reinsurance agreement may provide that the 596 domiciliary liquidator or statutory receiver shall give written 597 notice to the assuming insurer that a claim is pending against 598 the ceding insurer on the policy or contract reinsured. The 599 notice shall be given within a reasonable amount of time after 600 the claim is filed with the liquidator or statutory receiver. 601 During the pendency of the claim, any assuming insurer may 602

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investigate the claim and interpose, at its own expense, in the	603
proceeding where the claim is to be adjudicated any defenses	604
which it deems to be available to the ceding insurer or its	605
liquidator.	606

- (2) The expense may be filed as a claim against the 607 insolvent ceding insurer to the extent of a proportionate share 608 of the benefit that may accrue to the ceding insurer solely as a 609 result of the defense undertaken by the assuming insurer. Where 610 two or more assuming insurers are involved in the same claim and 611 612 a majority in interest elect to interpose a defense to the claim, the expense shall be apportioned in accordance with the 613 terms of the reinsurance agreement as though the expense had 614 been incurred by the ceding insurer. 615
- (C) If the assuming insurer is not licensed, or accredited
 or certified to transact insurance or reinsurance in this state,
 the credit permitted by division (A)(4) of section 3901.62 of
 the Revised Code shall not be allowed unless the assuming
 insurer agrees to do both of the following in the reinsurance
 agreements:
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- (1) (a) If the assuming insurer fails to perform its obligations under the terms of the reinsurance agreement, at the request of the ceding insurer, the assuming insurer shall submit to the jurisdiction of any court of competent jurisdiction in any state within the United States, comply with all requirements necessary to give the court jurisdiction, and abide by the final decision of the court or of any appellate court in the event of an appeal.
- (b) The assuming insurer shall designate the 630 superintendent or a designated attorney as its true and lawful 631 attorney upon whom may be served any lawful process in any 632

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action,	suit,	or	proceeding	instituted	bу	or	on	behalf	of	the	633
ceding i	insure	c.									634

- (2) This division is not intended to conflict with or
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 override the obligation of the parties to a reinsurance
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 agreement to arbitrate their disputes, if this obligation is
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 created in the agreement.
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- (D) If the assuming insurer does not meet the requirements

 of division (A)(1), (2), or (3), or (6) of section 3901.62 of

 the Revised Code, the credit permitted by divisions (A)(4) and

 (5) of that section shall not be allowed unless the assuming

 insurer agrees in the trust agreements to the following

 conditions:

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- (1) Notwithstanding any other provisions in the trust 645 instrument, if the trust fund is inadequate because it contains 646 an amount less than the amount required by division (C)(1) of 647 section 3901.62 of the Revised Code, or if the grantor of the 648 trust has been declared insolvent or placed into receivership, 649 rehabilitation, liquidation, or similar proceedings under the 650 laws of its state or country of domicile, the trustee shall 651 comply with an order of the superintendent with regulatory 652 oversight over the trust or with an order of a court of 653 competent jurisdiction directing the trustee to transfer to the 654 superintendent with regulatory oversight all of the assets of 655 the trust fund. 656
- (2) The assets shall be distributed by, and claims shall be filed with and valued by, the superintendent with regulatory oversight in accordance with the laws of the state, in which the trust is domiciled, that are applicable to the liquidation of domestic insurance companies.

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(3) If the superintendent with regulatory oversight	662
determines that the assets of the trust fund, or any part	663
thereof, are not necessary to satisfy the claims of the ceding	664
insurers within the United States or the grantor of the trust,	665
the superintendent with regulatory oversight shall return the	666
assets or part thereof to the trustee for distribution in	667
accordance with the trust agreement.	668
(4) The grantor shall waive any right otherwise available	669
to it under the laws of the United States that are inconsistent	670
with this division.	671
Section 2. That existing sections 3901.62 and 3901.64 of	672
the Revised Code are hereby repealed.	673