As Reported by the Senate Agriculture and Natural Resources Committee

134th General Assembly

Regular Session 2021-2022

Sub. H. B. No. 175

Representative Hillyer

Cosponsors: Representatives Seitz, Stoltzfus, Kick, Young, T., Creech, Fowler Arthur, Jones, Callender, Carruthers, Click, Cross, Cutrona, Edwards, Ginter, Hall, Jordan, Lampton, LaRe, Merrin, Riedel, Stephens, Wiggam

Senator Schaffer

A BILL

То	amend sections 3745.114, 5709.09, 6111.01, and	1
	6111.31 and to enact sections 1571.30, 6111.011,	2
	6111.311, 6111.312, 6111.313, 6111.314,	3
	6111.315, and 6111.316 of the Revised Code to	4
	deregulate certain ephemeral water features,	5
	make other changes to various water pollution	6
	control laws, to authorize a property tax	7
	exemption for certain private wetlands, and to	8
	make an appropriation.	9

BE IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF OHIO:

Section 1. That sections 3745.114, 5709.09, 6111.01, and	10
6111.31 be amended and sections 1571.30, 6111.011, 6111.311,	11
6111.312, 6111.313, 6111.314, 6111.315, and 6111.316 of the	12
Revised Code be enacted to read as follows:	13
Sec. 1571.30. (A) As used in this section, "class VI_	14
	1.5

- (3) If the water resource to be impacted is a lake, a review fee of three dollars per cubic yard of dredged or fill material to be moved.
- (B) One-half of all applicable review fees levied under this section shall be due at the time of application for a section 401 water quality certification. The remainder of the fees shall be paid upon the final disposition of the application for a section 401 water quality certification. The total fee to be paid under this section shall not exceed twenty-five thousand dollars per application. However, if the applicant is a county, township, or municipal corporation in this state, the total fee to be paid shall not exceed five thousand dollars per application.
- (C) All money collected under this section shall be transmitted to the treasurer of state for deposit into the state treasury to the credit of the surface water protection fund created in section 6111.038 of the Revised Code.
- (D) The fees established under this section do not apply to any state agency as defined in section 119.01 of the Revised Code or to the United States army corps of engineers.
- (E) The fees established under this section do not apply to projects that are authorized by the environmental protection agency's general certifications of nationwide permits or general permits issued by the United States army corps of engineers. As used in this division, "general permit" and "nationwide permit" have the same meanings as in rules adopted under Chapter 6111. of the Revised Code.
- (F) Coal mining and reclamation operations that are authorized under Chapter 1513. of the Revised Code are exempt

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from the fees established under this section for one year after	73
the effective date of this amendment March 30, 2006.	74
(G) As used in this section:	75
(1) "Ephemeral streamfeature" means a stream that flows	76
surface water flowing or pooling only in direct response to	77
precipitation—in the immediate watershed or in response to the—	78
melting of a cover of, such as rain or snow and ice and that has	79
channel bottom that is always above the local water table.	80
"Ephemeral feature" does not include a wetland as defined in	81
section 6111.02 of the Revised Code.	82
(2) "Intermittent stream" means a stream that is below the	83
local water table and flows for at least a part of each year and	84
that obtains its flow from both surface runoff and ground water	85
discharge.	86
(3) "Perennial stream" means a stream or a part of a	87
stream that flows continuously during all of the calendar year	88
as a result of ground water discharge or surface water runoff.	89
"Perennial stream" does not include an intermittent stream or an	90
ephemeral streamfeature.	91
Sec. 5709.09. (A) Real property or any estate, interest,	92
or right therein dedicated in accordance with section 1517.05 of	93
the Revised Code is exempt from taxation.	94
(B) Real property is exempt from taxation if the property	95
is owned or held by an organization that is organized for the	96
purpose of natural resources protection, preservation,	97
restoration, or enhancement or water quality improvement and	98
that is described under section 501(c)(3) of the Internal	99
Revenue Code and exempt from taxation under section 501(a) of	100
the Internal Revenue Code and if either of the following apply:	101

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stations, and force mains, and all other constructions, devices,	131
appurtenances, and facilities used for collecting or conducting	132
water-borne sewage, industrial waste, or other wastes to a point	133
of disposal or treatment, but does not include plumbing	134
fixtures, building drains and subdrains, building sewers, and	135
building storm sewers.	136
(F) "Treatment works" means any plant, disposal field,	137
lagoon, dam, pumping station, building sewer connected directly	138
to treatment works, incinerator, or other works used for the	139
purpose of treating, stabilizing, blending, composting, or	140
holding sewage, sludge, sludge materials, industrial waste, or	141
other wastes, except as otherwise defined.	142
(G) "Disposal system" means a system for disposing of	143
sewage, sludge, sludge materials, industrial waste, or other	144
wastes and includes sewerage systems and treatment works.	145
(H) "Waters of the state" means all streams, lakes, ponds,	146
marshes, watercourses, waterways, wells, springs, irrigation	147
systems, drainage systems, and other bodies or accumulations of	148
water, surface and underground, natural or artificial,	149
regardless of the depth of the strata in which underground water	150
is located, that are situated wholly or partly within, or border	151
upon, this state, or are within its jurisdiction, except those	152
private waters that do not combine or effect a junction with	153
natural surface or underground waters. "Waters of the state"	154
does not include an ephemeral feature for which the United	155
States army corps of engineers lacks the authority to issue a	156
permit under 33 U.S.C. 1344.	157
(I) "Person" means the state, any municipal corporation,	158
any other political subdivision of the state, any person as	159

defined in section 1.59 of the Revised Code, any interstate body

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created by compact, or the federal government or any department, 161 agency, or instrumentality thereof. 162

- (J) "Industrial water pollution control facility" means 163 any disposal system or any treatment works, pretreatment works, 164 appliance, equipment, machinery, pipeline or conduit, pumping 165 station, force main, or installation constructed, used, or 166 placed in operation primarily for the purpose of collecting or 167 conducting industrial waste to a point of disposal or treatment; 168 reducing, controlling, or eliminating water pollution caused by 169 industrial waste; or reducing, controlling, or eliminating the 170 discharge into a disposal system of industrial waste or what 171 would be industrial waste if discharged into the waters of the 172 state. 173
- (K) "Schedule of compliance" means a schedule of remedial 174 measures including an enforceable sequence of actions or 175 operations leading to compliance with standards and rules 176 adopted under sections 6111.041 and 6111.042 of the Revised Code 177 or compliance with terms and conditions of permits set under 178 division (J) of section 6111.03 of the Revised Code. 179
- (L) "Federal Water Pollution Control Act" means the
 "Federal Water Pollution Control Act Amendments of 1972," 86
 Stat. 886, 33 U.S.C.A. 1251, as amended by the "Clean Water Act of 1977," 91 Stat. 1566, 33 U.S.C.A. 1251, and all other amendments to that act.
- (M) "Historically channelized watercourse" means the

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 portion of a watercourse on which an improvement, as defined in
 divisions (C)(2) to (4) of section 6131.01 of the Revised Code,
 was constructed pursuant to Chapter 940., 6131., or 6133. of the
 Revised Code or a similar state law that preceded any of those
 chapters and authorized such an improvement.

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- (N) "Sludge" means sewage sludge and a solid, semi-solid, 191 or liquid residue that is generated from an industrial 192 wastewater treatment process and that is applied to land for 193 agronomic benefit. "Sludge" does not include ash generated 194 during the firing of sludge in a sludge incinerator, grit and 195 screening generated during preliminary treatment of sewage in a 196 treatment works, animal manure, residue generated during 197 treatment of animal manure, or domestic septage. 198 (O) "Sludge materials" means solid, semi-solid, or liquid 199 200 materials derived from sludge and includes products from a treatment works that result from the treatment, blending, or 201 composting of sludge. 202 (P) "Storage of sludge" means the placement of sludge on 203 land on which the sludge remains for not longer than two years, 204 but does not include the placement of sludge on land for 205 treatment. 206 (Q) "Sludge disposal program" means any program used by an 207 entity that begins with the generation of sludge and includes 208 treatment or disposal of the sludge, as "treatment" and 209 "disposal" are defined in division (Y) of section 3745.11 of the 210 Revised Code. 211 (R) "Agronomic benefit" means any process that promotes or 212 enhances plant growth and includes, but is not limited to, a 213 process that increases soil fertility and moisture retention. 214
- (T) "Sludge management permit" means a permit for sludge 218 management that is issued under division (J) of section 6111.03 219

(S) "Sludge management" means the use, storage, treatment,

or disposal of, and management practices related to, sludge and

sludge materials.

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(C)(1) Not later than twenty-four months after the	278
effective date of this amendment, the director of environmental	279
protection shall review and adopt, in accordance with sections	280
106.03 and 119.03 of the Revised Code, all substantive wetland,	281
stream, or lake mitigation standards, guidance, guidelines,	282
criteria, scientific methods, processes, or other procedures or	283
policies that are used in a uniform manner by either of the	284
<pre>following:</pre>	285
(a) The interagency review team to review documentation	286
for and evaluate wetland mitigation bank, stream mitigation	287
bank, in-lieu fee mitigation program, or permittee responsible	288
mitigation;	289
(b) The director of environmental protection in evaluating	290
the adequacy of any of the following in an application for a	291
section 401 water quality certification: a mitigation proposal	292
contained in an application for a section 401 water quality	293
certification shall be adopted and reviewed in accordance with	294
sections 119.03 and 106.03 of the Revised Code before those,	295
including a wetland mitigation bank proposal, stream mitigation	296
bank proposal, in-lieu fee mitigation project proposal, or	297
permittee responsible mitigation, the establishment of	298
performance metrics, a request for credit release, or	299
termination of monitoring requirements.	300
(2) Beginning on the effective date of the actions taken	301
by the director as required under division (C)(1) of this	302
section or beginning twenty-four months after the effective date	303
of this amendment, whichever is earlier, both of the following	304
apply:	305
(a) No such standards, guidance, guidelines, criteria, or	306
scientific methods, processes, or other procedures or policies	307

(3) Actions taken by the director under division (C)(1) of this section are not subject to division (F) of section 121.95 of the Revised Code.

Sec. 6111.311. As used in sections 6111.31 to 6111.316 of
the Revised Code:
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(A) "Area of mitigation" or "AMIT" means the area of mitigation, as calculated using the formula specified in division (A) of section 6111.313 of the Revised Code, expressed in feet squared.

(B) Area of the streamway or "ASW" means the area of the

streamway, expressed in feet squared.

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(C) "DA" means drainage area, expressed in square miles.

(D) "Eight-digit hydrologic unit," "enhancement," "in-lieu	337
fee mitigation, " "mitigation, " "mitigation bank service area, "	338
"restoration," "wetlands," and "wetland mitigation bank" have	339
the same meanings as in section 6111.02 of the Revised Code.	340
(E) "LV" means the valley length of stream, expressed in	341
<u>feet.</u>	342
(F) "Permanent impact" means any impact that is not a	343
temporary impact.	344
(G) "Temporary impact" means an impact to an ephemeral	345
feature that is a water of the state and to which all of the	346
following apply:	347
(1) It facilitates a proposed activity or aids in the	348
access, staging, or development of any construction.	349
(2) It will last not more than two years.	350
(3) Upon termination of the impact, the conditions of the	351
ephemeral feature are expected to return to pre-impact	352
functionality or better condition within the twelve months after	353
such termination.	354
(H) "Volume of mitigation" or "VMIT" means the volume of	355
mitigation, as calculated using the formula specified in	356
division (A) of section 6111.313 of the Revised Code, expressed	357
in cubic feet.	358
(I) "Water quality volume" or "WQV" means the surface area	359
divided by the drawdown depth.	360
(J) "Width of a streamway" or "WSW" means the width of the	361
streamway, expressed in feet, and calculated as 147 x DA ^{0.38} .	362
Sec. 6111.312. (A) Notwithstanding section 6111.31 of the	363

where site geology or geomorphic conditions differ from the AMIT	392
calculations specified in divisions (A)(1) to (3) of this	393
section.	394
(B) Except as otherwise provided in section 6111.316 of	395
the Revised Code, the director may require a person proposing to	396
impact an ephemeral feature that is a water of the state to	397
<pre>conduct mitigation in accordance with the following:</pre>	398
(1) If the proposal will have permanent impacts, the	399
director may require the person to do any of the following:	400
(a) Provide mitigation by constructing an equivalent area	401
of channel at a one-to-one ratio using the required AMIT or	402
site-specific measurements specified under division (A)(4) of	403
this section for the ephemeral feature that is a water of the	404
state being impacted to provide a geomorphically stable feature	405
within the impacted eight-digit hydrologic unit watershed;	406
(b) Provide bioretention on the project site in accordance	407
with the rainwater manual utilized by the environmental	408
protection agency using the required AMIT or site-specific	409
measurements specified under division (A)(4) of this section.	410
Performance and monitoring of performance shall be no more than	411
normally required for a bioretention structure.	412
(c) Provide increased volume and surface area to the WQV	413
using the required VMIT or site-specific measurements specified	414
under division (A)(4) of this section. The WQV shall be	415
increased by the required VMIT without increasing the maximum	416
WQV discharge. Drawdown times may be increased proportionally.	417
The additional required surface area may be in the form of a	418
wetland shelf as part of a wet extended detention basin sized	419
using the rainwater and land development manual. Where no onsite	420

stormwater detention is planned, surface water storage volume	421
with slow discharge may be provided using the required volume of	422
mitigation as the temporary storage volume. When mitigation will	423
be conducted using storage practices, performance and monitoring	424
of performance shall be no more than normally required for a	425
particular storage structure.	426
(d) Provide equivalent area of channel at a one-to-one	427
ratio using the required AMIT or site-specific measurements for	428
streambed area calculations by purchasing credits at an approved	429
wetland mitigation bank or in-lieu fee mitigation program for	430
the ephemeral feature that is a water of the state being	431
impacted within the impacted eight-digit hydrologic unit	432
watershed. If there are no wetland mitigation bank credits or	433
in-lieu fee mitigation credits within the mitigation bank	434
service area that includes the impacted eight-digit hydrologic	435
unit watershed, credits may be purchased from another provider	436
in the state. When mitigation will occur at an approved wetland	437
mitigation bank, in-lieu fee mitigation program, or mitigation	438
paid to the department of natural resources, mitigation credits	439
shall be acquired based on the acreage of streambed impacted and	440
proof of acquisition shall be sent to the director of	441
environmental protection before any impact may occur.	442
(e) Provide equivalent area of channel at a one-to-one	443
ratio using the required AMIT or site-specific streambed	444
measurements for area calculations by contributing funds to the	445
department of natural resources for the purpose of stream	446
improvement activities to address acid mine drainage or other	447
water quality impacts. This mitigation may occur outside of the	448
eight-digit hydrologic unit watershed where the impacts will	449
occur.	450

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years following the completion of mitigation construction	480
activities. If the mitigation areas meet or exceed the	481
performance criteria before the end of the second year of	482
mitigation monitoring, no further monitoring shall be required.	483
If the mitigation areas are not meeting the performance criteria	484
by the end of the second year of mitigation monitoring, the	485
monitoring period may be extended and the existing mitigation	486
plan may be revised.	487
(2) A requirement that construction of any required	488
mitigation shall commence not later than thirty days after	489
completion of fill activities and shall be completed not later	490
than one year thereafter unless additional time is required for	491
the project at issue;	492
(3) Annual monitoring reports that shall be submitted to	493
the director not later than the thirty-first day of December of	494
each year following the end of the first full growing season and	495
completion of mitigation construction until the mitigation area	496
is determined to meet its performance criteria. Each report	497
shall contain all of the following information, as applicable:	498
(a) The status of all mitigation required for the project;	499
(b) Current contact information for all responsible	500
parties including phone numbers, electronic mail addresses, and	501
<pre>mailing addresses;</pre>	502
(c) Clear identification of the specific monitoring period	503
the report is intended to represent, as well as the calendar	504
year the monitoring occurred;	505
(d) A summary of current mitigation status comparing the	506
monitoring information from the prior year with the current	507
report;	508

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(e) A list of native seed mixes planted in all mitigation	509
areas;	510
(f) For the first year's report, plan views, longitudinal	511
profiles, and cross sections of the as-built mitigation area	512
including the location of native seed mixes in plan views;	513
(g) A physical integrity assessment for each ephemeral	514
feature that is a water of the state on the project site	515
consisting of measurements of streambed width, incision (bank	516
height) ratio measured as the lowest bank height divided by the	517
maximum bankfull depth, substrate composition, and riparian	518
composition on each side of the stream with the riparian area	519
being measured as two times the streambed width divided equally	520
on both sides of the stream. (For example, for an ephemeral	521
feature that is a water of the state with a streambed width of	522
two feet, then two feet on each side of the feature.)	523
(h) At least three high resolution color photographs taken	524
for each mitigation feature, including one facing upstream, one	525
facing downstream, and a closeup that clearly depicts the	526
substrate composition and size for each ephemeral feature that	527
is a water of the state proposed for impact. Photographs shall	528
accurately depict the quality of the feature and shall not	529
include excessive cover that would prevent the observation of	530
substrates, such as leaf litter, snow, or ice.	531
(B) Not later than two years after completion of	532
construction of any required mitigation, the director may	533
require a person who impacted an ephemeral feature that is a	534
water of the state to do any of the following:	535
(1) Provide the minimum acreage of the mitigation of the	536
ephemeral feature that is a water of the state, as necessary;	537

(2) Demonstrate that the physical integrity assessment of	538
the mitigation is equal to or better than the physical integrity	539
assessment of the originally impacted ephemeral feature that is	540
a water of the state;	541
(3) Demonstrate that the mitigation of the ephemeral	542
feature that is a water of the state, including upstream and	543
downstream of the mitigation, is stable and shows no signs of	544
excessive bank erosion, sedimentation, headcutting, aggradation,	545
entrenchment, or degradation.	546
Sec. 6111.315. The director of environmental protection	547
may require any person required to perform mitigation under	548
division (B)(1)(a) or (B)(2) of section 6111.313 of the Revised	549
Code to also perform best management practices. Best management	550
practices include the following:	551
(A) All ephemeral features that are a water of the state	552
that are to be avoided shall be clearly indicated on site	553
drawings, demarcated in the field, and protected with suitable	554
materials, such as silt fencing, prior to site disturbance.	555
These materials shall remain in place and be maintained	556
throughout the construction process and removed after completion	557
of construction.	558
(B) Unless subject to a more specific stormwater NPDES	559
permit, stormwater management shall be designed and implemented	560
in accordance with the most current edition of the NPDES	561
construction general permit available on the environmental	562
protection agency's web site, or any watershed specific	563
construction general permit.	564
(C) Sediment and erosion control measures shall be	565
designed, installed, and maintained in effective operating_	566

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as designated out of any moneys in credit of the designated fund. For	-	653 654
made in this act, those in the fir	655	
2022 and those in the second colum	-	656
The operating appropriations made	in this act are in addition to	657
any other operating appropriations	made for the FY 2022-FY 2023	658
biennium.		659
		660
1 2 3	4	5
A DNR DEPARTMENT	T OF NATURAL RESOURCES	
B General Revenue Fund		
C GRF 725520 Special Projects	\$500 , 000	\$0
D TOTAL GRF General Revenue Fund	\$500 , 000	\$0
E TOTAL ALL BUDGET FUND GROUPS	\$500 , 000	\$0
SPECIAL PROJECTS		661
Of the foregoing appropriation	on item 725520, Special	662
Projects, \$250,000 shall be used b	y the Director of Natural	663
Resources for weed harvesting oper	ations at Indian Lake.	664
Of the foregoing appropriation	on item 725520, Special	665
Projects, the Director of Natural	666	
\$250,000 to enter into a memorandu	667	
Indian Lake Watershed Project to s	668	
Watershed Project's weed harvestin	g operations.	669
An amount equal to the unexpe	ended, unencumbered portion	670

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remaining in appropriation item 725520, Special Projects, at the	671
end of fiscal year 2022 is hereby reappropriated for the same	672
purposes in fiscal year 2023.	673
Section 6. Within the limits set forth in this act, the	674
Director of Budget and Management shall establish accounts	675
indicating the source and amount of funds for each appropriation	676
made in this act, and shall determine the form and manner in	677
which appropriation accounts shall be maintained. Expenditures	678
from operating appropriations contained in this act shall be	679
accounted for as though made in H.B. 110 of the 134th General	680
Assembly. The operating appropriations made in this act are	681
subject to all provisions of H.B. 110 of the 134th General	682
Assembly that are generally applicable to such appropriations.	683