### As Reported by the Senate Ways and Means Committee

## 134th General Assembly

Regular Session 2021-2022

Sub. S. B. No. 18

# Senators Roegner, Schaffer Cosponsor: Senator Blessing

### A BILL

То	amend sections 5701.11 and 5751.01 of the	1
	Revised Code and to amend Section 36 of H.B. 481	2
	of the 133rd General Assembly to expressly	3
	incorporate changes in the Internal Revenue Code	4
	since March 27, 2020, into Ohio law, to exclude	5
	certain loan amounts forgiven under federal law	6
	from the commercial activity tax, to authorize a	7
	commercial activity tax exclusion for Bureau of	8
	Workers' Compensation dividends paid to	9
	employers, and to declare an emergency.	10

#### BE IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF OHIO:

Section 1. That sections 5701.11 and 5751.01 of the	11
Revised Code be amended to read as follows:	12
Sec. 5701.11. The effective date to which this section	13
refers is the effective date of this section as amended by H.B.	14
<del>197</del> <u>S.B. 18</u> of the <del>133rd</del> <u>134th</u> general assembly.	15
(A)(1) Except as provided under division (A)(2) or (B) of	16
this section, any reference in Title LVII of the Revised Code to	17
the Internal Revenue Code, to the Internal Revenue Code "as	18

Sec. 5751.01. As used in this chapter:

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(A) "Person" means, but is not limited to, individuals, 49 combinations of individuals of any form, receivers, assignees, 50 trustees in bankruptcy, firms, companies, joint-stock companies, 51 business trusts, estates, partnerships, limited liability 52 partnerships, limited liability companies, associations, joint 53 ventures, clubs, societies, for-profit corporations, S 54 corporations, qualified subchapter S subsidiaries, qualified 55 subchapter S trusts, trusts, entities that are disregarded for 56 federal income tax purposes, and any other entities. 57 (B) "Consolidated elected taxpayer" means a group of two 58 59 or more persons treated as a single taxpayer for purposes of this chapter as the result of an election made under section 60 5751.011 of the Revised Code. 61 (C) "Combined taxpayer" means a group of two or more 62 persons treated as a single taxpayer for purposes of this 63 chapter under section 5751.012 of the Revised Code. 64 (D) "Taxpayer" means any person, or any group of persons 65 in the case of a consolidated elected taxpayer or combined 66 taxpayer treated as one taxpayer, required to register or pay 67 tax under this chapter. "Taxpayer" does not include excluded 68 persons. 69 (E) "Excluded person" means any of the following: 70 (1) Any person with not more than one hundred fifty 71 thousand dollars of taxable gross receipts during the calendar 72 year. Division (E)(1) of this section does not apply to a person 73 that is a member of a consolidated elected taxpayer; 74 (2) A public utility that paid the excise tax imposed by 75

section 5727.24 or 5727.30 of the Revised Code based on one or

more measurement periods that include the entire tax period

Sub. S. B. No. 18

Page 4

financial institutions, as defined in section 5726.01 of the	107
Revised Code, that paid the tax imposed by section 5726.02 of	108
the Revised Code based on one or more taxable years that include	109
the entire tax period under this chapter.	110
For the purposes of division (E)(4) of this section, a	111
person owns another person under the following circumstances:	112
(a) In the case of corporations issuing capital stock, one	113
corporation owns another corporation if it owns fifty per cent	114
or more of the other corporation's capital stock with current	115
voting rights;	116
(b) In the case of a limited liability company, one person	117
owns the company if that person's membership interest, as	118
defined in section 1705.01 or 1706.01 of the Revised Code as	119
applicable, is fifty per cent or more of the combined membership	120
interests of all persons owning such interests in the company;	121
(c) In the case of a partnership, trust, or other	122
unincorporated business organization other than a limited	123
liability company, one person owns the organization if, under	124
the articles of organization or other instrument governing the	125
affairs of the organization, that person has a beneficial	126
interest in the organization's profits, surpluses, losses, or	127
distributions of fifty per cent or more of the combined	128
beneficial interests of all persons having such an interest in	129
the organization.	130
(5) A domestic insurance company or foreign insurance	131
company, as defined in section 5725.01 of the Revised Code, that	132
paid the insurance company premiums tax imposed by section	133
5725.18 or Chapter 5729. of the Revised Code, or an unauthorized	134
insurance company whose gross premiums are subject to tax under	135

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section 3905.36 of the Revised Code based on one or more	136
measurement periods that include the entire tax period under	137
this chapter;	138

- (6) A person that solely facilitates or services one or more securitizations of phase-in-recovery property pursuant to a final financing order as those terms are defined in section 4928.23 of the Revised Code. For purposes of this division, "securitization" means transferring one or more assets to one or more persons and then issuing securities backed by the right to receive payment from the asset or assets so transferred.
- (7) Except as otherwise provided in this division, a pre-146 income tax trust as defined in section 5747.01 of the Revised 147 Code and any pass-through entity of which such pre-income tax 148 trust owns or controls, directly, indirectly, or constructively 149 through related interests, more than five per cent of the 150 ownership or equity interests. If the pre-income tax trust has 151 made a qualifying pre-income tax trust election under division 152 (EE) of section 5747.01 of the Revised Code, then the trust and 153 the pass-through entities of which it owns or controls, 154 directly, indirectly, or constructively through related 155 interests, more than five per cent of the ownership or equity 156 interests, shall not be excluded persons for purposes of the tax 157 imposed under section 5751.02 of the Revised Code. 158
- (8) Nonprofit organizations or the state and its agencies, instrumentalities, or political subdivisions.
- (F) Except as otherwise provided in divisions (F)(2), (3),

  and (4) of this section, "gross receipts" means the total amount

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  realized by a person, without deduction for the cost of goods

  sold or other expenses incurred, that contributes to the

  production of gross income of the person, including the fair

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division (F)(2)(c) of this section, "hedging transaction" has

of the taxpayer's treasury stock;

the same meaning as used in section 1221 of the Internal Revenue	194
Code and also includes transactions accorded hedge accounting	195
treatment under statement of financial accounting standards	196
number 133 of the financial accounting standards board. For the	197
purposes of division (F)(2)(c) of this section, the actual	198
transfer of title of real or tangible personal property to	199
another entity is not a hedging transaction.	200
(d) Proceeds received attributable to the repayment,	201
maturity, or redemption of the principal of a loan, bond, mutual	202
fund, certificate of deposit, or marketable instrument;	203
(e) The principal amount received under a repurchase	204
agreement or on account of any transaction properly	205
characterized as a loan to the person;	206
(f) Contributions received by a trust, plan, or other	207
arrangement, any of which is described in section 501(a) of the	208
Internal Revenue Code, or to which Title 26, Subtitle A, Chapter	209
1, Subchapter (D) of the Internal Revenue Code applies;	210
(g) Compensation, whether current or deferred, and whether	211
in cash or in kind, received or to be received by an employee,	212
former employee, or the employee's legal successor for services	213
rendered to or for an employer, including reimbursements	214
received by or for an individual for medical or education	215
expenses, health insurance premiums, or employee expenses, or on	216
account of a dependent care spending account, legal services	217
plan, any cafeteria plan described in section 125 of the	218
Internal Revenue Code, or any similar employee reimbursement;	219
(h) Proceeds received from the issuance of the taxpayer's	220
own stock, options, warrants, puts, or calls, or from the sale	221

(p) Sales or use taxes collected as a vendor or an out-of-

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(o) Contributions to capital;

state seller on behalf of the taxing jurisdiction from a	252
consumer or other taxes the taxpayer is required by law to	253
collect directly from a purchaser and remit to a local, state,	254
or federal tax authority;	255
(q) In the case of receipts from the sale of cigarettes,	256
tobacco products, or vapor products by a wholesale dealer,	257
retail dealer, distributor, manufacturer, vapor distributor, or	258
seller, all as defined in section 5743.01 of the Revised Code,	259
an amount equal to the federal and state excise taxes paid by	260
any person on or for such cigarettes, tobacco products, or vapor	261
products under subtitle E of the Internal Revenue Code or	262
Chapter 5743. of the Revised Code;	263
(r) In the case of receipts from the sale, transfer,	264
exchange, or other disposition of motor fuel as "motor fuel" is	265
defined in section 5736.01 of the Revised Code, an amount equal	266
to the value of the motor fuel, including federal and state	267
motor fuel excise taxes and receipts from billing or invoicing	268
the tax imposed under section 5736.02 of the Revised Code to	269
another person;	270
(s) In the case of receipts from the sale of beer or	271
intoxicating liquor, as defined in section 4301.01 of the	272
Revised Code, by a person holding a permit issued under Chapter	273
4301. or 4303. of the Revised Code, an amount equal to federal	274
and state excise taxes paid by any person on or for such beer or	275
intoxicating liquor under subtitle E of the Internal Revenue	276
Code or Chapter 4301. or 4305. of the Revised Code;	277
(t) Receipts realized by a new motor vehicle dealer or	278
used motor vehicle dealer, as defined in section 4517.01 of the	279
Revised Code, from the sale or other transfer of a motor	280

vehicle, as defined in that section, to another motor vehicle

dealer for the purpose of resale by the transferee motor vehicle	282
dealer, but only if the sale or other transfer was based upon	283
the transferee's need to meet a specific customer's preference	284
for a motor vehicle;	285
(u) Receipts from a financial institution described in	286
division (E)(3) of this section for services provided to the	287
financial institution in connection with the issuance,	288
processing, servicing, and management of loans or credit	289
accounts, if such financial institution and the recipient of	290
such receipts have at least fifty per cent of their ownership	291
interests owned or controlled, directly or constructively	292
through related interests, by common owners;	293
(v) Receipts realized from administering anti-neoplastic	294
drugs and other cancer chemotherapy, biologicals, therapeutic	295
agents, and supportive drugs in a physician's office to patients	296
with cancer;	297
(w) Funds received or used by a mortgage broker that is	298
not a dealer in intangibles, other than fees or other	299
consideration, pursuant to a table-funding mortgage loan or	300
warehouse-lending mortgage loan. Terms used in division (F)(2)	301
(w) of this section have the same meanings as in section $1322.01$	302
of the Revised Code, except "mortgage broker" means a person	303
assisting a buyer in obtaining a mortgage loan for a fee or	304
other consideration paid by the buyer or a lender, or a person	305
engaged in table-funding or warehouse-lending mortgage loans	306
that are first lien mortgage loans.	307
(x) Property, money, and other amounts received by a	308
professional employer organization, as defined in section	309
4125.01 of the Revised Code, or an alternate employer	310
organization, as defined in section 4133.01 of the Revised Code,	311

from a client employer, as defined in either of those sections	312
as applicable, in excess of the administrative fee charged by	313
the professional employer organization or the alternate employer	314
organization to the client employer;	315
(y) In the case of amounts retained as commissions by a	316
permit holder under Chapter 3769. of the Revised Code, an amount	317
equal to the amounts specified under that chapter that must be	318
paid to or collected by the tax commissioner as a tax and the	319
amounts specified under that chapter to be used as purse money;	320
(z) Qualifying distribution center receipts as determined	321
under section 5751.40 of the Revised Code.	322
(aa) Receipts of an employer from payroll deductions	323
relating to the reimbursement of the employer for advancing	324
moneys to an unrelated third party on an employee's behalf;	325
(bb) Cash discounts allowed and taken;	326
(cc) Returns and allowances;	327
(dd) Bad debts from receipts on the basis of which the tax	328
imposed by this chapter was paid in a prior quarterly tax	329
payment period. For the purpose of this division, "bad debts"	330
means any debts that have become worthless or uncollectible	331
between the preceding and current quarterly tax payment periods,	332
have been uncollected for at least six months, and that may be	333
claimed as a deduction under section 166 of the Internal Revenue	334
Code and the regulations adopted under that section, or that	335
could be claimed as such if the taxpayer kept its accounts on	336
the accrual basis. "Bad debts" does not include repossessed	337
property, uncollectible amounts on property that remains in the	338
possession of the taxpayer until the full purchase price is	339
paid, or expenses in attempting to collect any account	340

receivable or for any portion of the debt recovered;	341
(ee) Any amount realized from the sale of an account	342
receivable to the extent the receipts from the underlying	343
transaction giving rise to the account receivable were included	344
in the gross receipts of the taxpayer;	345
(ff) Any receipts directly attributed to a transfer	346
agreement or to the enterprise transferred under that agreement	347
under section 4313.02 of the Revised Code.	348
(gg) Qualified uranium receipts as determined under	349
section 5751.41 of the Revised Code.	350
(hh) In the case of amounts collected by a licensed casino	351
operator from casino gaming, amounts in excess of the casino	352
operator's gross casino revenue. In this division, "casino	353
operator" and "casino gaming" have the meanings defined in	354
section 3772.01 of the Revised Code, and "gross casino revenue"	355
has the meaning defined in section 5753.01 of the Revised Code.	356
(ii) Receipts realized from the sale of agricultural	357
commodities by an agricultural commodity handler, both as	358
defined in section 926.01 of the Revised Code, that is licensed	359
by the director of agriculture to handle agricultural	360
commodities in this state.	361
(jj) Qualifying integrated supply chain receipts as	362
determined under section 5751.42 of the Revised Code.	363
(kk) In the case of a railroad company described in	364
division (D)(9) of section 5727.01 of the Revised Code that	365
purchases dyed diesel fuel directly from a supplier as defined	366
by section 5736.01 of the Revised Code, an amount equal to the	367
product of the number of gallons of dyed diesel fuel purchased	368
directly from such a supplier multiplied by the average	369

wholesale price for a gallon of diesel fuel as determined under	370
section 5736.02 of the Revised Code for the period during which	371
the fuel was purchased multiplied by a fraction, the numerator	372
of which equals the rate of tax levied by section 5736.02 of the	373
Revised Code less the rate of tax computed in section 5751.03 of	374
the Revised Code, and the denominator of which equals the rate	375
of tax computed in section 5751.03 of the Revised Code.	376
(11) Receipts realized by an out-of-state disaster	377
business from disaster work conducted in this state during a	378
disaster response period pursuant to a qualifying solicitation	379
received by the business. Terms used in division (F)(2)(11) of	380
this section have the same meanings as in section 5703.94 of the	381
Revised Code.	382
(mm) In the case of receipts from the sale or transfer of	383
a mortgage-backed security or a mortgage loan by a mortgage	384
lender holding a valid certificate of registration issued under	385
Chapter 1322. of the Revised Code or by a person that is a	386
member of the mortgage lender's consolidated elected taxpayer	387
group, an amount equal to the principal balance of the mortgage	388
loan.	389
(nn) Amounts of excess surplus of the state insurance fund	390
received by the taxpayer from the Ohio bureau of workers'	391
compensation pursuant to rules adopted under section 4123.321 of	392
the Revised Code;	393
(oo) Any receipts for which the tax imposed by this	394
chapter is prohibited by the constitution or laws of the United	395
States or the constitution of this state.	396
(3) In the case of a taxpayer when acting as a real estate	397

broker, "gross receipts" includes only the portion of any fee

for the service of a real estate broker, or service of a real	399
estate salesperson associated with that broker, that is retained	400
by the broker and not paid to an associated real estate	401
salesperson or another real estate broker. For the purposes of	402
this division, "real estate broker" and "real estate	403
salesperson" have the same meanings as in section 4735.01 of the	404
Revised Code.	405
(4) A taxpayer's method of accounting for gross receipts	406
for a tax period shall be the same as the taxpayer's method of	407
accounting for federal income tax purposes for the taxpayer's	408
federal taxable year that includes the tax period. If a	409
taxpayer's method of accounting for federal income tax purposes	410
changes, its method of accounting for gross receipts under this	411
chapter shall be changed accordingly.	412
(G) "Taxable gross receipts" means gross receipts sitused	413
to this state under section 5751.033 of the Revised Code.	414
(H) A person has "substantial nexus with this state" if	415
any of the following applies. The person:	416
(1) Owns or uses a part or all of its capital in this	417
state;	418
(2) Holds a certificate of compliance with the laws of	419
this state authorizing the person to do business in this state;	420
(3) Has bright-line presence in this state;	421
(4) Otherwise has nexus with this state to an extent that	422
the person can be required to remit the tax imposed under this	423
chapter under the Constitution of the United States.	424
(I) A person has "bright-line presence" in this state for	425

a reporting period and for the remaining portion of the calendar

year if any of the following applies. The person:	427
(1) Has at any time during the calendar year property in	428
this state with an aggregate value of at least fifty thousand	429
dollars. For the purpose of division (I)(1) of this section,	430
owned property is valued at original cost and rented property is	431
valued at eight times the net annual rental charge.	432
(2) Has during the calendar year payroll in this state of	433
at least fifty thousand dollars. Payroll in this state includes	434
all of the following:	435
(a) Any amount subject to withholding by the person under	436
section 5747.06 of the Revised Code;	437
	420
(b) Any other amount the person pays as compensation to an	438
individual under the supervision or control of the person for work done in this state; and	439 440
work done in this state; and	440
(c) Any amount the person pays for services performed in	441
this state on its behalf by another.	442
(3) Has during the calendar year taxable gross receipts of	443
at least five hundred thousand dollars.	444
(4) Has at any time during the calendar year within this	445
state at least twenty-five per cent of the person's total	446
property, total payroll, or total gross receipts.	447
(5) Is domiciled in this state as an individual or for	448
corporate, commercial, or other business purposes.	449
(J) "Tangible personal property" has the same meaning as	450
in section 5739.01 of the Revised Code.	451
(K) "Internal Revenue Code" means the Internal Revenue	452
Code of 1986, 100 Stat. 2085, 26 U.S.C. 1, as amended. Any term	453

used in this chapter that is not otherwise defined has the same	454
meaning as when used in a comparable context in the laws of the	455
United States relating to federal income taxes unless a	456
different meaning is clearly required. Any reference in this	457
chapter to the Internal Revenue Code includes other laws of the	458
United States relating to federal income taxes.	459
(L) "Calendar quarter" means a three-month period ending	460
on the thirty-first day of March, the thirtieth day of June, the	461
thirtieth day of September, or the thirty-first day of December.	462
(M) "Tax period" means the calendar quarter or calendar	463
year on the basis of which a taxpayer is required to pay the tax	464
imposed under this chapter.	465
(N) "Calendar year taxpayer" means a taxpayer for which	466
the tax period is a calendar year.	467
(O) "Calendar quarter taxpayer" means a taxpayer for which	468
the tax period is a calendar quarter.	469
(P) "Agent" means a person authorized by another person to	470
act on its behalf to undertake a transaction for the other,	471
including any of the following:	472
(1) A person receiving a fee to sell financial	473
instruments;	474
(2) A person retaining only a commission from a	475
transaction with the other proceeds from the transaction being	476
remitted to another person;	477
(3) A person issuing licenses and permits under section	478
1533.13 of the Revised Code;	479
(4) A lottery sales agent holding a valid license issued	480
under section 3770.05 of the Revised Code;	481

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matters under this chapter, or, for the purposes of section

member of such a group.

January 1, 2020.

the Revised Code are hereby repealed.

General Assembly be amended to read as follows:

133rd General Assembly is hereby repealed.

5751.04 of the Revised Code, a separate taxpayer that is not a

Section 3. That Section 36 of H.B. 481 of the 133rd

the Revised Code to the contrary, "gross receipts," as defined

in section 5751.01 of the Revised Code, excludes receipts from

of the taxpayer for federal income tax purposes pursuant to

section 1106(i) of the "Coronavirus Aid, Relief, and Economic

"Consolidated Appropriations Act, 2021," Pub. L. No. 116-260.

the Revised Code applies to tax periods beginning on and after

any forgiven indebtedness that is excluded from the gross income

Security (CARES) Act," 15 U.S.C. 9005(i), or section 276 of the

Section 4. That existing Section 36 of H.B. 481 of the

Section 5. The amendment by this act of section 5751.01 of

Section 2. That existing sections 5701.11 and 5751.01 of

Sec. 36. Notwithstanding any provision of Chapter 5751. of

Section 6. Section 5751.01 of the Revised Code is	510
presented in this act as a composite of the section as amended	511
by H.B. 150, H.B. 197, S.B. 201, and S.B. 276, all of the 133rd	512
General Assembly. The General Assembly, applying the principle	513
stated in division (B) of section 1.52 of the Revised Code that	514
amendments are to be harmonized if reasonably capable of	515
simultaneous operation, finds that the composite is the	516
resulting version of the section in effect prior to the	517
effective date of the section as presented in this act.	518
Section 7. This act is hereby declared to be an emergency	519
measure necessary for the immediate preservation of the public	520
peace, health, and safety. The reason for such necessity is to	521
enable taxpayers to avoid making miscellaneous adjustments on	522

their 2020 tax returns that increase costs of compliance.

Therefore, this act shall go into immediate effect.

Sub. S. B. No. 18

As Reported by the Senate Ways and Means Committee

Page 19

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