As Reported by the House Transportation and Public Safety Committee

133rd General Assembly

Regular Session 2019-2020

Sub. S. B. No. 52

Senator Gavarone

Cosponsors: Senators Coley, Antonio, Burke, Craig, Fedor, Hoagland, Hottinger, Huffman, M., Huffman, S., Kunze, Lehner, Maharath, Manning, Obhof, O'Brien, Peterson, Rulli, Sykes, Terhar, Uecker, Wilson Representatives Green, Arndt, Jones

A BILL

Го	amend sections 3505.21, 5502.11, 5923.01,	1
	5923.02, 5923.03, 5923.12, 5923.37, and 5924.01	2
	and to enact sections 111.09, 3505.331, 5922.01,	3
	5922.02, 5922.03, 5922.04, 5922.05, 5922.06,	4
	5922.07, and 5922.08 of the Revised Code to	5
	create the civilian cyber security reserve	6
	forces, to make the Secretary of State a member	7
	of the Homeland Security Advisory Council, to	8
	require the Secretary of State to appoint a	9
	chief information security officer, to require	10
	the boards of elections to audit election	11
	results, and to make an appropriation.	12

BE IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF OHIO:

Section 1. That sections 3505.21, 5502.011, 5923.01,	13
5923.02, 5923.03, 5923.12, 5923.37, and 5924.01 be amended and	14
sections 111.09, 3505.331, 5922.01, 5922.02, 5922.03, 5922.04,	15
5922.05, 5922.06, 5922.07, and 5922.08 of the Revised Code be	16
enacted to read as follows:	17

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Revised Code, no uniformed state highway patrol trooper, no uniformed member of any fire department, no uniformed member of the armed services, no uniformed member of the organized militia, no person wearing any other uniform, and no person carrying a firearm or other deadly weapon shall serve as an observer, nor shall any candidate be represented by more than one observer at any one precinct or at the board of elections except that a candidate who is a member of a party controlling committee, as defined in section 3517.03 of the Revised Code, may serve as an observer.

(C) Any political party or group of candidates appointing 57 observers shall notify the board of elections of the names and 58 addresses of its appointees and the precincts at which they 59 shall serve or that they will serve at the board of elections. 60 Notification of observers appointed to serve on the day of an 61 election shall take place not less than eleven days before the 62 day of the election on forms prescribed by the secretary of 63 state and may be amended by filing an amendment with the board 64 of elections at any time until four p.m. of the day before the 65 election. Notification of observers appointed to serve at the 66 office of the board during the time absent voter's ballots may 67 be cast in person or during the time in which the board 68 processes absent voter's ballots before the time for counting 69 those ballots shall take place not less than eleven days before 70 absent voter's ballots are required to be ready for use pursuant 71 to section 3509.01 of the Revised Code on forms prescribed by 72 the secretary of state and may be amended by filing an amendment 7.3 with the board of elections at any time until four p.m. of the 74 day before the observer is appointed to serve. The observer 7.5 serving on behalf of a political party shall be appointed in 76 writing by the chairperson and secretary of the respective 77

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controlling party committee. Observers serving for any five or more candidates shall have their certificates signed by those candidates. Observers appointed to a precinct may file their certificates of appointment with the voting location manager of the precinct at the meeting on the evening prior to the election, or with the voting location manager of the precinct on the day of the election. Observers appointed to the office of the board to observe the casting of absent voter's ballots in person prior to the day of the election or the processing of absent voter's ballots before the time for counting those ballots may file their certificates with the director of the board of elections the day before or on the day that the observers are scheduled to serve at the office of the board.

Upon the filing of a certificate, the person named as observer in the certificate shall be permitted to be in and about the applicable polling place during the casting of the ballots and shall be permitted to watch every proceeding of the precinct election officials from the time of the opening until the closing of the polls. The observer also may inspect the counting of all ballots in the polling place or board of elections from the time of the closing of the polls until the counting is completed and the final returns are certified and signed. Observers appointed to serve at the board of elections on the day of an election under this section may observe at the board of elections and may observe at any precinct in the county. The precinct election officials shall protect such observers in all of the rights and privileges granted to them by Title XXXV of the Revised Code.

(D) No persons other than the precinct election officials, 106 the observers, a police officer, other persons who are detailed 107 to any precinct on request of the board of elections, or the 108

secretary of state or the secretary of state's legal

representative shall be admitted to the polling place, or any

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room in which a board of elections is counting ballots, after

the closing of the polls until the counting, certifying, and

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signing of the final returns of each election have been

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completed.

(E) Not later than four p.m. of the twentieth day prior to 115 an election at which questions are to be submitted to a vote of 116 the people, any committee that in good faith advocates or 117 opposes a measure may file a petition with the board of any 118 county asking that the petitioners be recognized as the 119 committee entitled to appoint observers to the count at the 120 election. If more than one committee alleging themselves to 121 advocate or oppose the same measure file such a petition, the 122 board shall decide and announce by registered mail to each 123 committee not less than twelve days immediately preceding the 124 election which committee is recognized as being entitled to 125 appoint observers. The decision shall not be final, but any 126 aggrieved party may institute mandamus proceedings in the court 127 of common pleas of the county in which the board has 128 jurisdiction to compel the precinct election officials to accept 129 the appointees of such aggrieved party. Any such recognized 130 committee may appoint an observer to the count in each precinct. 131 Committees appointing observers shall notify the board of 132 elections of the names and addresses of its appointees and the 133 precincts at which they shall serve. Notification shall take 134 place not less than eleven days before the election on forms 135 prescribed by the secretary of state and may be amended by 136 filing an amendment with the board of elections at any time 137 until four p.m. on the day before the election. A person so 138 appointed shall file the person's certificate of appointment 139

with the voting location manager in the precinct in which the	140
person has been appointed to serve. Observers shall file their	141
certificates before the polls are closed. In no case shall more	142
than six observers be appointed for any one election in any one	143
precinct. If more than three questions are to be voted on, the	144
committees which have appointed observers may agree upon not to	145
exceed six observers, and the precinct election officials shall	146
appoint such observers. If such committees fail to agree, the	147
precinct election officials shall appoint six observers from the	148
appointees so certified, in such manner that each side of the	149
several questions shall be represented.	150

(F) No person shall serve as an observer at any precinct 151 or at the board of elections unless the board of elections of 152 the county in which such observer is to serve has first been 153 notified of the name, address, and location at which such 154 observer is to serve. Notification to the board of elections 155 shall be given by the political party, group of candidates, or 156 committee appointing such observer as prescribed in this 157 section. No such observers shall receive any compensation from 158 the county, municipal corporation, or township, and they shall 159 take the following oath, to be administered by one of the 160 precinct election officials: 161

"You do solemnly swear that you will faithfully and 162 impartially discharge the duties as an official observer, 163 assigned by law; that you will not cause any delay to persons 164 offering to vote; and that you will not disclose or communicate 165 to any person how any elector has voted at such election."

Sec. 3505.331. (A) After declaring the official results of

a general election or of a primary election held in an even
numbered year, as described in section 3505.33 of the Revised

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(3) Either a provision allowing the board to choose one of	200
the following protocols to use in conducting the audit or a	201
provision requiring the board to use a protocol selected by the	202
secretary of state from the following protocols in conducting	203
the audit:	204
(a) A risk-limiting audit protocol, which shall use	205
statistical methods to limit to acceptable levels the risk of	206
certifying an incorrect outcome for a particular race, question,	207
or issue. The protocol shall require bipartisan teams of	208
election officials to physically examine and hand count randomly	209
sampled ballots and to continue the hand counting until the	210
results of the hand count provide sufficiently strong evidence	211
that a hand count of all of the ballots would confirm the	212
election result declared under section 3505.33 of the Revised	213
Code or until all of the ballots have been hand counted,	214
whichever occurs first.	215
(b)(i) A percentage-based audit protocol, which shall	216
require bipartisan teams of election officials to physically	217
examine and hand count a number of randomly sampled ballots	218
equal to a given percentage of the total number of ballots cast	219
in the county at that election, as prescribed by the secretary	220
of state. After the election officials complete the initial	221
audit, the board shall calculate, as a percentage, the accuracy	222
rate of each audited race, question, or issue by dividing the	223
sum of any discrepancies for the race, question, or issue	224
discovered during the audit by the total number of ballots	225
audited for the race, question, or issue and subtracting the	226
resulting number from one.	227
(ii) If the accuracy rate for an audited race, question,	228
or issue is less than the acceptable accuracy rate prescribed by	229

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the secretary of state, the board shall escalate the audit of	230
that race, question, or issue by requiring bipartisan teams of	231
election officials to physically examine and hand count a second	232
set of randomly sampled ballots equal to a given percentage of	233
the total number of ballots cast in the county at that election,	234
as prescribed by the secretary of state. The second set of	235
ballots shall not include any ballots that were included in the	236
first set of audited ballots. After the election officials have	237
counted the second set of ballots, the board shall calculate the	238
combined accuracy rate for both audited sets of ballots for that	239
race, question, or issue.	240
(c) Another audit protocol approved by the secretary of	241
state.	242
(C) The board shall give public notice of the times and	243
places for preparing for and conducting the audit in accordance	244
with section 121.22 of the Revised Code. At all times while the	245
board prepares for and conducts the audit, the board shall	246
permit observers appointed under section 3505.21 of the Revised	247
Code.	248
No person other than a member of the board or a designated_	249
employee of the board shall be permitted to handle a ballot.	250
(D)(1) Not later than five days after completing the	251
audit, the board shall certify the results of the audit to the	252
secretary of state in the form and by the method prescribed by	253
the secretary of state. The secretary of state shall make the	254
results of the audit available to the public on the secretary of	255
state's official web site.	256
(2) If the board conducted a percentage-based audit and	257
was required to escalate the audit of a race, question, or issue	258

and approve investigations to be conducted by any of the

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or private sources;	316
(8) Develop a list of disqualifying offenses for licensure	317
as a private investigator or a security guard provider pursuant	318
to sections 4749.03, 4749.04, 4749.10, and 4776.10 of the	319
Revised Code;	320
(9) Do all other acts necessary or desirable to carry out	321
this chapter.	322
(D)(1) The director of public safety may assess a	323
reasonable fee, plus the amount of any charge or fee passed on	324
from a financial institution, on a drawer or indorser for each	325
of the following:	326
(a) A check, draft, or money order that is returned or	327
dishonored;	328
(b) An automatic bank transfer that is declined, due to	329
insufficient funds or for any other reason;	330
(c) Any financial transaction device that is returned or	331
dishonored for any reason.	332
(2) The director shall deposit any fee collected under	333
this division in an appropriate fund as determined by the	334
director based on the tax, fee, or fine being paid.	335
(3) As used in this division, "financial transaction	336
device" has the same meaning as in section 113.40 of the Revised	337
Code.	338
(E) (1) The director shall establish a homeland security	339
advisory council to advise the director on homeland security,	340
including homeland security funding efforts. The	341
(2) The advisory council shall include, but not be limited	342

to, state consist of the following members, who shall serve	343
<pre>without compensation:</pre>	344
(a) The secretary of state;	345
(b) State and local government officials, appointed by the	346
director, who have homeland security or emergency management	347
responsibilities and who represent first responders. The	348
director shall appoint the ;	349
(c) Any other members of the council, who shall serve	350
without compensation appointed by the director.	351
Sec. 5922.01. The governor shall organize and maintain	352
within this state, on a reserve basis, civilian cyber security	353
reserve forces capable of being expanded and trained to educate	354
and protect state, county, and local government entities,	355
critical infrastructure, including election systems, businesses,	356
and citizens of this state from cyber attacks. In the case of an	357
emergency proclaimed by the governor, or caused by illicit	358
actors or imminent danger, the governor, as commander-in-chief,	359
shall expand the reserve as the exigency of the occasion	360
requires.	361
The reserve shall be a part of the Ohio organized militia	362
under the adjutant general's department. The reserve shall be	363
known as the Ohio cyber reserve. The adjutant general shall	364
establish and may revise, in accordance with section 5923.12 of	365
the Revised Code, the rates of pay for reserve members when	366
called to state active duty. While performing any drill or	367
training, reserve members shall serve in an unpaid volunteer	368
status. When called to state active duty by the governor,	369
reserve members shall function as civilian members of the Ohio	370
organized militia.	371

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Sec. 5922.02. The governor may adopt rules consistent with	372
the provisions of law governing the membership, organization,	373
administration, equipment, and maintenance of the Ohio cyber	374
reserve. A copy of the rules shall be available to the public in	375
the adjutant general's office.	376
Sec. 5922.03. The governor may requisition from the United	377
States department of defense, for the use of the Ohio cyber	378
reserve, equipment that may be in the possession and can be	379
furnished by the department, and make available to the reserve	380
the facilities of state armories and equipment and other state	381
premises and property that may be available.	382
Sec. 5922.04. Sections 5922.02 to 5922.08 of the Revised	383
Code do not authorize the Ohio cyber reserve, or any part	384
thereof, to be called or ordered into the military service of	385
the United States. The reserve may become a civilian component	386
of the Ohio national guard.	387
Sec. 5922.05. No person shall be accepted into the Ohio	388
cyber reserve who is not a United States national or a lawful	389
permanent resident, or who has been expelled or dishonorably	390
discharged from the armed forces as defined in section 5903.01	391
of the Revised Code. Applicants shall be subject to an	392
appropriate background check, in accordance with rules adopted	393
by the governor and adjutant general, before admittance into the	394
reserve.	395
Notwithstanding any other provision of the Revised Code,	396
no person shall be disqualified from acceptance into the Ohio	397
cyber reserve on the basis that the person is an employee of the	398
state or a political subdivision of the state, or an employee or	399
proprietor of a private entity that conducts business with the	400
state or a political subdivision of the state.	401

Sec. 5922.06. Whenever the Ohio cyber reserve, or any part	402
thereof, is ordered out for active service by the governor, the	403
Ohio code of military justice shall be in full force with	404
respect to those forces.	405
Sec. 5922.07. The governor may accept the resignation of	406
any Ohio cyber reserve member at any time. Reserve members serve	407
at the pleasure of the governor and may be removed from the	408
reserve in accordance with rules adopted under section 5922.02	409
of the Revised Code.	410
The governor may require reimbursement for training,	411
equipment, and uniforms if an Ohio cyber reserve member does not	412
serve the full term of the member's membership agreement and the	413
inability to serve out the term of the membership agreement was	414
not due to disability or a similar disabling medical condition.	415
Sec. 5922.08. The governor, as commander-in-chief of the	416
Ohio organized militia, may order individuals or units of the	417
Ohio cyber reserve to state active duty to protect state,	418
county, and local government entities and critical	419
infrastructure, including election systems, or for training as	420
the governor determines necessary. The governor, upon the	421
request of a business or citizen, also may order individuals or	422
units of the Ohio cyber reserve to state active duty to protect	423
that business or citizen.	424
When ordered by the governor to perform duty or training	425
under this section or section 5923.21 of the Revised Code,	426
members of the Ohio cyber reserve shall have the same	427
protections afforded by the "Servicemembers Civil Relief Act,"	428
Pub. L. No. 108-189, 50 U.S.C. 3901-4043, and by the "Uniformed	429
Services Employment and Reemployment Rights Act," 108 Stat.	430
3149, 38 U.S.C. 4301-4333.	431

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Sec. 5923.01. (A) The Ohio organized militia consists of	432
all citizens of the state who are not permanently handicapped,	433
as handicapped is defined in section 4112.01 of the Revised	434
Code, who are more than seventeen years, and not more than	435
sixty-seven years, of age unless exempted as provided in section-	436
5923.02 of the Revised Code, and persons who are members of one	437
of the following:	438
(1) The Ohio national guard;	439
(2) The Ohio naval militia;	440
(3) The Ohio military reserve;	441
(4) The Ohio cyber reserve.	442
(B) The Ohio national guard, including both the Ohio air	443
national guard and the Ohio army national guard, the Ohio naval	444
militia, and the Ohio military reserve, and the Ohio cyber	445
<pre>reserve are known collectively as the Ohio organized militia.</pre>	446
(C) The Ohio naval militia and the Ohio military reserve	447
are known collectively as the state defense forces.	448
(D) The unorganized militia consists of those all citizens	449
of the state as described in division (A) of this section who to	450
whom all of the following apply:	451
(1) They are not members of the Ohio organized militia:	452
(2) They are more than seventeen years of age and not more	453
than sixty-seven years of age;	454
(3) They are not exempt from service under section 5923.02	455
of the Revised Code.	456
(E) No troops shall be maintained in time of peace other	457
than as authorized and prescribed under the "Act of August 10,	458

Revised Code.	486
Sec. 5923.03. (A) The Ohio national guard consists of the	487
members of the Ohio organized militia who are enlisted,	488
commissioned, or warranted in the Ohio national guard, all as	489
prescribed by publications of the department of the army or air	490
force and the national guard bureau for the national guard as	491
prescribed by Chapter 5919. of the Revised Code.	492
(B) The Ohio military reserve consists of the members of	493
the Ohio organized militia who are enlisted, commissioned, or	494
warranted in the Ohio military reserve as prescribed by Chapter	495
5920. of Revised Code.	496
(C) The Ohio naval militia consists of the members of the	497
Ohio organized militia who are enlisted, commissioned, or	498
warranted in the Ohio naval militia as prescribed by Chapter	499
5921. of the Revised Code.	500
(D) The Ohio cyber reserve consists of the members of the	501
Ohio organized militia who are civilian volunteers under Chapter	502
5922. of the Revised Code.	503
Sec. 5923.12. When ordered to state active duty by the	504
governor, for which duty federal basic pay and allowances are	505
not authorized, members of the organized militia of Ohio shall	506
receive the same pay and allowances for each day's service as is	507
provided for commissioned officers, warrant officers,	508
noncommissioned officers, and enlisted personnel of like grade	509
and longevity in the armed forces of the United States, together	510
with the necessary transportation, housing, and subsistence	511
allowances as prescribed by the United States department of	512
defense pay manual, or an amount not less than seventy-five	513
dollars per day as base pay for each day's duty performed,	514

whichever is greater.	515
Notwithstanding any other provision of law, Ohio cyber	516
reserve members shall receive a rate of pay determined and	517
provided by rule by the adjutant general, in the name of the	518
governor. The rule shall establish a rate of pay commensurate	519
with those specified in pay schedules established by the	520
director of administrative services for information technology	521
employees of the state who have comparable training, experience,	522
and professional qualifications.	523
When ordered by the governor to perform training or duty	524
under this section or section 5919.29 of the Revised Code,	525
members of the Ohio national guard shall have the protections	526
afforded to persons on federal active duty by "The	527
Servicemembers Civil Relief Act," 117 Stat. 2835, 50 U.S.C.A.	528
App. 501.	529
Sec. 5923.37. (A) No member of the organized militia	530
ordered to state active duty shall be liable in negligence for	531
any act performed within the scope of his military the member's	532
duties. Any action alleging that such a militia member's conduct	533
was outside the scope of $\frac{1}{1}$ the member's employment, was	534
malicious, was in bad faith, or was wanton or reckless shall	535
first be filed against the state in the court of claims under	536
section 2743.02 of the Revised Code.	537
(B) Any member of the organized militia rendering medical,	538
nursing, or dental care, or assisting in rendering such care,	539
after being ordered to state active duty shall be deemed an	540
officer or employee of the state under section 109.36 of the	541
Revised Code.	542
(C) Any member of the organized militia ordered to state	543

active duty under coction 5022 22 of the owiged Deviced Code or	511
active duty under section 5923.22 of the <u>evised</u> Revised Code or	544
ordered to duty under section 5919.29 of the Revised Code who is	545
qualified to perform on federal active duty under Title 10,	546
United States Code, in a particular profession, discipline, or	547
skill as a health care provider shall be exempt from the	548
statutes, regulations, and licensing requirements otherwise in	549
force under the laws of this state, with respect to his the	550
<pre>member's profession, specialty, or skill at such times as he the</pre>	551
member is serving in any military status, duly authorized under	552
the laws of this state or of the United States, or both, and is	553
performing his the member's profession, specialty, or skill	554
under regulations prescribed by the executive authority of the	555
United States or of this state, and is functioning within the	556
scope of his the member's employment.	557
Sec. 5924.01. As used in Chapter 5924. of the Revised Code	558
unless the context otherwise requires:	559
(A) "Organized militia" means the Ohio national guard, the	560
Ohio naval militia, and the Ohio military reserve, and the Ohio	561
<pre>cyber reserve.</pre>	562
(B) "Officer" means commissioned or warrant officer.	563
(C) "Commissioned officer" includes a commissioned warrant	564
officer.	565
(B) "G.,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,	F.C.C
(D) "Commanding officer" includes only commissioned or	566
warrant officers in command of a unit.	567
(E) "Superior commissioned officer" means a commissioned	568
officer superior in rank or command.	569
(F) "Enlisted member" means a person in an enlisted grade.	570

(G) "Grade" means a step or degree, in a graduated scale

subject to trial by court-martial and who signs and swears to	600
charges, any person who directs that charges nominally be signed	601
and sworn to by another, or any other person who has an interest	602
other than an official interest in the prosecution of the	603
accused.	604
(Q) "Military" refers to any or all of the armed forces.	605
(R) "Convening authority" includes, in addition to the	606
person who convened the court, a commissioned officer commanding	607
for the time being, or a successor in command.	608
(S) "May" is used in a permissive sense. The words "no	609
person may" mean that no person is required,	610
authorized, or permitted to do the act prescribed.	611
(T) "Shall" is used in an imperative sense.	612
(U) "Code" means the Ohio code of military justice, as set	613
forth in Chapter 5924. of the Revised Code.	614
(V) "Trial counsel" means the prosecuting attorney in a	615
general or special court-martial.	616
(W) "Detention facility" means any place that is owned or	617
operated by a municipal corporation, by a county, or by one or	618
more municipal corporations, counties, or both and that is used	619
for the confinement of persons charged with or convicted of any	620
crime in this state or another state or under the laws of the	621
United States.	622
(X) "Examiner" has the same meaning as in division (A)(2)	623
(a) of section 2945.37 of the Revised Code.	624
(Y) "Nonsecured status," "unsupervised, off-grounds	625
movement," "trial visit," "conditional release," and "licensed	626
clinical psychologist" have the same meanings as in section	627

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addition to any other appropriations made for the	FY 2020-FY	656
2021 biennium.		657
ADJ ADJUTANT GENERAL		658
General Revenue Fund		659
GRF 745503 Ohio Cyber Reserve	\$550,000	\$0 660
TOTAL GRF General Revenue Fund	\$550,000	\$0 661
TOTAL ALL BUDGET FUND GROUPS	\$550,000	\$0 662
OHIO CYBER RESERVE		663
The foregoing appropriation item 745503, Ohi	o Cyber	664
Reserve, shall be used to pay the costs incurred	by the Adju	tant 665
General's Department to operate the Ohio Cyber Re	serve in	666
accordance with section 5922.01 of the Revised Co	de.	667
Section 5. Within the limits set forth in th	is act, the	668
Director of Budget and Management shall establish	accounts	669
indicating the source and amount of funds for eac	h appropria	tion 670
made in this act, and shall determine the form an	d manner in	671
which appropriation accounts shall be maintained.	Expenditur	es 672
from appropriations contained in Section 3 of thi	s act shall	be 673
accounted for as though made in Am. Sub. H.B. 49	of the 132n	d 674
General Assembly. Expenditures from appropriation	s contained	in 675
Section 4 of this act shall be accounted for as t	hough made	in 676
the main operating appropriations act of the 133r	d General	677
Assembly.		678
The appropriations made in Section 3 of this	act are	679
subject to all provisions of Am. Sub. H.B. 49 of	the 132nd	680
General Assembly that are generally applicable to	such	681
appropriations. The appropriations made in Sectio	n 4 this ac	t 682
are subject to all provisions of the main operati	ng	683

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appropriations act of the 133rd General Assembly that are	684
generally applicable to such appropriations.	685