As Reported by the House Commerce and Labor Committee

134th General Assembly Regular Session

Sub. H. B. No. 372

2021-2022

Representatives Ray, Roemer Cosponsors: Representatives Johnson, Click

A BILL

To amend sections 3781.19 and 3781.20 and to enact	1
section 3781.21 of the Revised Code to make	2
changes to the law relating to building	3
inspections.	4

BE IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF OHIO:

Section 1. That sections 3781.19 and 3781.20 be amended	5
and section 3781.21 of the Revised Code be enacted to read as	6
follows:	7
Sec. 3781.19. There is hereby established in the	8
department of commerce a board of building appeals consisting of	9
five members who shall be appointed by the governor with the	10
advice and consent of the senate. Terms of office shall be for	11
four years, commencing on the fourteenth day of October and	12
ending on the thirteenth day of October. Each member shall hold	13
office from the date of appointment until the end of the term	14
for which the member was appointed. Any member appointed to fill	15
a vacancy occurring prior to the expiration of the term for	16
which the member's predecessor was appointed shall hold office	17
for the remainder of such term. Any member shall continue in	18

office subsequent to the expiration date of the member's term 19 until a successor takes office, or until a period of sixty days 20 has elapsed, whichever occurs first. One member shall be an 21 attorney-at-law, admitted to the bar of this state and of the 22 remaining members, one shall be a registered architect and one 23 shall be a professional engineer, each of whom shall be duly 24 licensed to practice their respective professions in this state, 25 one shall be a fire prevention officer qualified under section 26 3737.66 of the Revised Code, and one shall be a person with 27 recognized ability in the plumbing or pipefitting profession. No 28 member of the board of building standards shall be a member of 29 the board of building appeals. Each member shall be paid an 30 amount fixed pursuant to Chapter 124. of the Revised Code per 31 diem. The department shall provide and assign to the board such 32 employees as are required by the board to perform its functions. 33 The board may adopt its own rules of procedure not inconsistent 34 with sections 3781.06 to 3781.18 and 3791.04 of the Revised 35 Code, and may change them in its discretion. The board may 36 establish reasonable fees, based on actual costs for 37 administration of filing and processing, not to exceed two 38 hundred dollars, for the costs of filing and processing appeals. 39 The board shall charge a one-thousand-dollar fee for any 40 expedited appeal subject to section 3781.21 of the Revised Code. 41 A full and complete record of all proceedings of the board shall 42 be kept and be open to public inspection. 43

In the enforcement by any department of the state or any 44 political subdivision of this chapter and Chapter 3791., and 45 sections 3737.41, 3737.42, 4104.02, 4104.06, 4104.43, 4104.44, 46 4104.45, 4105.011, and 4105.11 of the Revised Code and any rule 47 made thereunder, such department is the agency referred to in 48 sections 119.07, 119.08, and 119.10 of the Revised Code. 49

The appropriate municipal or county board of appeals, 50 where one exists, certified pursuant to section 3781.20 of the 51 Revised Code shall conduct the adjudication hearing referred to 52 in sections 119.09 to 119.13 and required by section 3781.031 of 53 the Revised Code. If there is no certified municipal or county 54 board of appeals, the board of building appeals shall conduct 55 the adjudication hearing. If the adjudication hearing concerns 56 section 3781.111 of the Revised Code or any rule made 57 thereunder, reasonable notice of the time, date, place, and 58 subject of the hearing shall be given to any local corporation, 59 association, or other organization composed of or representing 60 handicapped persons, as defined in section 3781.111 of the 61 Revised Code, or if there is no local organization, then to any 62 statewide corporation, association, or other organization 63 composed of or representing handicapped persons. 64

In addition to the provisions of Chapter 119. of the Revised Code, the municipal, county, or state board of building appeals, as the agency conducting the adjudication hearing, may reverse or modify the order of the enforcing agency if it finds that the order is contrary to this chapter and Chapters 3791. and 4104., and sections 3737.41, 3737.42, 4105.011, and 4105.11 of the Revised Code and any rule made thereunder or to a fair interpretation or application of such laws or any rule made thereunder, or that a variance from the provisions of such laws or any rule made thereunder, in the specific case, will not be contrary to the public interest where a literal enforcement of such provisions will result in unnecessary hardship.

The Except for expedited proceedings pursuant to section773781.21 of the Revised Code, the state board of building appeals78or a certified municipal or county board of appeals shall render79its decision within thirty days after the date of the80

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adjudication hearing. Following the adjudication hearing, any 81 municipal or county officer, official municipal or county board, 82 or person who was a party to the hearing before the municipal or 83 county board of appeals may apply to the state board of appeals 84 for a de novo hearing before the state board, or may appeal 85 directly to the court of common pleas pursuant to section 86 3781.031 of the Revised Code. 87

In addition, any local corporation, association, or other 88 organization composed of or representing handicapped persons as 89 defined in section 3781.111 of the Revised Code, or, if no local 90 corporation, association, or organization exists, then any 91 statewide corporation, association, or other organization 92 composed of or representing handicapped persons may apply for 93 the de novo hearing or appeal to the court of common pleas from 94 any decision of a certified municipal or county board of appeals 95 interpreting, applying, or granting a variance from section 96 3781.111 of the Revised Code and any rule made thereunder. 97 Application for a de novo hearing before the state board shall 98 be made no later than thirty days after the municipal or county 99 board renders its decision. 100

The state board of building appeals or the appropriate certified local board of building appeals shall grant variances and exemptions from the requirements of section 3781.108 of the Revised Code in accordance with rules adopted by the board of building standards pursuant to division (K) of section 3781.10 of the Revised Code.

The state board of building appeals or the appropriate107certified local board of building appeals shall, in granting a108variance or exemption from section 3781.108 of the Revised Code,109in addition to any other considerations the state or the110

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appropriate local board determines appropriate, consider the 111 architectural and historical significance of the building. 112

Sec. 3781.20. (A) The board of building standards may 113 certify municipal and county boards of building appeals to hear 114 and decide appeals from adjudication orders pertaining to the 115 enforcement of this chapter and Chapter 3791. of the Revised 116 Code and any rules adopted pursuant thereto. Any board of 117 appeals that has been certified by the board of building 118 standards may contract with any municipal corporation or county 119 certified to enforce this chapter and Chapter 3791. of the 120 Revised Code to provide for appeals from adjudication orders 121 arising from the certified municipal corporation or county. 122

(B) A certified local board of building appeals has 123 exclusive jurisdiction to hear and decide all adjudication 124 hearings arising from rulings of the local chief enforcement 125 official concerning the provisions of this chapter and Chapter 126 3791. of the Revised Code and any rules adopted pursuant 127 thereto. The local board may establish reasonable fees, based on 128 actual costs for administration of filing and processing, not to 129 exceed one hundred dollars, for the costs of filing and 1.30 processing appeals and. The board shall charge a fee of one 131 thousand dollars for expedited proceeding subject to section 132 3781.21 of the Revised Code. The board shall keep a full and 133 complete record of all of its proceedings + and these records 134 shall be open to public inspection. 135

(C) The local board of building appeals shall consist of
five members, except that a municipal board may consist of more
than five members if so provided by the charter of the municipal
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corporation, or any amendment to the charter, adopted prior to
October 13, 1983. One member shall be an attorney at law

admitted to the bar of this state, one shall be a registered 141 architect, one shall be a registered professional engineer, 142 specializing in structural engineering, and one shall be a 143 registered professional engineer specializing in mechanical 144 engineering, except that a municipal board need not have an 145 attorney as a member if no attorney member is required by the 146 charter of the municipal corporation, or any amendment to the 147 charter, adopted prior to October 13, 1983. Each of these four 148 members shall be licensed to practice his profession in this 149 state, and shall be a person of recognized ability and broad 150 training who is experienced in problems and practice incidental 151 to the construction and equipment of buildings and structures. 152One member shall be a representative of organized labor who is 153 knowledgeable as to the construction and equipment of buildings 154 and structures. 155

Members shall be appointed for five-year terms, except 156 that original appointments shall be for terms of one, two, 157 three, four, and five years. Each member shall hold office from 158 the date of appointment until the end of the term for which he 159 is appointed. Any member appointed to fill a vacancy occurring 160 before the expiration of the term for which his predecessor was 161 appointed shall hold office for the remainder of that term. Any 162 member shall continue in office subsequent to the expiration 163 date of his term until his successor takes office or until sixty 164 days have elapsed, whichever occurs first. 165

(D) Certification shall be upon application by the county or municipal corporation to the board of building standards. The application shall set forth both of the following:

(1) The resolution, ordinance, or charter provisionestablishing the local board of appeals and making or providing170

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for the making of appointments to the board;	171
(2) The dates of appointments, terms of the board members,	172
and professional requirements and experience necessary for	173
membership.	174
(E) Upon reviewing the application, the board of building	175
standards shall certify the local board if it finds all of the	176
following:	177
(1) The applicant political subdivision has a building	178
department that is certified pursuant to section 3781.10 of the	179
Revised Code and such certification is not through a contract	180
with another political subdivision;	181
(2) The local board is established pursuant to local	182
resolution, ordinance, or municipal charter;	183
(3) The local board's membership meets the requirements of	184
this section.	185
The beend of building standards shall contifu county and	186
The board of building standards shall certify county and	
municipal boards of building appeals in accordance with Chapter	187
119. of the Revised Code and shall schedule a hearing on an	188
application within sixty days after receiving the application.	189
A certification may be revoked on petition to the board of	190
building standards by any person affected by the local board of	191
building appeals, or by the board of building standards on its	192
own motion. Hearings shall be held and appeals permitted, on any	193
proceedings for revocation of certification, in accordance with	194
Chapter 119. of the Revised Code.	195
(F) Local boards of appeals certified pursuant to this	196
section have the same powers to reverse or modify orders of the	197
local enforcement official and to grant variances as are	198

conferred on the board of building appeals by section 3781.19 of 199 the Revised Code including variances and exemptions from the 200 requirements of section 3781.108 of the Revised Code. 201 Nothing in this section shall be construed to grant to a 202 municipal or county board of building appeals any authority to 203 prohibit the use of materials or assemblages that have been 204 licensed for statewide use pursuant to section 3781.12 of the 205 Revised Code. 206 207 Sec. 3781.21. (A) (1) Any appeal of an order requested under section 3781.19 or 3781.20 of the Revised Code may be 208 requested to be expedited. If the expedited appeal is requested, 209 the state board of building appeals or a certified municipal or 210 county board of appeals shall do both of the following: 211 (a) Commence the appeal within one day after the request 212 was made, excluding Saturdays, Sundays, and legal holidays as 213 defined in section 1.14 of the Revised Code; 214 (b) Hold a hearing within five days after the request was 215 made, excluding Saturdays, Sundays, and legal holidays as 216 defined in section 1.14 of the Revised Code. 217 (2) (a) If a person requests an appeal of an order pursuant 218 to section 3781.19 or 3781.20 of the Revised Code and the person 219 did not request the appeal to be expedited under division (A)(1) 220 of this section, the person may request the remainder of the 221 appeal proceeding be expedited if, during the course of the 222 appeal, the board issues a continuance of the hearing, such that 223 no decision is made and additional evidence is requested in 224 order to continue the proceeding. A person may request, at any 225 time after the continuance, that any follow-up hearing be 226

expedited.

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(b) If the expedited appeal is requested under division 228 (A) (2) (a) of this section, the board shall hold the follow-up 229 hearing within three days of the request, excluding Saturdays, 230 Sundays, and legal holidays as defined in section 1.14 of the 231 Revised Code. 232 (3) Any expedited appeal under this division shall apply 233 notwithstanding the seven-day notice requirement under section 234 119.07 of the Revised Code or any other conflicting provision of 235 the Revised Code. However, a board conducting an expedited 236 appeal under this section shall provide all parties a twenty-237 four-hour notice of the hearing prior to conducting the hearing. 238 (B) The person making the request for an expedited appeal 239 pursuant to division (A) of this section shall pay the state 240 board of building appeals under section 3781.19 of the Revised 241 Code or a certified municipal or county board of appeals under 242 section 3781.20 of the Revised Code, one thousand dollars for 243 the entire expedited appeal. 244 (C) Notwithstanding any provision of the Revised Code to 245 the contrary, the state board of building appeals or a certified 246 municipal or county board of appeals may conduct an expedited 247 hearing, as described under this section, by means of 248 teleconference, video conference, or any other similar 249 electronic technology. 250 (D) The board of building standards may adopt rules to 251 implement this section. 252 Section 2. That existing sections 3781.19 and 3781.20 of 253 the Revised Code are hereby repealed. 254