#### As Introduced

# 134th General Assembly

# Regular Session 2021-2022

H. B. No. 323

# **Representative Fowler Arthur**

Cosponsors: Representatives Ferguson, Gross, Seitz, McClain, Callender, Powell, Zeltwanger, Riedel, Young, T., Brinkman

## A BILL

То	amend sections 5747.08 and 5747.98 and to enact	1
	section 5747.38 of the Revised Code to authorize	2
	a personal income tax credit for certain primary	3
	and secondary education expenses.	4

### BE IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF OHIO:

Section 1. That sections 5747.08 and 5747.98 be amended	5
and section 5747.38 of the Revised Code be enacted to read as	6
follows:	7
Sec. 5747.08. An annual return with respect to the tax	8
imposed by section 5747.02 of the Revised Code and each tax	9
imposed under Chapter 5748. of the Revised Code shall be made by	10
every taxpayer for any taxable year for which the taxpayer is	11
liable for the tax imposed by that section or under that	12
chapter, unless the total credits allowed under division (E) of	13
section 5747.05 and divisions (F) and (G) of section 5747.055 of	14
the Revised Code for the year are equal to or exceed the tax	15
imposed by section 5747.02 of the Revised Code, in which case no	16
return shall be required unless the taxpayer is liable for a tax	17
imposed pursuant to Chapter 5748. of the Revised Code.	18

(A) If an individual is deceased, any return or notice	19
required of that individual under this chapter shall be made and	20
filed by that decedent's executor, administrator, or other	21
person charged with the property of that decedent.	22
(B) If an individual is unable to make a return or notice	23

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- (B) If an individual is unable to make a return or notice required by this chapter, the return or notice required of that individual shall be made and filed by the individual's duly authorized agent, guardian, conservator, fiduciary, or other person charged with the care of the person or property of that individual.
- (C) Returns or notices required of an estate or a trust 29 shall be made and filed by the fiduciary of the estate or trust. 30
- (D) (1) (a) Except as otherwise provided in division (D) (1) 31 (b) of this section, any pass-through entity may file a single 32 return on behalf of one or more of the entity's investors other 33 than an investor that is a person subject to the tax imposed 34 under section 5733.06 of the Revised Code. The single return 3.5 shall set forth the name, address, and social security number or 36 other identifying number of each of those pass-through entity 37 investors and shall indicate the distributive share of each of 38 those pass-through entity investor's income taxable in this 39 state in accordance with sections 5747.20 to 5747.231 of the 40 Revised Code. Such pass-through entity investors for whom the 41 pass-through entity elects to file a single return are not 42 entitled to the exemption or credit provided for by sections 43 5747.02 and 5747.022 of the Revised Code; shall calculate the 44 tax before business credits at the highest rate of tax set forth 45 in section 5747.02 of the Revised Code for the taxable year for 46 which the return is filed; and are entitled to only their 47 distributive share of the business credits as defined in 48

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division (D)(2) of this section. A single check drawn by the	49
pass-through entity shall accompany the return in full payment	50
of the tax due, as shown on the single return, for such	51
investors, other than investors who are persons subject to the	52
tax imposed under section 5733.06 of the Revised Code.	53
(b)(i) A pass-through entity shall not include in such a	54
single return any investor that is a trust to the extent that	55
any direct or indirect current, future, or contingent	56
beneficiary of the trust is a person subject to the tax imposed	57
under section 5733.06 of the Revised Code.	58
(ii) A pass-through entity shall not include in such a	59
single return any investor that is itself a pass-through entity	60
to the extent that any direct or indirect investor in the second	61
pass-through entity is a person subject to the tax imposed under	62
section 5733.06 of the Revised Code.	63
(c) Nothing in division (D) of this section precludes the	64
tax commissioner from requiring such investors to file the	65
return and make the payment of taxes and related interest,	66
penalty, and interest penalty required by this section or	67
section 5747.02, 5747.09, or 5747.15 of the Revised Code.	68
Nothing in division (D) of this section precludes such an	69
investor from filing the annual return under this section,	70
utilizing the refundable credit equal to the investor's	71
proportionate share of the tax paid by the pass-through entity	72
on behalf of the investor under division (I) of this section,	73
and making the payment of taxes imposed under section 5747.02 of	74

the Revised Code. Nothing in division (D) of this section shall

entity any additional deduction or credit, other than the credit

provided by division (I) of this section, solely on account of

be construed to provide to such an investor or pass-through

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the entity's filing a return in accordance with this section.	79
Such a pass-through entity also shall make the filing and	80
payment of estimated taxes on behalf of the pass-through entity	81
investors other than an investor that is a person subject to the	82
tax imposed under section 5733.06 of the Revised Code.	83
(2) For the purposes of this section, "business credits"	84
means the credits listed in section 5747.98 of the Revised Code	85
excluding the following credits:	86
(a) The retirement income credit under division (B) of	87
section 5747.055 of the Revised Code;	88
(b) The senior citizen credit under division (F) of	89
section 5747.055 of the Revised Code;	90
(c) The lump sum distribution credit under division (G) of	91
section 5747.055 of the Revised Code;	92
(d) The dependent care credit under section 5747.054 of	93
the Revised Code;	94
(e) The lump sum retirement income credit under division	95
(C) of section 5747.055 of the Revised Code;	96
(c) of section 3/4/.033 of the Revised Code,	90
(f) The lump sum retirement income credit under division	97
(D) of section 5747.055 of the Revised Code;	98
(g) The lump sum retirement income credit under division	99
(E) of section 5747.055 of the Revised Code;	100
(h) The credit for displaced workers who pay for job	101
training under section 5747.27 of the Revised Code;	102
(i) The twenty-dollar personal exemption credit under	103
section 5747.022 of the Revised Code;	104
(i) The joint filing credit under division (E) of section	105

5747.05 of the Revised Code;	106
(k) The nonresident credit under division (A) of section	107
5747.05 of the Revised Code;	108
(1) The credit for a resident's out-of-state income under	109
division (B) of section 5747.05 of the Revised Code;	110
(m) The earned income tax credit under section 5747.71 of	111
the Revised Code;	112
(n) The lead abatement credit under section 5747.26 of the	113
Revised Code;	114
(o) The education tax credit under section 5747.38 of the	115
Revised Code.	116
(3) The election provided for under division (D) of this	117
section applies only to the taxable year for which the election	118
is made by the pass-through entity. Unless the tax commissioner	119
provides otherwise, this election, once made, is binding and	120
irrevocable for the taxable year for which the election is made.	121
Nothing in this division shall be construed to provide for any	122
deduction or credit that would not be allowable if a nonresident	123
pass-through entity investor were to file an annual return.	124
(4) If a pass-through entity makes the election provided	125
for under division (D) of this section, the pass-through entity	126
shall be liable for any additional taxes, interest, interest	127
penalty, or penalties imposed by this chapter if the tax	128
commissioner finds that the single return does not reflect the	129
correct tax due by the pass-through entity investors covered by	130
that return. Nothing in this division shall be construed to	131
limit or alter the liability, if any, imposed on pass-through	132
entity investors for unpaid or underpaid taxes, interest,	133
interest penalty, or penalties as a result of the pass-through	134

entity's making the election provided for under division (D) of	135
this section. For the purposes of division (D) of this section,	136
"correct tax due" means the tax that would have been paid by the	137
pass-through entity had the single return been filed in a manner	138
reflecting the commissioner's findings. Nothing in division (D)	139
of this section shall be construed to make or hold a pass-	140
through entity liable for tax attributable to a pass-through	141
entity investor's income from a source other than the pass-	142
through entity electing to file the single return.	143

(E) If a husband and wife file a joint federal income tax return for a taxable year, they shall file a joint return under this section for that taxable year, and their liabilities are joint and several, but, if the federal income tax liability of either spouse is determined on a separate federal income tax return, they shall file separate returns under this section.

If either spouse is not required to file a federal income tax return and either or both are required to file a return pursuant to this chapter, they may elect to file separate or joint returns, and, pursuant to that election, their liabilities are separate or joint and several. If a husband and wife file separate returns pursuant to this chapter, each must claim the taxpayer's own exemption, but not both, as authorized under section 5747.02 of the Revised Code on the taxpayer's own return.

(F) Each return or notice required to be filed under this

section shall contain the signature of the taxpayer or the

taxpayer's duly authorized agent and of the person who prepared

the return for the taxpayer, and shall include the taxpayer's

social security number. Each return shall be verified by a

declaration under the penalties of perjury. The tax commissioner

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shall	prescribe	the	form	that	the	signature	and	declaration	165
shall	take.								166

(G) Each return or notice required to be filed under this

section shall be made and filed as required by section 5747.04

of the Revised Code, on or before the fifteenth day of April of

each year, on forms that the tax commissioner shall prescribe,

together with remittance made payable to the treasurer of state

in the combined amount of the state and all school district

income taxes shown to be due on the form.

Upon good cause shown, the commissioner may extend the 174 period for filing any notice or return required to be filed 175 under this section and may adopt rules relating to extensions. 176 If the extension results in an extension of time for the payment 177 of any state or school district income tax liability with 178 respect to which the return is filed, the taxpayer shall pay at 179 the time the tax liability is paid an amount of interest 180 computed at the rate per annum prescribed by section 5703.47 of 181 the Revised Code on that liability from the time that payment is 182 due without extension to the time of actual payment. Except as 183 provided in section 5747.132 of the Revised Code, in addition to 184 all other interest charges and penalties, all taxes imposed 185 under this chapter or Chapter 5748. of the Revised Code and 186 remaining unpaid after they become due, except combined amounts 187 due of one dollar or less, bear interest at the rate per annum 188 prescribed by section 5703.47 of the Revised Code until paid or 189 until the day an assessment is issued under section 5747.13 of 190 the Revised Code, whichever occurs first. 191

If the commissioner considers it necessary in order to 192 ensure the payment of the tax imposed by section 5747.02 of the 193 Revised Code or any tax imposed under Chapter 5748. of the 194

Revised Code, the commissioner may require returns and payments 195 to be made otherwise than as provided in this section. 196

To the extent that any provision in this division 197 conflicts with any provision in section 5747.026 of the Revised 198 Code, the provision in that section prevails. 199

- (H) The amounts withheld by an employer pursuant to 200 section 5747.06 of the Revised Code, a casino operator pursuant 201 to section 5747.063 of the Revised Code, or a lottery sales 202 agent pursuant to section 5747.064 of the Revised Code shall be 203 allowed to the recipient of the compensation casino winnings, or 204 lottery prize award as credits against payment of the 205 appropriate taxes imposed on the recipient by section 5747.02 206 and under Chapter 5748. of the Revised Code. 207
- (I) If a pass-through entity elects to file a single 208 return under division (D) of this section and if any investor is 209 required to file the annual return and make the payment of taxes 210 required by this chapter on account of the investor's other 211 income that is not included in a single return filed by a pass-212 through entity or any other investor elects to file the annual 213 return, the investor is entitled to a refundable credit equal to 214 the investor's proportionate share of the tax paid by the pass-215 through entity on behalf of the investor. The investor shall 216 claim the credit for the investor's taxable year in which or 217 with which ends the taxable year of the pass-through entity. 218 Nothing in this chapter shall be construed to allow any credit 219 provided in this chapter to be claimed more than once. For the 220 purpose of computing any interest, penalty, or interest penalty, 221 the investor shall be deemed to have paid the refundable credit 222 provided by this division on the day that the pass-through 223 entity paid the estimated tax or the tax giving rise to the 224

credit.	225
(J) The tax commissioner shall ensure that each return	226
required to be filed under this section includes a box that the	227
taxpayer may check to authorize a paid tax preparer who prepared	228
the return to communicate with the department of taxation about	229
matters pertaining to the return. The return or instructions	230
accompanying the return shall indicate that by checking the box	231
the taxpayer authorizes the department of taxation to contact	232
the preparer concerning questions that arise during the	233
processing of the return and authorizes the preparer only to	234
provide the department with information that is missing from the	235
return, to contact the department for information about the	236
processing of the return or the status of the taxpayer's refund	237
or payments, and to respond to notices about mathematical	238
errors, offsets, or return preparation that the taxpayer has	239
received from the department and has shown to the preparer.	240
(K) The tax commissioner shall permit individual taxpayers	241
to instruct the department of taxation to cause any refund of	242
overpaid taxes to be deposited directly into a checking account,	243
savings account, or an individual retirement account or	244
individual retirement annuity, or preexisting college savings	245
plan or program account offered by the Ohio tuition trust	246
authority under Chapter 3334. of the Revised Code, as designated	247
by the taxpayer, when the taxpayer files the annual return	248
required by this section electronically.	249
(L) A taxpayer claiming the deduction under division (A)	250
(31) of section 5747.01 of the Revised Code for a taxable year	251
shall indicate on the taxpayer's return the north American	252
industry classification system code of each business or	253
professional activity from which the taxpayer's business income	254

was derived. The tax commissioner shall provide space on the	255
return for this purpose and shall prescribe, by rule adopted in	256
accordance with Chapter 119. of the Revised Code, the manner by	257
which such a taxpayer shall determine the taxpayer's proper	258
classification codes and business or professional activities	259
from which the taxpayer derives business income.	260
(M) The tax commissioner may adopt rules to administer	261
this section.	262
Sec. 5747.38. (A) As used in this section:	263
(1) "Qualifying taxpayer" means a taxpayer that is either	264
of the following:	265
(a) An educator who provides instruction to a qualifying	266
<pre>student;</pre>	267
(b) An individual with a dependent who is a qualifying	268
<pre>student.</pre>	269
(2) "Educator" means an individual who satisfies either of	270
the following:	271
(a) Holds a certificate, license, registration, or permit	272
described in Chapter 3319. or section 3301.071 of the Revised	273
<pre>Code;</pre>	274
(b) Provides home instruction, as authorized under section	275
3321.04 of the Revised Code.	276
(3) "Qualifying student" means a student who received	277
instruction from a public, chartered nonpublic, or nonchartered	278
nonpublic school for the school year or was excused from the	279
compulsory attendance law for the purpose of home instruction	280
for that year under section 3321.04 of the Revised Code.	281

(4) "Education expenses" means expenses or fees for books,	282
supplementary materials, supplies, tutoring, educational field	283
trips, or lessons, including for music, art, or kinesthetic	284
learning. "Education expenses" does not include expenses or fees	285
for tuition or room and board.	286
(B) There is hereby allowed a nonrefundable credit against	287
a qualifying taxpayer's aggregate tax liability under section	288
5747.02 of the Revised Code equal to the amount of education	289
expenses incurred by the taxpayer in the taxable year for the	290
benefit of each of the taxpayer's qualifying students described	291
in division (A)(1)(a) or (b) of this section, except that the	292
credit shall not exceed, for any taxable year, one thousand five	293
hundred dollars of the education expenses incurred for the	294
benefit of any particular qualifying student. The credit shall	295
be claimed in the order required under section 5747.98 of the	296
Revised Code.	297
The tax commissioner may request that a qualifying	298
taxpayer claiming a credit under this section furnish	299
information as is necessary to support the claim for the credit	300
under this section, and no credit shall be allowed unless the	301
requested information is provided.	302
Sec. 5747.98. (A) To provide a uniform procedure for	303
calculating a taxpayer's aggregate tax liability under section	304
5747.02 of the Revised Code, a taxpayer shall claim any credits	305
to which the taxpayer is entitled in the following order:	306
Either the retirement income credit under division (B) of	307
section 5747.055 of the Revised Code or the lump sum retirement	308
income credits under divisions (C), (D), and (E) of that	309
section:	310

Either the senior citizen credit under division (F) of	311
section 5747.055 of the Revised Code or the lump sum	312
distribution credit under division (G) of that section;	313
distribution credit under division (G) of that section;	313
The dependent care credit under section 5747.054 of the	314
Revised Code;	315
	21/
The credit for displaced workers who pay for job training	316
under section 5747.27 of the Revised Code;	317
The campaign contribution credit under section 5747.29 of	318
the Revised Code;	319
The twenty-dollar personal exemption credit under section	320
5747.022 of the Revised Code;	321
The joint filing credit under division (G) of section	322
5747.05 of the Revised Code;	323
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The earned income credit under section 5747.71 of the	324
Revised Code;	325
The nonrefundable education tax credit under section	326
5747.38 of the Revised Code;	327
The credit for adoption of a minor child under section	328
5747.37 of the Revised Code;	329
The nonrefundable job retention credit under division (B)	330
of section 5747.058 of the Revised Code;	331
The enterprise zone credit under section 5709.66 of the	332
Revised Code;	333
The credit for purchases of qualifying grape production	334
property under section 5747.28 of the Revised Code;	335
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The small business investment credit under section 5747.81	336
of the Revised Code;	337

The nonrefundable lead abatement credit under section	338
5747.26 of the Revised Code;	339
The opportunity zone investment credit under section	340
122.84 of the Revised Code;	341
The enterprise zone credits under section 5709.65 of the	342
Revised Code;	343
The research and development credit under section 5747.331	344
of the Revised Code;	345
The credit for rehabilitating a historic building under	346
section 5747.76 of the Revised Code;	347
The nonresident credit under division (A) of section	348
5747.05 of the Revised Code;	349
The credit for a resident's out-of-state income under	350
division (B) of section 5747.05 of the Revised Code;	351
The refundable motion picture and broadway theatrical	352
production credit under section 5747.66 of the Revised Code;	353
The refundable jobs creation credit or job retention	354
credit under division (A) of section 5747.058 of the Revised	355
Code;	356
The refundable credit for taxes paid by a qualifying	357
entity granted under section 5747.059 of the Revised Code;	358
The refundable credits for taxes paid by a qualifying	359
pass-through entity granted under division (I) of section	360
5747.08 of the Revised Code;	361
The refundable credit under section 5747.80 of the Revised	362
Code for losses on loans made to the Ohio venture capital	363
program under sections 150.01 to 150.10 of the Revised Code;	364

The refundable credit for rehabilitating a historic	365
building under section 5747.76 of the Revised Code.	366
(B) For any credit, except the refundable credits	367
enumerated in this section and the credit granted under division	368
(H) of section $5747.08$ of the Revised Code, the amount of the	369
credit for a taxable year shall not exceed the taxpayer's	370
aggregate amount of tax due under section 5747.02 of the Revised	371
Code, after allowing for any other credit that precedes it in	372
the order required under this section. Any excess amount of a	373
particular credit may be carried forward if authorized under the	374
section creating that credit. Nothing in this chapter shall be	375
construed to allow a taxpayer to claim, directly or indirectly,	376
a credit more than once for a taxable year.	377
Section 2. That existing sections 5747.08 and 5747.98 of	378
the Revised Code are hereby repealed.	379
Section 3. The amendment or enactment by this act of	380
sections 5747.08, 5747.38, and 5747.98 of the Revised Code	381
applies to taxable years beginning on or after January 1, 2021.	382
Section 4. Pursuant to division (G) of section 5703.95 of	383
the Revised Code, which states that any bill introduced in the	384
House of Representatives or the Senate that proposes to enact or	385
modify one or more tax expenditures should include a statement	386
explaining the objectives of the tax expenditure or its	387
modification and the sponsor's intent in proposing the tax	388
expenditure or its modification:	389
The purpose of the tax credit authorized by this act is to	390
support the financial investments made by parents and educators	391
in providing well rounded educational experiences for their	392
children and students. The taxpayer may claim up to \$1,500 per	393

H. B. No. 323 As Introduced	Page 15
child or student per year for education expenses for books,	394
supplementary materials, supplies, tutoring, educational field	395
trips, or lessons, including for music, art, or kinesthetic	396
learning.	397