As Reported by the House Finance Committee

133rd General Assembly

Regular Session 2019-2020

Sub. S. B. No. 52

Senator Gavarone

Cosponsors: Senators Coley, Antonio, Burke, Craig, Fedor, Hoagland, Hottinger, Huffman, M., Huffman, S., Kunze, Lehner, Maharath, Manning, Obhof, O'Brien, Peterson, Rulli, Sykes, Terhar, Uecker, Wilson Representatives Green, Arndt, Jones, Carfagna, Hambley

A BILL

Го	amend sections 3505.21, 5502.11, 5923.01,	1
	5923.02, 5923.03, 5923.12, 5923.37, and 5924.01	2
	and to enact sections 111.09, 3505.331, 5922.01,	3
	5922.02, 5922.03, 5922.04, 5922.05, 5922.06,	4
	5922.07, and 5922.08 of the Revised Code to	5
	create the civilian cyber security reserve	6
	forces, to make the Secretary of State a member	7
	of the Homeland Security Advisory Council, to	8
	require the Secretary of State to appoint a	9
	chief information security officer, to require	10
	the boards of elections to audit election	11
	results, and to make an appropriation.	12

BE IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF OHIO:

Section 1. That sections 3505.21, 5502.011, 5923.01,	13
5923.02, 5923.03, 5923.12, 5923.37, and 5924.01 be amended and	14
sections 111.09, 3505.331, 5922.01, 5922.02, 5922.03, 5922.04,	15
5922.05, 5922.06, 5922.07, and 5922.08 of the Revised Code be	16
enacted to read as follows:	17

Sec. 111.09. The secretary of state shall appoint a chief	18
information security officer to advise the secretary of state on	19
matters of information security and to perform other duties as	20
assigned by the secretary of state.	21
Sec. 3505.21. (A) As used in this section \overline{r} :	22
(1) "during During the casting of the ballots" includes	23
any of the following:	24
(1)—(a) Any time during which a board of elections permits	25
an elector to vote an absent voter's ballot in person at the	26
office of the board;	27
(2) (b) Any time ballots may be cast in a precinct polling	28
place on the day of an election;	29
(3) (c) Any time during which a board of elections	30
processes absent voter's ballots before the time for counting	31
those ballots.	32
(2) "During the counting of the ballots" includes any time	33
during which the election officials count and tally ballots,	34
make the official canvass of election returns, or conduct an	35
audit of the official results of an election.	36
(B) At any primary, special, or general election, any	37
political party supporting candidates to be voted upon at such	38
election and any group of five or more candidates may appoint to	39
the board of elections or to any of the precincts in the county	40
or city one person, a qualified elector, who shall serve as	41
observer for such party or such candidates during the casting of	42
the ballots and during the counting of the ballots; provided	43
that separate observers may be appointed to serve during the	4 4
casting and during the counting of the ballots. No candidate, no	45
uniformed peace officer as defined by section 2935.01 of the	46

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Revised Code, no uniformed state highway patrol trooper, no uniformed member of any fire department, no uniformed member of the armed services, no uniformed member of the organized militia, no person wearing any other uniform, and no person carrying a firearm or other deadly weapon shall serve as an observer, nor shall any candidate be represented by more than one observer at any one precinct or at the board of elections except that a candidate who is a member of a party controlling committee, as defined in section 3517.03 of the Revised Code, may serve as an observer.

(C) Any political party or group of candidates appointing 57 observers shall notify the board of elections of the names and 58 addresses of its appointees and the precincts at which they 59 shall serve or that they will serve at the board of elections. 60 Notification of observers appointed to serve on the day of an 61 election shall take place not less than eleven days before the 62 day of the election on forms prescribed by the secretary of 63 state and may be amended by filing an amendment with the board 64 of elections at any time until four p.m. of the day before the 65 election. Notification of observers appointed to serve at the 66 office of the board during the time absent voter's ballots may 67 be cast in person or during the time in which the board 68 processes absent voter's ballots before the time for counting 69 those ballots shall take place not less than eleven days before 70 absent voter's ballots are required to be ready for use pursuant 71 to section 3509.01 of the Revised Code on forms prescribed by 72 the secretary of state and may be amended by filing an amendment 7.3 with the board of elections at any time until four p.m. of the 74 day before the observer is appointed to serve. The observer 7.5 serving on behalf of a political party shall be appointed in 76 writing by the chairperson and secretary of the respective 77

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controlling party committee. Observers serving for any five or 78 more candidates shall have their certificates signed by those 79 candidates. Observers appointed to a precinct may file their 80 certificates of appointment with the voting location manager of 81 the precinct at the meeting on the evening prior to the 82 election, or with the voting location manager of the precinct on 8.3 the day of the election. Observers appointed to the office of 84 the board to observe the casting of absent voter's ballots in 85 person prior to the day of the election or the processing of 86 absent voter's ballots before the time for counting those 87 ballots may file their certificates with the director of the 88 board of elections the day before or on the day that the 89 observers are scheduled to serve at the office of the board. 90

Upon the filing of a certificate, the person named as observer in the certificate shall be permitted to be in and about the applicable polling place during the casting of the ballots and shall be permitted to watch every proceeding of the precinct election officials from the time of the opening until the closing of the polls. The observer also may inspect the counting of all ballots in the polling place or board of elections from the time of the closing of the polls until the counting is completed and the final returns are certified and signed. Observers appointed to serve at the board of elections on the day of an election under this section may observe at the board of elections and may observe at any precinct in the county. The precinct election officials shall protect such observers in all of the rights and privileges granted to them by Title XXXV of the Revised Code.

(D) No persons other than the precinct election officials, 106 the observers, a police officer, other persons who are detailed 107 to any precinct on request of the board of elections, or the 108

secretary of state or the secretary of state's legal

representative shall be admitted to the polling place, or any

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room in which a board of elections is counting ballots, after

the closing of the polls until the counting, certifying, and

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signing of the final returns of each election have been

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completed.

(E) Not later than four p.m. of the twentieth day prior to 115 an election at which questions are to be submitted to a vote of 116 the people, any committee that in good faith advocates or 117 opposes a measure may file a petition with the board of any 118 county asking that the petitioners be recognized as the 119 committee entitled to appoint observers to the count at the 120 election. If more than one committee alleging themselves to 121 advocate or oppose the same measure file such a petition, the 122 board shall decide and announce by registered mail to each 123 committee not less than twelve days immediately preceding the 124 election which committee is recognized as being entitled to 125 appoint observers. The decision shall not be final, but any 126 aggrieved party may institute mandamus proceedings in the court 127 of common pleas of the county in which the board has 128 jurisdiction to compel the precinct election officials to accept 129 the appointees of such aggrieved party. Any such recognized 130 committee may appoint an observer to the count in each precinct. 131 Committees appointing observers shall notify the board of 132 elections of the names and addresses of its appointees and the 133 precincts at which they shall serve. Notification shall take 134 place not less than eleven days before the election on forms 135 prescribed by the secretary of state and may be amended by 136 filing an amendment with the board of elections at any time 137 until four p.m. on the day before the election. A person so 138 appointed shall file the person's certificate of appointment 139

with the voting location manager in the precinct in which the	140
person has been appointed to serve. Observers shall file their	141
certificates before the polls are closed. In no case shall more	142
than six observers be appointed for any one election in any one	143
precinct. If more than three questions are to be voted on, the	144
committees which have appointed observers may agree upon not to	145
exceed six observers, and the precinct election officials shall	146
appoint such observers. If such committees fail to agree, the	147
precinct election officials shall appoint six observers from the	148
appointees so certified, in such manner that each side of the	149
several questions shall be represented.	150

(F) No person shall serve as an observer at any precinct 151 or at the board of elections unless the board of elections of 152 the county in which such observer is to serve has first been 153 notified of the name, address, and location at which such 154 observer is to serve. Notification to the board of elections 155 shall be given by the political party, group of candidates, or 156 committee appointing such observer as prescribed in this 157 section. No such observers shall receive any compensation from 158 the county, municipal corporation, or township, and they shall 159 take the following oath, to be administered by one of the 160 precinct election officials: 161

"You do solemnly swear that you will faithfully and 162 impartially discharge the duties as an official observer, 163 assigned by law; that you will not cause any delay to persons 164 offering to vote; and that you will not disclose or communicate 165 to any person how any elector has voted at such election."

Sec. 3505.331. (A) After declaring the official results of

a general election or of a primary election held in an even
numbered year, as described in section 3505.33 of the Revised

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<u>Code, the board of elections shall audit those results in</u>	170
accordance with this section. Except as otherwise provided in	171
this division, the board shall begin the audit not earlier than	172
six days after it declares the official results and shall	173
complete the audit not later than the twenty-first day after it	174
declares the official results. If the board conducts a recount,	175
the board shall begin the audit immediately after the board	176
certifies the results of the recount and shall complete the	177
audit not later than the fourteenth day after it certifies the	178
results of the recount.	179
(B) The board shall conduct the audit in accordance with	180
procedures prescribed by the secretary of state, which shall	181
<pre>include all of the following:</pre>	182
(1)(a) Except as otherwise provided in division (B)(1)(b)	183
of this section, a requirement that the board audit not less	184
than three contested races, questions, or issues, as directed by	185
the secretary of state. If fewer than three contested races,	186
questions, or issues appear on the ballot at the election, then	187
the board shall audit every contested race, question, and issue.	188
In any election, every contested race, question, or issue shall	189
be eligible to be audited.	190
(b) If the board ordered a countywide recount of the	191
results of a race, question, or issue under section 3515.011 of	192
the Revised Code, the recount shall be considered an audit for	193
purposes of meeting the requirement that the board audit not	194
less than three contested races, questions, or issues.	195
(2) A requirement that every ballot that was included in	196
the canvass of the election returns be eligible to be audited,	197
including regular ballots cast on the day of the election,	198
absent voter's ballots, and provisional ballots.	199

(3) Either a provision allowing the board to choose one of	200
the following protocols to use in conducting the audit or a	201
provision requiring the board to use a protocol selected by the	202
secretary of state from the following protocols in conducting	203
<pre>the audit:</pre>	204
(a) A risk-limiting audit protocol, which shall use	205
statistical methods to limit to acceptable levels the risk of	206
certifying an incorrect outcome for a particular race, question,	207
or issue. The protocol shall require bipartisan teams of	208
election officials to physically examine and hand count randomly	209
sampled ballots and to continue the hand counting until the	210
results of the hand count provide sufficiently strong evidence	211
that a hand count of all of the ballots would confirm the	212
election result declared under section 3505.33 of the Revised	213
Code or until all of the ballots have been hand counted,	214
whichever occurs first.	215
(b) (i) A percentage-based audit protocol, which shall	216
require bipartisan teams of election officials to physically	217
examine and hand count a number of randomly sampled ballots	218
equal to a given percentage of the total number of ballots cast_	219
in the county at that election, as prescribed by the secretary	220
of state. After the election officials complete the initial	221
audit, the board shall calculate, as a percentage, the accuracy	222
rate of each audited race, question, or issue by dividing the	223
sum of any discrepancies for the race, question, or issue	224
discovered during the audit by the total number of ballots	225
audited for the race, question, or issue and subtracting the	226
resulting number from one.	227
(ii) If the accuracy rate for an audited race, question,	228
or issue is less than the acceptable accuracy rate prescribed by	229

the secretary of state, the board shall escalate the audit of	230
that race, question, or issue by requiring bipartisan teams of	231
election officials to physically examine and hand count a second	232
set of randomly sampled ballots equal to a given percentage of	233
the total number of ballots cast in the county at that election,	234
as prescribed by the secretary of state. The second set of	235
ballots shall not include any ballots that were included in the	236
first set of audited ballots. After the election officials have	237
counted the second set of ballots, the board shall calculate the	238
combined accuracy rate for both audited sets of ballots for that	239
race, question, or issue.	240
(c) Another audit protocol approved by the secretary of	241
state.	242
(C) The board shall give public notice of the times and	243
places for preparing for and conducting the audit in accordance	244
with section 121.22 of the Revised Code. At all times while the	245
board prepares for and conducts the audit, the board shall	246
permit observers appointed under section 3505.21 of the Revised	247
Code.	248
No person other than a member of the board or a designated	249
employee of the board shall be permitted to handle a ballot.	250
(D) (1) Not later than five days after completing the	251
audit, the board shall certify the results of the audit to the	252
secretary of state in the form and by the method prescribed by	253
the secretary of state. The secretary of state shall make the	254
results of the audit available to the public on the secretary of	255
<pre>state's official web site.</pre>	256
(2) If the board conducted a percentage-based audit and	257
was required to escalate the audit of a race, question, or issue	258

under division (B)(3)(b)(ii) of this section, and the combined	259
accuracy rate for that race, question, or issue is less than the	260
acceptable combined accuracy rate prescribed by the secretary of	261
state, the secretary of state may require the board to order	262
bipartisan teams of election officials to physically examine and	263
hand count all ballots cast for that race, question, or issue.	264
The requirements of division (C) of this section apply to any	265
full hand count conducted under this division.	266
(3) If the results of the completed audit or the results	267
of any full hand count ordered under division (D)(2) of this	268
section indicate that the canvass or the previously declared	269
official election results must be amended, the board promptly	270
shall amend the canvass or issue an amended declaration of the	271
official results, as applicable.	272
(E) The secretary of state shall, in accordance with	273
directives issued by the secretary of state, reimburse boards of	274
elections for costs incurred to conduct an audit under this	275
section.	276
(F) As used in this section:	277
(1) "Ballot" means either a paper ballot or the relevant	278
entry on a voter verified paper audit trail.	279
(2) "Voter verified paper audit trail" has the same	280
meaning as in section 3506.01 of the Revised Code.	281
Sec. 5502.011. (A) As used in this section, "department of	282
public safety" and "department" include all divisions within the	283
department of public safety.	284
(B) The director of public safety is the chief executive	285
and administrative officer of the department. The director may	286
establish policies governing the department, the performance of	287

its employees and officers, the conduct of its business, and the	288
custody, use, and preservation of departmental records, papers,	289
books, documents, and property. The director also may authorize	290
and approve investigations to be conducted by any of the	291
department's divisions. Whenever the Revised Code imposes a duty	292
upon or requires an action of the department, the director may	293
perform the action or duty in the name of the department or	294
direct such performance to be performed by the director's	295
designee.	296
(C) In addition to any other duties enumerated in the	297
Revised Code, the director or the director's designee shall do	298
all of the following:	299
(1) Administer and direct the performance of the duties of	300
the department;	301
(2) Pursuant to Chapter 119. of the Revised Code, approve,	302
adopt, and prescribe such forms and rules as are necessary to	303
carry out the duties of the department;	304
(3) On behalf of the department and in addition to any	305
authority the Revised Code otherwise grants to the department,	306
have the authority and responsibility for approving and entering	307
into contracts, agreements, and other business arrangements;	308
(4) Make appointments for the department as needed to	309
comply with requirements of the Revised Code;	310
(5) Approve employment actions of the department,	311
including appointments, promotions, discipline, investigations,	312
and terminations;	313
(6) Accept, hold, and use, for the benefit of the	314
department, any gift, donation, bequest, or devise, and may	315
agree to and perform all conditions of the gift, donation,	316

(E) (1) The director shall establish a homeland security

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Code.

called to state active duty. While performing any drill or

training, reserve members shall serve in an unpaid volunteer

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status. When called to state active duty by the governor,	373
reserve members shall function as civilian members of the Ohio	374
organized militia.	375
Sec. 5922.02. The governor may adopt rules consistent with	376
the provisions of law governing the membership, organization,	377
administration, equipment, and maintenance of the Ohio cyber	378
reserve. A copy of the rules shall be available to the public in	379
the adjutant general's office.	380
Sec. 5922.03. The governor may requisition from the United	381
States department of defense, for the use of the Ohio cyber	382
reserve, equipment that may be in the possession and can be	383
furnished by the department, and make available to the reserve	384
the facilities of state armories and equipment and other state	385
premises and property that may be available.	386
Sec. 5922.04. Sections 5922.02 to 5922.08 of the Revised	387
Code do not authorize the Ohio cyber reserve, or any part	388
thereof, to be called or ordered into the military service of	389
the United States. The reserve may become a civilian component	390
of the Ohio national guard.	391
Sec. 5922.05. No person shall be accepted into the Ohio	392
cyber reserve who is not a United States national or a lawful_	393
permanent resident, or who has been expelled or dishonorably	394
discharged from the armed forces as defined in section 5903.01	395
of the Revised Code. Applicants shall be subject to an	396
appropriate background check, in accordance with rules adopted	397
by the governor and adjutant general, before admittance into the	398
reserve.	399
Notwithstanding any other provision of the Revised Code,	400
no norson shall be disqualified from accontance into the Ohio	4 ∩ 1

cyber reserve on the basis that the person is an employee of the	402
state or a political subdivision of the state, or an employee or	403
proprietor of a private entity that conducts business with the	404
state or a political subdivision of the state.	405
Sec. 5922.06. Whenever the Ohio cyber reserve, or any part	406
thereof, is ordered out for active service by the governor, the	407
Ohio code of military justice shall be in full force with	408
respect to those forces.	409
Sec. 5922.07. The governor may accept the resignation of	410
any Ohio cyber reserve member at any time. Reserve members serve	411
at the pleasure of the governor and may be removed from the	412
reserve in accordance with rules adopted under section 5922.02	413
of the Revised Code.	414
The governor may require reimbursement for training,	415
equipment, and uniforms if an Ohio cyber reserve member does not	416
serve the full term of the member's membership agreement and the	417
inability to serve out the term of the membership agreement was	418
not due to disability or a similar disabling medical condition.	419
Sec. 5922.08. The governor, as commander-in-chief of the	420
Ohio organized militia, may order individuals or units of the	421
Ohio cyber reserve to state active duty to protect state,	422
county, and local government entities and critical	423
infrastructure, including election systems, or for training as	424
the governor determines necessary. The governor, upon the	425
request of a business or citizen, also may order individuals or	426
units of the Ohio cyber reserve to state active duty to protect	427
that business or citizen.	428
When ordered by the governor to perform duty or training	429
under this section or section 5023 21 of the Povised Code	130

(2) They are more than seventeen years of age and not more

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(B) (I) Any person who claims exemption from service

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and longevity in the armed forces of the United States, together	514
with the necessary transportation, housing, and subsistence	515
allowances as prescribed by the United States department of	516
defense pay manual, or an amount not less than seventy-five	517
dollars per day as base pay for each day's duty performed,	518
whichever is greater.	519
Notwithstanding any other provision of law, Ohio cyber	520
reserve members shall receive a rate of pay determined and	521
provided by rule by the adjutant general, in the name of the	522
governor. The rule shall establish a rate of pay commensurate	523
with those specified in pay schedules established by the	524
director of administrative services for information technology	525
employees of the state who have comparable training, experience,	526
and professional qualifications.	527
When ordered by the governor to perform training or duty	528
under this section or section 5919.29 of the Revised Code,	529
members of the Ohio national guard shall have the protections	530
afforded to persons on federal active duty by "The	531
Servicemembers Civil Relief Act," 117 Stat. 2835, 50 U.S.C.A.	532
App. 501.	533
Sec. 5923.37. (A) No member of the organized militia	534
ordered to state active duty shall be liable in negligence for	535
any act performed within the scope of his military the member's	536
duties. Any action alleging that such a militia member's conduct	537
was outside the scope of his the member's employment, was	538
malicious, was in bad faith, or was wanton or reckless shall	539
first be filed against the state in the court of claims under	540
section 2743.02 of the Revised Code.	541
(B) Any member of the organized militia rendering medical,	542

nursing, or dental care, or assisting in rendering such care,

after being ordered to state active duty shall be deemed an	544
officer or employee of the state under section 109.36 of the	545
Revised Code.	546
(C) Any member of the organized militia ordered to state	547
active duty under section 5923.22 of the evised Revised Code or	548
ordered to duty under section 5919.29 of the Revised Code who is	549
qualified to perform on federal active duty under Title 10,	550
United States Code, in a particular profession, discipline, or	551
skill as a health care provider shall be exempt from the	552
statutes, regulations, and licensing requirements otherwise in	553
force under the laws of this state, with respect to his the	554
<pre>member's profession, specialty, or skill at such times as he the</pre>	555
member is serving in any military status, duly authorized under	556
the laws of this state or of the United States, or both, and is	557
performing his the member's profession, specialty, or skill	558
under regulations prescribed by the executive authority of the	559
United States or of this state, and is functioning within the	560
scope of his the member's employment.	561
Sec. 5924.01. As used in Chapter 5924. of the Revised Code	562
unless the context otherwise requires:	563
(A) "Organized militia" means the Ohio national guard, the	564
Ohio naval militia, and the Ohio military reserve, and the Ohio	565
cyber reserve.	566
(B) "Officer" means commissioned or warrant officer.	567
(C) "Commissioned officer" includes a commissioned warrant	568
officer.	569
(D) "Commanding officer" includes only commissioned or	570
warrant officers in command of a unit.	571
(E) "Superior commissioned officer" means a commissioned	572

officer superior in rank or command.	573
(F) "Enlisted member" means a person in an enlisted grade.	574
(G) "Grade" means a step or degree, in a graduated scale	575
of office or military rank, that is established and designated	576
as a grade by law or regulation.	577
(H) "Rank" means the order of precedence among members of	578
the armed forces.	579
(I) "State active duty" means full-time duty in the active	580
military service of the state under a proclamation of the	581
governor issued pursuant to authority vested in the governor by	582
law, and while going to and returning from such duty.	583
(J) "Duty status other than state active duty" means any	584
other types of duty and while going to and returning from such	585
duty.	586
(K) "Military court" means a court-martial, a court of	587
inquiry, or a provost court.	588
(L) "Military judge" means an official of a general or	589
special court-martial who is a commissioned officer, who has	590
been duly certified to be qualified for duty as a military judge	591
by the state judge advocate, and who has been properly detailed	592
in accordance with section 5924.26 of the Revised Code.	593
(M) "Law specialist" means a commissioned officer of the	594
organized naval militia of the state designated for special	595
duty.	596
(N) "Legal officer" means any commissioned officer of the	597
organized naval militia of the state designated to perform legal	598
duties for a command.	599

(O) "State judge advocate" means the commissioned officer	600
responsible for supervising the administration of military	601
justice in the organized militia.	602
(P) "Accuser" means a person who reports an offense	603
subject to trial by court-martial and who signs and swears to	604
charges, any person who directs that charges nominally be signed	605
and sworn to by another, or any other person who has an interest	606
other than an official interest in the prosecution of the	607
accused.	608
(Q) "Military" refers to any or all of the armed forces.	609
(R) "Convening authority" includes, in addition to the	610
person who convened the court, a commissioned officer commanding	611
for the time being, or a successor in command.	612
(S) "May" is used in a permissive sense. The words "no	613
person may mean that no person is required,	614
authorized, or permitted to do the act prescribed.	615
(T) "Shall" is used in an imperative sense.	616
(U) "Code" means the Ohio code of military justice, as set	617
forth in Chapter 5924. of the Revised Code.	618
(V) "Trial counsel" means the prosecuting attorney in a	619
general or special court-martial.	620
(W) "Detention facility" means any place that is owned or	621
operated by a municipal corporation, by a county, or by one or	622
more municipal corporations, counties, or both and that is used	623
for the confinement of persons charged with or convicted of any	624
crime in this state or another state or under the laws of the	625
United States.	626
(X) "Examiner" has the same meaning as in division (A)(2)	627

SOS SECRETARY OF STATE

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General Revenue Fund	655
GRF 050321 Operating Expenses \$ 75,000 \$ 75,000	656
TOTAL GRF General Revenue Fund \$ 75,000 \$ 75,000	657
TOTAL ALL BUDGET FUND GROUPS \$ 75,000 \$ 75,000	658
ELECTION AUDIT REIMBURSEMENT	659
Of the foregoing appropriation item 050321, Operating	660
Expenses, up to \$75,000 shall be used in each fiscal year to	661
reimburse counties, in a manner prescribed by the Secretary of	662
State, for the costs of performing election audits in accordance	663
with section 3505.331 of the Revised Code.	664
Section 4. Within the limits set forth in this act, the	665
Director of Budget and Management shall establish accounts	666
indicating the source and amount of funds for each appropriation	
made in this act, and shall determine the form and manner in	668
which appropriation accounts shall be maintained. Expenditures	669
from appropriations contained in Section 3 of this act shall be	670
accounted for as though made in the main operating	671
appropriations act of the 133rd General Assembly.	672
The appropriations made in Section 3 this act are subject	673
to all provisions of the main operating appropriations act of	674
the 133rd General Assembly that are generally applicable to such	675
appropriations.	676

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