As Reported by the Senate Judiciary Committee

135th General Assembly

Regular Session 2023-2024

Sub. H. B. No. 322

Representatives Seitz, Abrams

Cosponsors: Representatives King, Robb Blasdel, Schmidt, Carruthers, White, Miller, K., Dean, Cross, Hillyer, Mathews, Brennan, Brewer, Click, Cutrona, Daniels, Dell'Aquila, Dobos, Edwards, Holmes, John, Johnson, Jones, Kick, Lear, Miller, M., Oelslager, Patton, Pavliga, Thomas, C., Williams, Willis, Young, T.

Senator Manning

A BILL

Го	amend sections 2901.13, 3797.01, 3797.04,	1
	3797.10, and 3797.12; to enact section 2907.071;	2
	and to repeal section 3797.11 of the Revised	3
	Code to impose a civil penalty, rather than a	4
	criminal penalty, on a person who fails to	5
	register with the childhood sexual abuse civil	6
	registry, to eliminate the residence restriction	7
	on such person, to create the offense of	8
	grooming, and to extend the limitation period	9
	for prosecuting a violation of the law requiring	10
	certain persons to report child abuse or neglect	11
	under certain circumstances	12

BE IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF OHIO:

Section 1. That sections 2901.13, 3797.01, 3797.	.04,
3797.10, and 3797.12 be amended and section 2907.071	of the 14
Revised Code be enacted to read as follows:	15

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Sec. 2901.13. (A)(1) Except as provided in division (A)	16
(2) , (3) , (4) , $\frac{\text{or}}{\text{or}}$ (5) , $\frac{\text{or}}{\text{of}}$ of this section or as otherwise	17
provided in this section, a prosecution shall be barred unless	18
it is commenced within the following periods after an offense is	19
committed:	20
(a) For a felony, six years;	21
(b) For a misdemeanor other than a minor misdemeanor, two	22
years;	23
(c) For a minor misdemeanor, six months.	24
(2) There is no period of limitation for the prosecution	25
of a violation of section 2903.01 or 2903.02 of the Revised Code	26
or for the prosecution of a conspiracy to commit, attempt to	27
commit, or complicity in committing a violation of section	28
2903.01 or 2903.02 of the Revised Code.	29
(3) Except as otherwise provided in divisions (B) to (J)	30
of this section, a prosecution of any of the following offenses	31
shall be barred unless it is commenced within twenty years after	32
the offense is committed:	33
(a) A violation of section 2903.03, 2903.04, 2905.01,	34
2905.32, 2907.04, 2907.05, 2907.21, 2909.02, 2909.22, 2909.23,	35
2909.24, 2909.26, 2909.27, 2909.28, 2909.29, 2911.01, 2911.02,	36
2911.11, 2911.12, or 2917.02 of the Revised Code, a violation of	37
section 2903.11 or 2903.12 of the Revised Code if the victim is	38
a peace officer, a violation of section 2903.13 of the Revised	39
Code that is a felony, or a violation of former section 2907.12	40
of the Revised Code;	41
(b) A conspiracy to commit, attempt to commit, or	42
complicity in committing a violation set forth in division (A)	43
(3) (a) of this section.	44

(4) Except as otherwise provided in divisions (D) to (L)	45
of this section, a prosecution of a violation of section 2907.02	46
or 2907.03 of the Revised Code or a conspiracy to commit,	47
attempt to commit, or complicity in committing a violation of	48
either section shall be barred unless it is commenced within	49
twenty-five years after the offense is committed.	50
(5)(a) Except as otherwise provided in divisions (A)(5)(b)	51
and (E) to (I) of this section, a prosecution of a violation of	52
section 2907.13 of the Revised Code shall be barred unless it is	53
commenced within five years after the offense is committed.	54
(b) Prosecution that would otherwise be barred under	55
division (A)(5)(a) of this section may be commenced within five	56
years after the date of the discovery of the offense by either	57
an aggrieved person or the aggrieved person's legal	58
representative who is not a party to the offense.	59
(c) As used in division (B)(5)(b) of this section,	60
"aggrieved person" includes any of the following individuals	61
with regard to a violation of section 2907.13 of the Revised	62
Code:	63
(i) A patient who was the victim of the violation;	64
(ii) The spouse or surviving spouse of a patient who was	65
the victim of the violation;	66
(iii) Any child born as a result of the violation.	67
(6) A prosecution for a violation of division (A)(1) or	68
(4) of section 2151.421 of the Revised Code, which is a	69
misdemeanor of the fourth degree, or a misdemeanor of the first	70
degree under circumstances specified in section 2151.99 of the	71
Revised Code, is barred unless it is commenced within four years	72
after the violation is committed.	73

(B)(1) Except as otherwise provided in division (B)(2) of	74
this section, if the period of limitation provided in division	75
(A)(1) or (3) of this section has expired, prosecution shall be	76
commenced for an offense of which an element is fraud or breach	77
of a fiduciary duty, within one year after discovery of the	78
offense either by an aggrieved person, or by the aggrieved	79
person's legal representative who is not a party to the offense.	80
(2) If the period of limitation provided in division (A)	81
(1) or (3) of this section has expired, prosecution for a	82
violation of section 2913.49 of the Revised Code shall be	83
commenced within five years after discovery of the offense	84
either by an aggrieved person or the aggrieved person's legal	85
representative who is not a party to the offense.	86
(C)(1) If the period of limitation provided in division	87
(A)(1) or (3) of this section has expired, prosecution shall be	88
commenced for the following offenses during the following	89
specified periods of time:	90
(a) For an offense involving misconduct in office by a	91
public servant, at any time while the accused remains a public	92
servant, or within two years thereafter;	93
(b) For an offense by a person who is not a public servant	94
but whose offense is directly related to the misconduct in	95
office of a public servant, at any time while that public	96
servant remains a public servant, or within two years	97
thereafter.	98
(2) As used in this division:	99
(a) An "offense is directly related to the misconduct in	100
office of a public servant" includes, but is not limited to, a	101

violation of section 101.71, 101.91, 121.61 or 2921.13, division

(F) or (H) of section 102.03, division (A) of section 2921.02,	103
division (A) or (B) of section 2921.43, or division (F) or (G)	104
of section 3517.13 of the Revised Code, that is directly related	105
to an offense involving misconduct in office of a public	106
servant.	107
(b) "Public servant" has the same meaning as in section	108
2921.01 of the Revised Code.	109

- (D) (1) If a DNA record made in connection with the criminal investigation of the commission of a violation of section 2907.02 or 2907.03 of the Revised Code is determined to match another DNA record that is of an identifiable person and if the time of the determination is later than twenty-five years after the offense is committed, prosecution of that person for a violation of the section may be commenced within five years after the determination is complete.
- (2) If a DNA record made in connection with the criminal investigation of the commission of a violation of section 2907.02 or 2907.03 of the Revised Code is determined to match another DNA record that is of an identifiable person and if the time of the determination is within twenty-five years after the offense is committed, prosecution of that person for a violation of the section may be commenced within the longer of twenty-five years after the offense is committed or five years after the determination is complete.
- (3) As used in this division, "DNA record" has the same meaning as in section 109.573 of the Revised Code.
- (E) An offense is committed when every element of the 129 offense occurs. In the case of an offense of which an element is 130 a continuing course of conduct, the period of limitation does 131

not beg	gin to	run	until	such	course	of	conduc	ct or	th	e accused'	S	132
account	abili	ty fo	r it	termin	ates,	whic	hever	occi	ırs	first.		133

- (F) A prosecution is commenced on the date an indictment 134 is returned or an information filed, or on the date a lawful 135 arrest without a warrant is made, or on the date a warrant, 136 summons, citation, or other process is issued, whichever occurs 137 first. A prosecution is not commenced by the return of an 138 indictment or the filing of an information unless reasonable 139 diligence is exercised to issue and execute process on the same. 140 A prosecution is not commenced upon issuance of a warrant, 141 summons, citation, or other process, unless reasonable diligence 142 is exercised to execute the same. 143
- (G) The period of limitation shall not run during any time 144 when the corpus delicti remains undiscovered. 145
- (H) The period of limitation shall not run during any time 146 when the accused purposely avoids prosecution. Proof that the 147 accused departed this state or concealed the accused's identity 148 or whereabouts is prima-facie evidence of the accused's purpose 149 to avoid prosecution.
- (I) The period of limitation shall not run during any time 151 a prosecution against the accused based on the same conduct is 152 pending in this state, even though the indictment, information, 153 or process that commenced the prosecution is quashed or the 154 proceedings on the indictment, information, or process are set 155 aside or reversed on appeal.
- (J) The period of limitation for a violation of any
 157
 provision of Title XXIX of the Revised Code that involves a
 158
 physical or mental wound, injury, disability, or condition of a
 159
 nature that reasonably indicates abuse or neglect of a child
 160

under eighteen years of age or of a child with a developmental	161
disability or physical impairment under twenty-one years of age	162
shall not begin to run until either of the following occurs:	163
(1) The victim of the offense reaches the age of majority.	164
(2) A public children services agency, or a municipal or	165
county peace officer that is not the parent or guardian of the	166
child, in the county in which the child resides or in which the	167
abuse or neglect is occurring or has occurred has been notified	168
that abuse or neglect is known, suspected, or believed to have	169
occurred.	170
(K) As used in this section, "peace officer" has the same	171
meaning as in section 2935.01 of the Revised Code.	172
(L)(1) The amendments to divisions (A) and (D) of this	173
section that took effect on July 16, 2015, apply to a violation	174
of section 2907.02 or 2907.03 of the Revised Code committed on	175
and after July 16, 2015, and apply to a violation of either of	176
those sections committed prior to July 16, 2015, if prosecution	177
for that violation was not barred under this section as it	178
existed on the day prior to July 16, 2015.	179
(2) The amendment to division (A)(2) of this section that	180
takes effect on the effective date of this amendment April 4,	181
2023, applies to a conspiracy to commit, attempt to commit, or	182
complicity in committing a violation of section 2903.01 or	183
2903.02 of the Revised Code if the conspiracy, attempt, or	184
complicity is committed on or after the effective date of this	185
amendment April 4, 2023, and applies to a conspiracy to commit,	186
attempt to commit, or complicity in committing a violation of	187
either of those sections if the conspiracy, attempt, or	188

complicity was committed prior to that effective date April 4,_

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2023, and prosecution for that conspiracy, attempt, or	190
complicity was not barred under this section as it existed on	191
the day prior to that effective date April 4, 2023.	192
Sec. 2907.071. (A) As used in this section, "pattern of	193
conduct" has the same meaning as in section 2903.211 of the	194
Revised Code.	195
(B) No person who is eighteen years of age or older shall	196
engage in a pattern of conduct with a minor who is less than	197
sixteen years of age and who is four or more years younger than	198
the person, when the pattern of conduct would cause a reasonable	199
adult person to believe that the person is communicating with	200
the minor with purpose to do either of the following:	201
(1) Entice, coerce, or solicit the minor to engage in	202
sexual activity, and when the person's purpose in engaging in	203
the pattern of conduct is to entice, coerce, or solicit the	204
minor to engage in sexual activity with the person or a third	205
person;	206
(2) Prepare the minor to engage in sexual activity, and	207
when the person's purpose in engaging in the pattern of conduct	208
is to prepare the minor to engage in sexual activity with the	209
person or a third person that would be a violation of section	210
2907.02, 2907.03, 2907.04, 2907.05, 2907.06, or 2907.07 of the	211
Revised Code.	212
(C) No person who is eighteen years of age or older shall	213
engage in a pattern of conduct with a minor if the person and	214
the minor are in any of the relationships described in divisions	215
(A)(5) to (13) of section 2907.03 of the Revised Code, when the	216
pattern of conduct would cause a reasonable adult person to	217
believe that the person is communicating with the minor with	218

purpose to do either of the following:	219
(1) Entice, coerce, or solicit the minor to engage in	220
sexual activity, and when the person's purpose in engaging in	221
the pattern of conduct is to entice, coerce, or solicit the	222
minor to engage in sexual activity with the person or a third	223
person;	224
(2) Prepare the minor to engage in sexual activity, and	225
when the person's purpose in engaging in the pattern of conduct	226
is to prepare the minor to engage in sexual activity with the	227
person or a third person that would be a violation of section	228
2907.02, 2907.03, 2907.04, 2907.05, 2907.06, or 2907.07 of the	229
Revised Code.	230
(D) Whoever violates this section is guilty of grooming.	231
(1) Except as otherwise provided in this division, a	232
violation of division (B) of this section is a misdemeanor of	233
the second degree. If the victim of the offense is less than	234
thirteen years of age or if the offender supplied alcohol or a	235
drug of abuse to the victim of the offense, a violation of	236
division (B) of this section is a felony of the fifth degree. If	237
the victim of the offense is less than thirteen years of age and	238
if the offender previously has been convicted of or pleaded	239
guilty to a violation of this section or a sexually oriented	240
offense or a child-victim oriented offense or the offender	241
supplied alcohol or a drug of abuse to the victim of the	242
offense, a violation of division (B) of this section is a felony	243
of the fourth degree. If the offender previously has been	244
convicted of or pleaded quilty to a violation of this section or	245
a sexually oriented offense or a child-victim oriented offense	246
and the offender supplied alcohol or a drug of abuse to the	247
victim of the offense, a violation of division (B) of this	248

section is a felony of the third degree.	249
(2) Except as otherwise provided in this division, a	250
violation of division (C) of this section is a misdemeanor of	251
the first degree. If the offender supplied alcohol or a drug of	252
abuse to the victim of the offense, a violation of division (C)	253
of this section is a felony of the fifth degree. If the victim	254
of the offense is less than thirteen years of age or if the	255
offender previously has been convicted of or pleaded guilty to a	256
violation of this section or a sexually oriented offense or a	257
child-victim oriented offense, a violation of division (C) of	258
this section is a felony of the fourth degree. If the victim of	259
the offense is less than thirteen years of age and if the	260
offender previously has been convicted of or pleaded guilty to a	261
violation of this section or a sexually oriented offense or a	262
child-victim oriented offense or the offender supplied alcohol	263
or a drug of abuse to the victim of the offense, a violation of	264
division (C) of this section is a felony of the third degree.	265
(E) A prosecution for a violation of this section does not	266
preclude a prosecution of a violation of any other section of	267
the Revised Code. One or more acts, a series of acts, or a	268
course of behavior that can be prosecuted under this section or	269
any other section of the Revised Code may be prosecuted under	270
this section, the other section of the Revised Code, or both	271
sections.	272
Sec. 3797.01. As used in sections 3797.01 to 3797.12 of	273
the Revised Code:	274
(A) "Aggrieved person" means the individual to whom the	275
registrant would have been liable for assault or battery based	276
on childhood sexual abuse, as defined in section 2305.111 of the	277
Revised Code, but for the expiration of the limitation period	278

under that section.	279
(B) "Employed" means employed for more than fourteen days	280
or for an aggregate of thirty days in a calendar year.	281
(B) (C) "Registrant" means a person against whom a court	282
has entered a declaratory judgment under section 2721.21 of the	283
Revised Code and issued an order that the person be listed on	284
the civil registry maintained by the attorney general pursuant	285
to section 3797.08 of the Revised Code.	286
$\frac{(C)-(D)}{(D)}$ "Reside" includes temporarily reside.	287
$\frac{(D)-(E)}{(E)}$ "Sheriff" includes a person designated by a	288
sheriff to carry out functions that the sheriff is required to	289
perform under sections 3797.02 to 3797.12 of the Revised Code.	290
$\frac{(E)}{(F)}$ "Temporarily reside" means live in a county in	291
this state, other than as a permanent resident, for a period of	292
five or more consecutive days.	293
Sec. 3797.04. (A) A registrant shall verify the	294
registrant's current residence address and employment address on	295
each anniversary of the registrant's initial registration date	296
by personally appearing before the sheriff of the county in	297
which the registrant is registered not earlier than ten days	298
before the anniversary date and not later than the anniversary	299
date and completing and signing a copy of a verification form	300
provided by the sheriff. The sheriff shall sign the completed	301
form and indicate on the form the date on which it is completed.	302
The verification is complete when the registrant personally	303
appears before the sheriff and completes and signs the form.	304
(B) To facilitate the verification of a registrant's	305
current residence or employment address, the sheriff with whom	306
the registrant most recently registered the address may mail a	307

nonforwardable verification form to the registrant's last	308
reported residence address or employment address, as applicable,	309
with a notice that conspicuously states that the registrant must	310
personally appear before the sheriff to complete the form and	311
the date by which the form must be completed. Regardless of	312
whether a sheriff mails a form to a registrant, each registrant	313
shall personally appear before the sheriff to verify the	314
address.	315
(C)(1) If a registrant fails to verify a current residence	316
address or employment address by the date required for the	317
verification, the sheriff with whom the registrant is required	318
to verify the current address shall send on the day following	319
that date required for the verification and at the registrant's	320
last known residence or place of employment, as applicable, a	321
written warning to the registrant regarding the registrant's	322
duty to verify the registrant's current address.	323
The written warning shall do all of the following:	324
(a) Identify the sheriff who sends it and the date on	325
which it is sent;	326
(b) State conspicuously that the registrant has failed to	327
verify the registrant's current residence address or employment	328
address, as applicable, by the date required for the	329
verification;	330
(c) Conspicuously state that the registrant has seven days	331
from the date on which the warning is sent to verify the current	332
residence address or employment address, as applicable, with the	333
sheriff who sent the warning;	334
(d) Conspicuously state that a failure to timely verify	335

the specified current address or addresses is $\frac{\mbox{a - felony}}{\mbox{}}$

offense subject to a civil penalty of up to two thousand five	337
<pre>hundred dollars;</pre>	338
(e) Conspicuously state that the registrant will not be	339
prosecuted liable for that civil penalty for a failure to timely	340
verify a current address if the registrant verifies the current	341
address with that sheriff within that seven-day period;	342
(f) Conspicuously state that the registrant will be	343
arrested or taken into custody, as appropriate, and prosecuted	344
<u>liable for that civil penalty</u> for a failure to timely verify a	345
current address if the registrant does not verify the current	346
address with that sheriff within that seven-day period.	347
(2) If a registrant fails to verify a current address as	348
required by this section by the date required for the	349
verification, the registrant shall not be prosecuted liable for	350
that civil penalty for a violation of division (A) of section	351
3797.10 of the Revised Code unless the seven-day period	352
subsequent to that date that the registrant is provided under	353
division (C)(1) of this section to verify the current address	354
has expired and the registrant has not verified the current	355
address prior to the expiration of that seven-day period. Upon	356
the expiration of the seven-day period that the registrant is	357
provided under division (C)(1) of this section to verify the	358
current address, if the registrant has not verified the current	359
address, all of the following apply:	360
(a) The sheriff with whom the registrant is required to	361
verify the current address promptly shall notify the attorney	362
general of the failure.	363
(b) The sheriff with whom the registrant is required to	364
verify the current address, the sheriff of the county in which	365

the registrant resides or is employed, or a deputy of the-	366
appropriate sheriff shall locate the registrant, promptly shall	367
seek a warrant for the arrest or taking into custody, as	368
appropriate, of the registrant for the violation of division (A)	369
of section 3797.10 of the Revised Code, and shall arrest the	370
registrant promptly shall refer the registrant's failure to	371
verify the current address to either of the following:	372
(i) The prosecuting attorney of the county in which the	373
registrant is required to verify the current address to that	374
<pre>county's sheriff;</pre>	375
(ii) The prosecuting attorney of the county in which the	376
registrant resides or is employed.	377
(c) The prosecuting attorney to whom the referral is made_	378
under division (C)(2)(b) of this section may file a civil action	379
against the registrant is subject to prosecution for a violation	380
of division (A) of section 3797.10 of the Revised Code. If the	381
prosecuting attorney does not file the civil action within	382
forty-five days after the referral, the aggrieved person may	383
file that civil action.	384
(D) A registrant who is required to verify a current	385
address pursuant to division (A) of this section shall do so	386
unless and until the registrant is removed from the civil	387
registry pursuant to section 2721.21 of the Revised Code.	388
Sec. 3797.10. (A) No registrant who is required to	389
register pursuant to section 3797.02 of the Revised Code, send a	390
sheriff a written notice of a new residence or employment	391
address or of an intent to reside in a county pursuant to	392
section 3797.03 of the Revised Code, or verify a current address	393
pursuant to section 3797.05 of the Revised Code shall fail to	394

register, send the notice, or verify the address as required by	395
those sections.	396
(B) It is an affirmative defense to a charge of a	397
violation of A registrant does not violate division (A) of this	398
section by failing to send written notice of a change of	399
residence or employment address or notice of intent to reside in	400
a county as required by section 3797.03 of the Revised Code that	401
<u>if</u> both of the following apply:	402
(1) It was impossible for the registrant to provide the	403
notice to the sheriff because of a lack of knowledge on the date	404
specified for the provision of the notice of an address change	405
or of the new address.	406
(2) The registrant provided notice of the address change	407
or the new address to the sheriff as in compliance with both of	408
the following:	409
(a) As soon as possible, but not later than the end of the	410
first business day, after learning of the address change or of	411
the new address by providing notice of the address change or the	412
new address to the sheriff by telephone immediately upon	413
learning of the address change or new address or, if the	414
registrant did not have reasonable access to a telephone at that	415
time, as soon as possible, but not later than the end of the	416
first business day, after learning of the address change and	417
having reasonable access to a telephone.	418
(3) (b) As soon as possible, but not later than the end of	419
the first business day, after providing notice of the address	420
change to the sheriff by telephone, the registrant provided	421
written notice of the address change to the sheriff.	422
(C) Whoever violates division (A) of this section is	423

guilty of a felony of the fifth degreeshall be subject to a	424
civil penalty of up to two thousand five hundred dollars.	425
Sec. 3797.12. (A) Except as provided in division (B) of	426
this section, any of the following persons shall be immune from	427
liability in a civil action to recover damages for injury,	428
death, or loss to person or property allegedly caused by an act	429
or omission in connection with a power, duty, responsibility, or	430
authorization under sections 3797.01 to 3797.11 3797.10 of the	431
Revised Code or under rules adopted under authority of those	432
sections:	433
(1) The attorney general, a deputy, officer, or employee	434
of the office of the attorney general, a sheriff, or a deputy,	435
officer, or employee of the office of the sheriff;	436
(2) A prosecutor and an officer or employee of the office	437
of a prosecutor;	438
(3) A person identified in division (A)(2), (3), (4), (5),	439
(6), or (7) of section 3797.06 of the Revised Code or the agent	440
of that person;	441
(4) A person identified in division (A)(2) of section	442
3797.05 of the Revised Code, regarding the person's provision of	443
information pursuant to that division to a sheriff.	444
(B) The immunity described in division (A) of this section	445
does not apply to a person described in divisions (A) (1) to (4)	446
of this section if, in relation to the act or omission in	447
question, any of the following applies:	448
question, any of the following applies.	110
(1) The act or omission was manifestly outside the scope	449
of the person's employment or official responsibilities.	450
(2) The act or omission was with malicious purpose, in bad	451

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faith, or in a wanton or reckless manner.	452
(3) Liability for the act or omission is expressly imposed	453
by a section of the Revised Code.	454
Section 2. That existing sections 2901.13, 3797.01,	455
3797.04, 3797.10, and 3797.12 of the Revised Code are hereby	456
repealed.	457
Section 3. That section 3797.11 of the Revised Code is	458
hereby repealed.	459
Section 4. Section 2901.13 of the Revised Code is	460
presented in this act as a composite of the section as amended	461
by both S.B. 16 and S.B. 288 of the 134th General Assembly. The	462
General Assembly, applying the principle stated in division (B)	463
of section 1.52 of the Revised Code that amendments are to be	464
harmonized if reasonably capable of simultaneous operation,	465
finds that the composite is the resulting version of the section	466
in effect prior to the effective date of the section as	467
presented in this act.	468

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